

Appendix 1

Finsbury Park and Stroud Green
Neighbourhood Plan
c/o Finsbury Park Trust
225-229 Seven Sisters Road
LONDON
N4 2DA
finsburyparkstroudgreen@gmail.com

21 April 2018

Dear B. Johnson,

Re: Applications to the London Boroughs of Hackney, Haringey and Islington under Schedule 9 of the Localism Act 2011

The Finsbury Park and Stroud Green Neighbourhood Plan Working Group is pleased to submit this application to establish a Neighbourhood Area and Neighbourhood Forum for Finsbury Park and Stroud Green under Schedule 9 of the Localism Act 2011.

Why a Neighbourhood Plan for Finsbury Park?

In recent years, Finsbury Park has often felt like the ‘forgotten corner of three Boroughs’. At the Finsbury Park Regeneration Conference in 2015, a group of local residents and workers were enthused by the idea that a Neighbourhood Plan for Finsbury Park could help secure a more coherent and prosperous future for the area.

These applications to the London Boroughs of Hackney, Haringey and Islington are the culmination of work by, with, and for the local community since that time – and I would like to thank all those who have helped along the way, particularly the Finsbury Park Trust.

The vision, policies, masterplans and projects in the Neighbourhood Plan will be drafted based upon a robust evidence base and engagement with the local community. The Neighbourhood Plan must also be compliant with strategic policies within the Local Plans of the three councils, and our Neighbourhood Area Study outlines the current planning policy framework for the area. Without prejudice to this, we anticipate that the Neighbourhood Plan initiative will focus on:

- **Creating a coherent vision for the future:** Finsbury Park spans multiple administrative boundaries. Whilst an accord was signed by the three local councils in June 2012, there are opportunities to make coordination more effective. A Neighbourhood Plan will provide a single set of coherent planning policies for the area.
- **Bringing together community champions:** Enthusiasm for a Neighbourhood Plan was first revealed at an event in February 2015. Since then, a working group has emerged, with increasing interest and support from local residents and other stakeholders. The new relationships formed whilst, and skills gained from, preparing a Neighbourhood Plan may also help the community in other ways in future.
- **Designating areas for regeneration and conservation:** Neighbourhood Plans can help to focus new development in the most appropriate locations, whilst protecting assets such as local green spaces and buildings with heritage value.
- **Improving the environment:** Finsbury Park itself is a great asset to the area, but heavy traffic flows detract from the local environment. Planning policies can directly and indirectly affect public realm and landscape, green infrastructure (such as street trees, parks, and water courses), car parking, drainage, air quality, energy and water consumption, and noise.
- **Improving transport and connectivity:** Despite excellent public transport links, areas of Finsbury Park are dominated by motor vehicles. The railway lines and roads with heavier traffic disconnect parts of the community from one another. A Neighbourhood Plan can set out a vision for land use, public realm, and transport infrastructure. This could include proposals to

improve accessibility for pedestrians and cyclists – although some elements of this vision may not form planning policy.

- **Ensuring the delivery of community facilities in line with growth:** Our local area has a diverse population, each with different needs – and newcomers will increase demands on existing services. Planning policy can highlight need for community facilities, and outline expectations for developers to contribute towards meeting these.
- **Ensuring that change benefits everyone:** Finsbury Park’s convenient transport links and vibrant amenities have attracted new investment and development. But rising rents and living costs have meant that existing residents and businesspeople have sometimes lost out. A Neighbourhood Plan can promote affordability and diversity in its housing policies, and the creation of employment opportunities in line with housing growth.
- **Directing funding for local projects:** Neighbourhood Forums have powers to direct the investment of the neighbourhood element of Community Infrastructure Levy (CIL) funding.

Neighbourhood Area application

Requirements of Section 61G of the Town and Country Planning Act 1990

(1) A “neighbourhood area” means an area within the area of a local planning authority in England which has been designated by the authority as a neighbourhood area; but that power to designate is exercisable only where— (a) a relevant body has applied to the authority for an area specified in the application to be designated by the authority as a neighbourhood area, and (b) the authority are determining the application (but see subsection (5))

(2) A “relevant body” means (a) a parish council, or (b) an organisation or body which is, or is capable of being, designated as a neighbourhood forum (on the assumption that, for this purpose, the specified area is designated as a neighbourhood area).

The organisation making the area application is capable of being designated as a neighbourhood forum, in accordance with The Neighbourhood Planning (General) Regulations 2012, as detailed below.

(3) The specified area— (a) in the case of an application by a parish council, must be one that consists of or includes the whole or any part of the area of the council, and (b) in the case of an application by an organisation or body, must not be one that consists of or includes the whole or any part of the area of a parish council.

The proposed Neighbourhood Area does not consist of or include the whole or any part of a parish council.

Requirements of Section 5(1) of The Neighbourhood Planning (General) Regulations 2012

(a) A map which identifies the area to which the area application relates

The enclosures to this letter include a detailed atlas identifying the area to which the area application relates.

(b) A statement explaining why this area is considered appropriate to be designated as a neighbourhood area

The enclosures to this letter include a Neighbourhood Area Study explaining why this area is considered appropriate to be designated as a neighbourhood area.

In summary, we have ensured that the boundary:

- Follows the guidance provided by Paragraph 33 of DCLG’s Neighbourhood Planning Practice Guidance
- Makes it easier for the three local councils to work together, rather than making it more difficult

- Reflects the sense of belonging of people who live and work either side of it
- Allows areas with strong identities to bring forward their own Neighbourhood Plans
- Avoids splitting areas that function as one, such as high streets, open spaces, and catchment areas for walking to local services
- Avoids splitting up existing planning policy designations, such as conservation areas and Town Centres
- Takes into account existing infrastructure such as railways lines and roads where they form natural boundaries

We have taken care to not pre-judge the boundary, but collect and interpret evidence to determine it. This includes the collection of responses from almost 1,100 residents and workers to a Boundary Survey, gathered by volunteers by hosting themed events, attending community events, publicising online, running street stalls, and door knocking over the period 26 November 2016 to 28 August 2017.

The methodology and a working draft boundary were consulted upon at an Open Meeting in March 2017. The final draft boundary was circulated to a mailing list of 485 local residents, workers and elected officials in September 2017, as well as being published on www.finsburyparkstroudgreen.com. Comments were invited via email and an online discussion board. The boundary was also discussed with ward councillors at two briefings sessions, on Monday 4 and Tuesday 12 September 2017. This process resulted in further refinements to the constitution.

(c) A statement that the organisation or body making the area application is a relevant body for the purposes of section 61G of the 1990 Act.

The organisation making the area application is a relevant body for the purposes of section 61G of the 1990 Act, and in accordance with The Neighbourhood Planning (General) Regulations 2012, as detailed below.

Neighbourhood Forum application

Requirements of Section 61F(5) of the Town and Country Planning Act 1990

A local planning authority may designate an organisation or body as a neighbourhood forum if the authority are satisfied that it meets the following conditions—

(a) It is established for the express purpose of promoting or improving the social, economic and environmental well-being of an area that consists of or includes the neighbourhood area concerned (whether or not it is also established for the express purpose of promoting the carrying on of trades, professions or other businesses in such an area)

The enclosures to this letter include a copy of the written constitution of the proposed neighbourhood forum. Section 5 - Objectives includes the following object:

To promote or improve the social, economic and environmental well-being of the Finsbury Park and Stroud Green Neighbourhood Area, through the preparation and implementation of a Neighbourhood Plan, in accordance with the Localism Act 2011

(b) Its membership is open to— (i) individuals who live in the neighbourhood area concerned, (ii) individuals who work there (whether for businesses carried on there or otherwise), and (iii) individuals who are elected members of a county council, district council or London borough council any of whose area falls within the neighbourhood area concerned

The enclosures to this letter include a copy of the written constitution of the proposed neighbourhood forum. Section 6 – Membership of the Forum provides for four types of member:

- *Resident Member – a person whose usual residence is within the Neighbourhood Area;*

- *Worker Member – an employee / self-employed person whose usual workplace is within the Neighbourhood Area;*
- *Elected Official Member – a ward councillor, Member of Parliament, or London Assembly Member whose constituency forms part of the Neighbourhood Area, and;*
- *Affiliated Organisation – a formally constituted community group that has an interest in the Neighbourhood Area.*

The proposed constitution for the Neighbourhood Forum ensures a balance between productive and proactive engagement with Affiliated Organisations who have an interest in the Neighbourhood Area, and the need to represent the interests of those who live and work within the Neighbourhood Area.

(c) Its membership includes a minimum of 21 individuals each of whom— (i) lives in the neighbourhood area concerned, (ii) works there (whether for a business carried on there or otherwise), or (iii) is an elected member of a county council, district council or London borough council any of whose area falls within the neighbourhood area concerned

The enclosures to this letter include a Register of Members (CONFIDENTIAL – NOT FOR PUBLIC RELEASE), with the following breakdown by borough and type of member:

Type of Forum Member	TOTAL	Hackney	Haringey	Islington
Resident	70	16	25	29
Worker	8		4	4
Elected Official	4	2	1	1
TOTAL	82	18	30	34

We also have several applications from Forum Members (including Affiliated Organisations), that have yet to be processed.

(d) It has a written constitution

The enclosures to this letter include a copy of the written constitution of the proposed neighbourhood forum.

The purpose and principles, bodies and roles, powers and decision making, structure and quorum of the Neighbourhood Forum were consulted upon at an Open Meeting in April 2017. The final draft constitution was circulated to a mailing list of 485 local residents, workers and elected officials in September 2017, as well as being published on www.finsburyparkstroudgreen.com. Comments were invited via email and an online discussion board. The constitution was also discussed with ward councillors at two briefings sessions, on Monday 4 and Tuesday 12 September 2017. This process resulted in further refinements to the constitution.

(e) Such other conditions as may be prescribed

In addition to the requirements of the Town and Country Planning Act 1990 and The Neighbourhood Planning (General) Regulations 2012, we have been asked by the three local authorities to:

- **Provide a list of addresses identifying the area to which the area application relates** – A schedule of addresses is duly enclosed; however, it should be noted that the Neighbourhood Area atlas provides the definitive record of the Neighbourhood Area boundary.
- **Ensure that the Forum has at least 21 members per borough (beyond the statutory requirements for 21 members in total)** - We duly enclose a Register of Members (CONFIDENTIAL – NOT FOR PUBLIC RELEASE). This currently comprises 82 Forum Members, and is shown broken down by borough. We have also enclosed 21 signed and validated Membership Application Forms (CONFIDENTIAL – NOT FOR PUBLIC RELEASE).
- **Demonstrate that we have made efforts to engage with businesses and organisations within and beyond the proposed Neighbourhood Area** - Our membership comprises a small but growing number of Worker Forum Members. Our enclosed Equalities Assessment

outlines engagement with organisations within and beyond the proposed Neighbourhood Area to date, as well as those with which we propose to engage in due course.

- **Demonstrate that we have made efforts to engage with councillors** – We can confirm that we notified all relevant ward councillors by email in December 2017 / May 2017, and hosted two briefing sessions with them, on Monday 4 and Tuesday 12 September 2017. The list of Forum Members includes four ward councillors (see enclosed Register of Members), enabling them to stand for election to the Steering Group at the appropriate point, if they so wish. We will continue to proactively engage with ward councillors, and encourage them to formalise their involvement by becoming Elected Official Forum Members.
- **Demonstrate that we have made arrangements with adjacent Neighbourhood Forums to cooperate on cross-boundary issues** – Crouch End Neighbourhood Forum has applied to become an Affiliated Organisation, and we have engaged with representatives from the Crouch Hill Neighbourhood Area.
- **Provide an Equality Assessment to accompany our application** – This is duly enclosed, including a study of Protected Characteristics within the Neighbourhood Area. We have also included an Equality, Diversity and Inclusivity Statement.

Requirements of Section 61F(7)(a) of the Town and Country Planning Act 1990

A local planning authority must, in determining under subsection (5) whether to designate an organisation or body as a neighbourhood forum for a neighbourhood area, have regard to the desirability of designating an organisation or body—

(i) which has secured (or taken reasonable steps to attempt to secure) that its membership includes at least one individual falling within each of subparagraphs (i) to (iii) of subsection (5)(b)

Our membership currently has the following composition by type of member:

Type of Forum Member	TOTAL
Resident	70
Worker	8
Elected Official	4
TOTAL	82

We also have a number of applications from Forum Members (including Affiliated Organisations), that have yet to be processed.

(ii) whose membership is drawn from different places in the neighbourhood area concerned and from different sections of the community in that area

We have made considerable efforts to ensure that our membership is drawn from all places of our Neighbourhood Area and sections of our community. The timeline below outlines some of the key activities that we have undertaken:

- 21 Feb 2015: Finsbury Park Regeneration Conference 2015
- 16 Jun 2016: Transport and Connectivity themed event
- 26 Nov 2016 to 28 August 2017: Boundary Survey (online, street stalls, door knocking)
- 02 Dec 2016 / 24 May 2017: Notified all relevant ward councillors
- 16 Jan 2017: Culture and leisure themed event
- 8 Mar 2017: Meeting with neighbourhood planning officers from the local authorities
- 25 Mar 2017: Workshop at Finsbury Park Regeneration Conference 2017
- 17 Apr 2017: Walkaround of eastern and southern boundary
- 21 May 2017: Walkaround of western boundary
- 04 and 12 September 2017: Briefings with ward councillors
- Throughout: Open Meetings



Photographs, from left to right: Culture and Leisure Themed Event; street stall; Open Meeting.

The enclosures to this letter include a Neighbourhood Area Study, which shows the geographical spread of the 1,097 responses to our Boundary Survey, and the location of the nine street stalls that we have run.

Our membership currently has the following composition by borough:

	TOTAL	Hackney	Haringey	Islington
TOTAL	82	18	30	34

The enclosures to this letter include an Equality Assessment, which includes a study of Protected Characteristics within the Neighbourhood Area.

(iii) whose purpose reflects (in general terms) the character of that area

The enclosures to this letter include a copy of the written constitution of the proposed neighbourhood forum. The objectives set out in Section 5 – Objectives reflect (in general terms) the character of the proposed Neighbourhood Area. These objectives were consulted upon at an Open Meeting in April 2017.

Requirements of Section 8 of The Neighbourhood Planning (General) Regulations 2012

(a) The name of the proposed neighbourhood forum

The name of the proposed neighbourhood forum is Finsbury Park and Stroud Green Neighbourhood Forum.

(b) A copy of the written constitution of the proposed neighbourhood forum

The enclosures to this letter include a copy of the written constitution of the proposed neighbourhood forum.

(c) The name of the neighbourhood area to which the application relates and a map which identifies the area

The name of the neighbourhood area to which the application relates is Finsbury Park and Stroud Green Neighbourhood Area. The enclosures to this letter include a map identifying the area to which the area application relates.

(d) The contact details of at least one member of the proposed neighbourhood forum to be made public under regulations 9 and 10

We propose Ben Myring (Haringey resident) as the main point of contact for communication with the Neighbourhood Forum, pending the election of officers and the Steering Group. Ben can be reached

via email at: finsburyparkstroudgreen@gmail.com. As requested, we confirm that Ben's name and this email address can be made public.

(e) A statement which explains how the proposed neighbourhood forum meets the conditions contained in section 61F(5) of the 1990 Act.

The proposed neighbourhood forum meets the conditions contained in section 61F(5) of the 1990 Act, as detailed above.

Proposed protocol for communication between Neighbourhood Forum and Neighbourhood Planning teams

We understand that the London Borough of Islington will be the lead authority for neighbourhood planning within the Finsbury Park and Stroud Green Neighbourhood Area, following the guidance within Paragraph 31 of DCLG's Neighbourhood Planning Practice Guidance.

LB Islington has proposed officer Ben Johnson as the main point of contact for communication with the Neighbourhood Planning teams. As stated earlier, we propose Ben Myring as the main point of contact for communication with the Neighbourhood Forum, pending the election of officers and the Steering Group.

We also propose that at least one officer and Forum Member from Hackney and Haringey are copied into all correspondence between the Neighbourhood Forum and the Neighbourhood Planning teams. You already have the contact details for our proposed Forum Member representatives, Susie Barson and Geraldine Timlin (Hackney residents), and Dorothy Newton (Islington resident).

Next steps

Our proposed process towards adoption of the Neighbourhood Plan by the three local councils is set out overleaf.

As outlined in our Equality, Diversity and Inclusivity Statement, we recognise the importance of community engagement in terms of empowerment and capacity building; increasing understanding of the Neighbourhood Area, leading to better outcomes from policies, masterplans and projects; avoiding unconstructive conflict, and; ensuring legitimacy. As such, we will engage continuously with the community throughout the process, to ensure that all voices are heard.

Whilst our applications are being considered, we intend to press forward with a Scoping Review, in order to establish the methodologies, key data sources and assumptions, case studies, and consultations that we intend to make use of in preparing our evidence base.



PERMISSION TO PREPARE A PLAN

- 1 Working Group formed out of Finsbury Park Regeneration Conference 2015
- 2 Define the Neighbourhood Area
- 3 Set up a Neighbourhood Forum
- 4 Apply to the three local councils

Statutory (legal) consultation period of six weeks
↙

DRAFTING THE PLAN

- 5 Draft a 'Scoping Review' (next steps) document
- 6 Gather evidence in line with Scoping Review
- 7 Prepare 'Emerging Draft Version' of Plan...
 - Defining themes, objectives and vision
 - Options appraisal
 - Masterplanning key sites / areas
 - Drafting planning policies
- 8 Consultation with community
- 9 Make amendments to 'Emerging Draft Version' of the Plan
- 10 Send 'Final Draft Version' of the Plan to the three local councils

Informal consultation
↙

Lots of community engagement here!
↙

Formal consultation
↙

GETTING THE PLAN APPROVED

- 11 Examination by independent inspector
- 12 Make amendments to 'Submission Version' of the Plan
- 13 Community votes in a referendum
- 14 Plan 'made' (adopted) by three local councils

If referendum successful
↙

We look forward to the determination of the three councils in due course. In the meantime, we would be happy to provide any further information or clarifications, if required.

Yours sincerely,



Ben Myring, Haringey resident

On behalf of the Finsbury Park and Stroud Green Neighbourhood Plan Working Group

By email, Cc:

- James Delamere, LB Islington
- Sue Cooke and Katie Glasgow, LB Hackney
- Philip Crowther and Joanna Turner, LB Haringey
- Susie Barson and Geraldine Timlin, Hackney residents
- Dorothy Newton, Islington resident

Enclosures:

- **Neighbourhood Area Study** – Explaining why this area is considered appropriate to be designated as a neighbourhood area
- **Neighbourhood Area atlas** – Detailed atlas of maps identifying the area to which the area application relates
- **Neighbourhood Area addresses schedule** – List of addresses identifying the area to which the area application relates
- **Constitution** of the proposed Neighbourhood Forum
- **Equality, Diversity and Inclusivity Statement**
- **Equality Assessment**, including a **Protected Characteristics Study**
- **Register of Members** (CONFIDENTIAL – NOT FOR PUBLIC RELEASE) – Showing the breakdown of members by borough and type of member
- **21 signed and validated Membership Application forms** (CONFIDENTIAL – NOT FOR PUBLIC RELEASE)

Appendix 2



Neighbourhood Area Boundary Study

Introduction

Purpose of this study

This study has been prepared to support an application to the London Boroughs of Hackney, Haringey and Islington to create a Neighbourhood Area for Finsbury Park and Stroud Green under Schedule 9 of the Localism Act 2011.

Principles followed

We have ensured that the boundary:

- Follows the guidance provided by Paragraph 33 of DCLG's Neighbourhood Planning Practice Guidance;
- Makes it easier for the three local councils to work together, rather than making it more difficult;
- Reflects the sense of belonging of people who live and work either side of it;
- Allows areas with strong identities to bring forward their own Neighbourhood Plans;

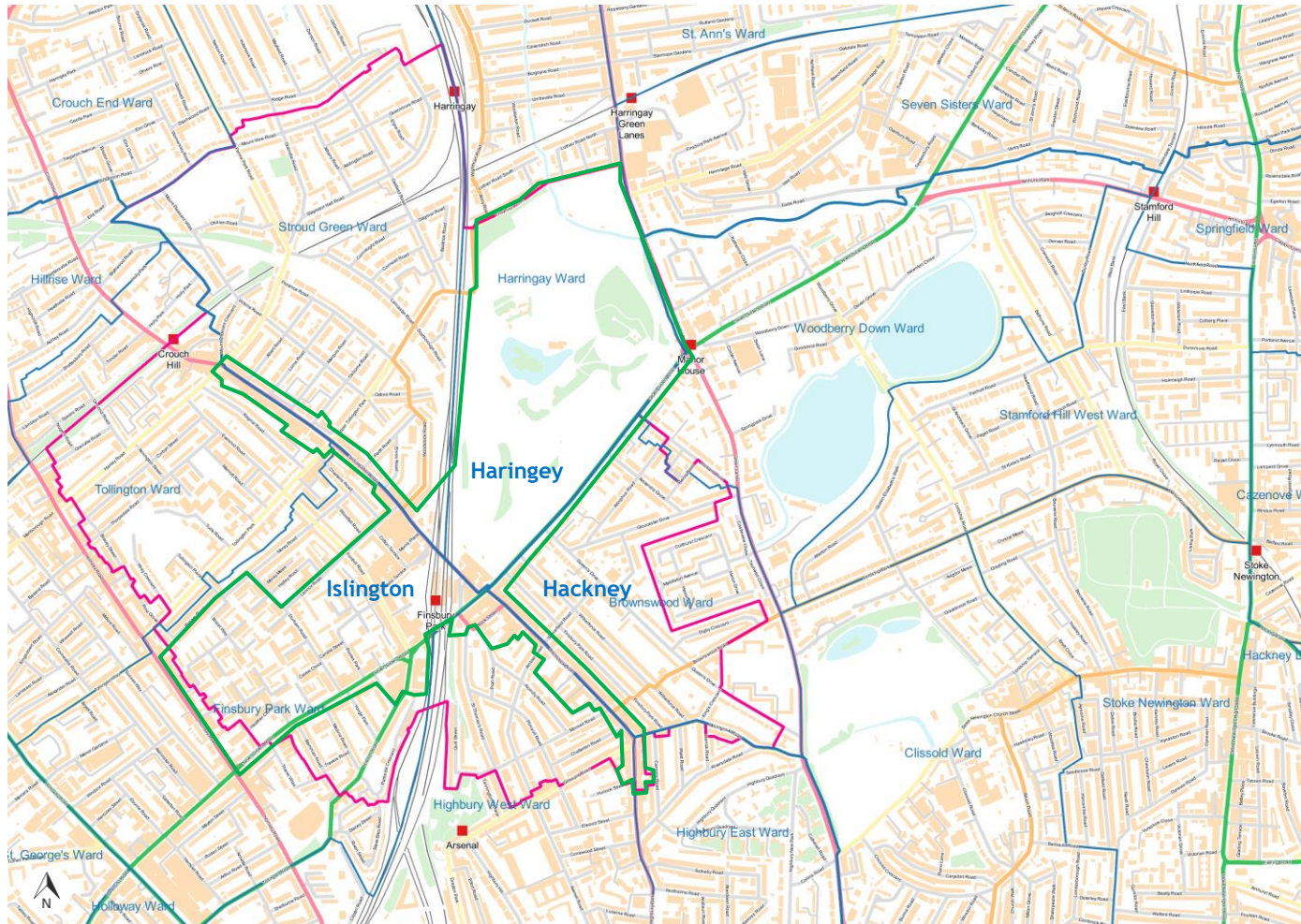
- Avoids splitting areas that function as one, such as high streets, open spaces, and catchment areas for walking to local services;
- Avoids splitting up existing designated planning policy areas, such as conservation areas and Town Centres, and;
- Takes into account existing infrastructure such as railways lines and roads where they form natural boundaries.

We have taken care to not pre-judge the boundary, but to collect and interpret evidence to determine it. This includes the collection of responses to a Boundary Survey from around 1,100 residents and workers, gathered by volunteers by hosting themed events, attending community events, publicising online, running street stalls, and door knocking over the period 26 November 2016 to 28 August 2017.

The background features a series of overlapping, semi-transparent green triangles and polygons of various shades, ranging from light lime green to dark forest green. These shapes are primarily located on the right side of the slide, creating a modern, abstract design.

Existing administrative boundaries

Local authorities, and the Finsbury Park Accord



NB - All boundaries approximate. Contains OS data © Crown copyright and database right 2017

- Finsbury Park Accord boundary
- Local Authority boundary
- Proposed Finsbury Park and Stroud Green Neighbourhood Area

Local authorities, and the Finsbury Park Accord

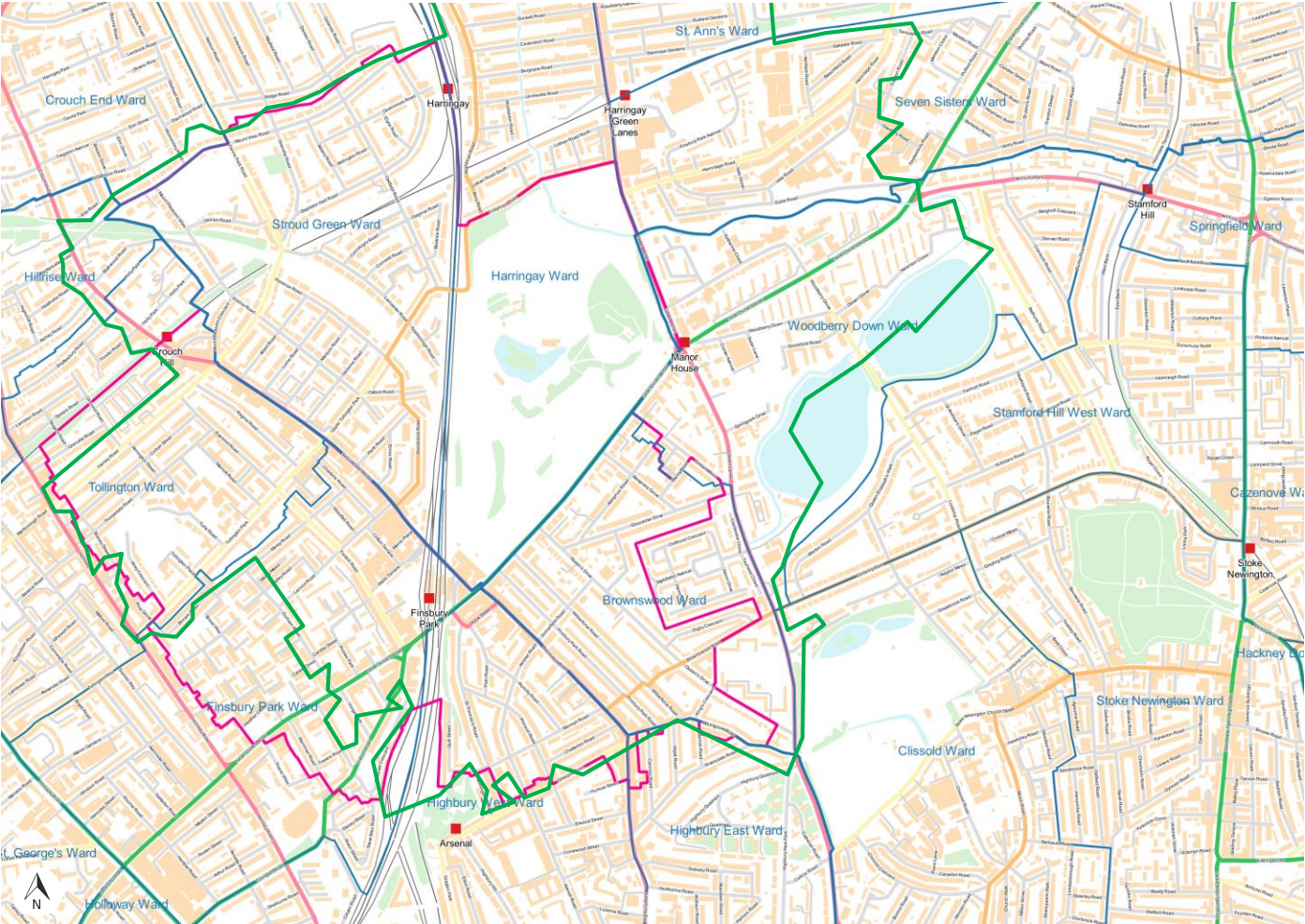
Local authorities

- The Neighbourhood Area spans three local authority areas:
 - London Borough of Hackney
 - London Borough of Haringey
 - London Borough of Islington
- The local authority boundaries broadly follow strategic roads, and converge close to Finsbury Park Underground and Railway Station:
 - Stroud Green Road (Islington / Haringey boundary);
 - Seven Sisters Road (Haringey / Hackney boundary), and;
 - Blackstock Road (Islington / Hackney boundary)

Finsbury Park Accord

- The Finsbury Park Accord was signed by the three local councils in June 2012, to facilitate collaborative working between them.
- The Finsbury Park Accord Area Map indicates a boundary generally encompassing non-residential areas along strategic roads, plus the Andover Estate Regeneration, Six Acres Estate Regeneration, and Alexandra National House Renewal projects.
- Both the Neighbourhood Area and Accord boundaries largely exclude the Woodberry Down Estate Regeneration project; Manor House Area Action Plan. They both entirely exclude the Kings Crescent Estate Renewal project.

Electoral wards, and N4 postcode district



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- Local Authority boundary
- Electoral ward
- N4 postcode district
- Proposed Finsbury Park and Stroud Green Neighbourhood Area

Electoral wards, and N4 postcode district

Electoral wards

- The Neighbourhood Area spans eight electoral wards - four in Islington, two in Hackney, and two in Haringey.
- There are several parts of the Neighbourhood Area boundary that closely follow electoral ward boundaries.
- However, none of these electoral wards are entirely within the Neighbourhood Area. Indeed, less than 1.0% of the Haringay, Highbury East, and Woodberry Down wards are within the Neighbourhood Area.

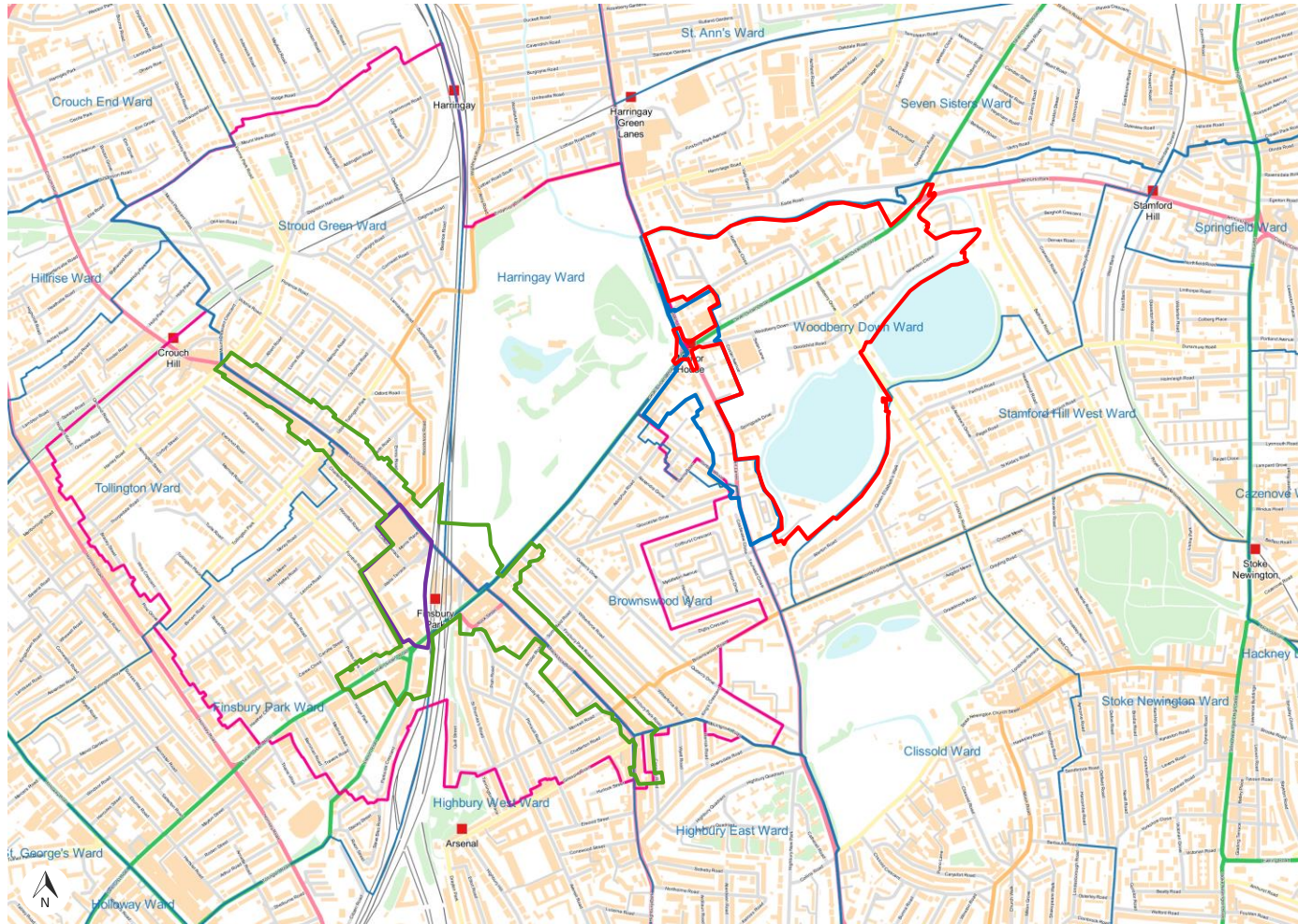
N4 postcode district

- The N4 postcode district is larger than the Neighbourhood Area, extending further eastwards to include Manor House and Woodberry Down, and further northwards to include Haringay ladder and part of Hillrise Ward.
- The Andover Estate is largely within the N7 postcode district, but is included within the Neighbourhood Area.

Borough	Ward (2011)	Area (ha)	Area within FPSG (ha)	Area within FPSG (%)
Hackney	Brownswood	48.248	34.484	71.5%
Islington	Finsbury Park	91.626	47.380	51.7%
Haringey	Haringay*	156.609	0.712	0.5%
Islington	Highbury East	100.809	0.884	0.9%
Islington	Highbury West	108.254	19.290	17.8%
Haringey	Stroud Green	109.374	76.356	69.8%
Islington	Tollington	84.866	38.416	45.3%
Hackney	Woodberry Down	88.080	0.734	0.8%
TOTALS		787.866	218.256	27.7%

* Excluding Finsbury Park open space

Planning framework - Planning policy documents / consents



NB - All boundaries approximate. Contains OS data © Crown copyright and database right 2017

- Islington Council (2015) Finsbury Park Development Framework SPD
- Haringey Council (2014) Finsbury Park Town Centre SPD
- Hackney Council (2013) Manor House Area Action Plan
- Woodberry Down hybrid planning application (2013/3223)
- Proposed Finsbury Park and Stroud Green Neighbourhood Area

Planning framework

Key planning policy documents

- The Finsbury Park Town Centre Supplementary Planning Document (SPD) was adopted by Islington on 16 July 2014, Haringey on 25 June 2014 and Hackney on 21 July 2014. It includes non-residential uses along:
 - Stroud Green Road as far north as the junction with Hanley Road / Stapleton Road;
 - Blackstock Road as far south as Hurlock Street, and;
 - Seven Sisters Road between Yonge Park to the west, and between Wilberforce Road and Queen's Drive to the east.
- Islington Council's 2015 Finsbury Park Development Framework SPD covers a smaller area, entirely within the Borough, and focused immediately around Finsbury Park Underground and Railway Station.
- Hackney Council's 2013 Manor House Area Action Plan (AAP) provides a comprehensive masterplan for developed land around Manor House Underground station, along Seven Sisters Road and Green Lanes. The Neighbourhood Area excludes the Manor House AAP area.

Key planning policies and designations

- **Service centres:** The London Plan (GLA, 2016) designates Finsbury Park as a District Centre. The Finsbury Park and Stroud Green Neighbourhood Area extends beyond the Town Centre defined in the Finsbury Park Town Centre SPD, to include its residential hinterland and Finsbury Park itself. There are also several primary and secondary retail frontages and local shopping areas within the Neighbourhood Area.
- **Growth areas:** There are several Employment Growth Area designations within the Neighbourhood Area (LB Islington). The area around Finsbury Park Underground Railway Station is designated as an Area of Change, and Finsbury Park is designated as a Neighbourhood Borough Growth Area (LB Haringey). The Thameslink 2000 Railway Safeguarding Area, situated around Finsbury Park Underground / Railway Station, is within the Neighbourhood Area (LB Islington).
- **Housing:** LB Hackney's Alexandra House Estate Renewal designation, and part of the Kings Crescent Estate Renewal designation lie within the Neighbourhood Area. Much of the Neighbourhood Area is covered by a Family Housing Protection Zone (LB Haringey).

Planning framework

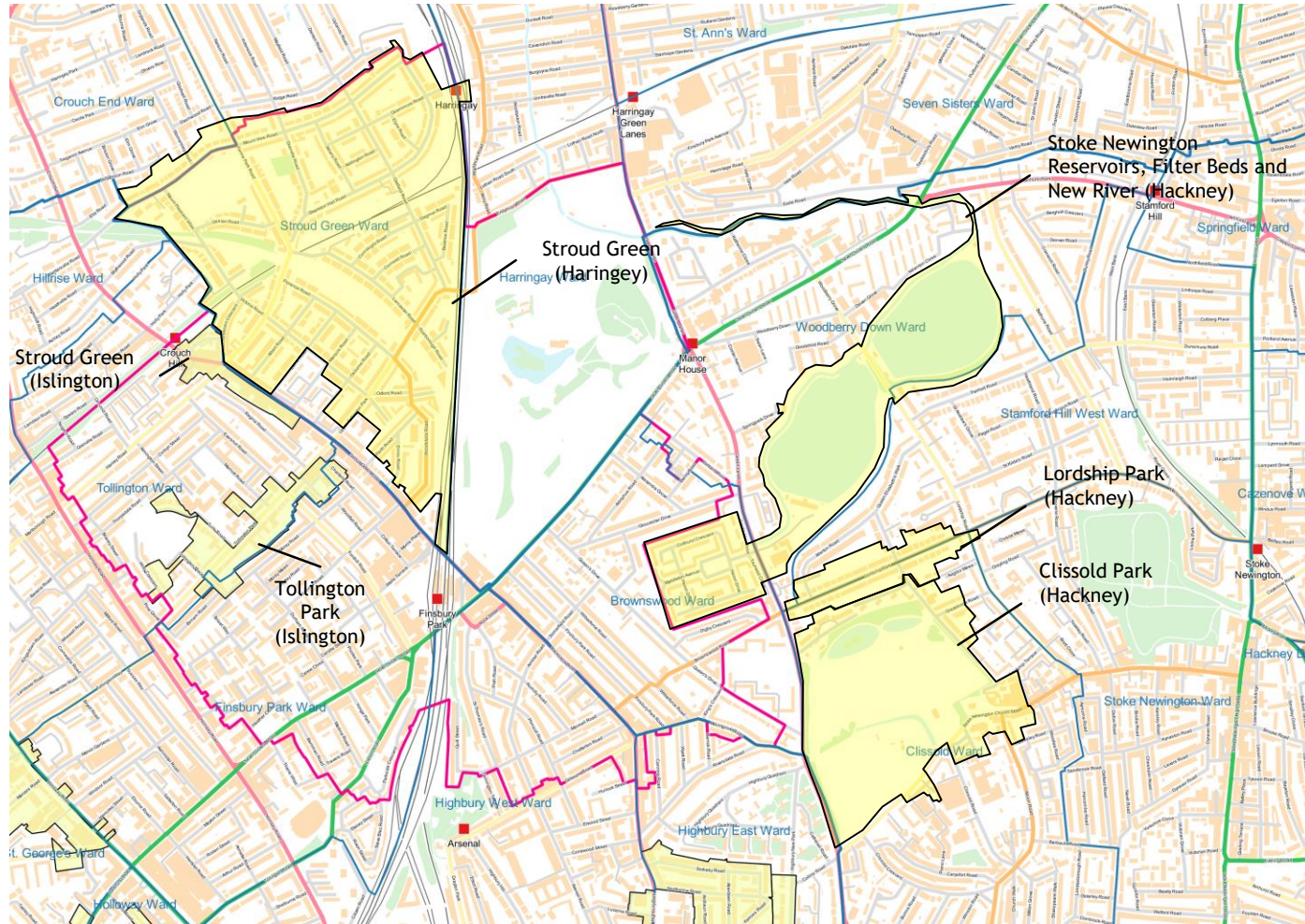
- **Site allocations:** The Neighbourhood Area includes several allocated sites.
 - LB Haringey SA36 - Finsbury Park Bowling Alley - Mixed use (leisure, town centre, residential)
 - LB Haringey SA37 - 18-20 Stroud Green Road - Mixed use (town centre, residential)
 - Part of LB Haringey SA29 - Arena Retail Park - Mixed use (commercial, residential)
 - LB Islington FP1 - Finsbury Park Core Site - Mixed use (residential, office, commercial, leisure, light industrial)
 - LB Islington FP2 - 121-131 & 133 Fonthill Road and 13 Goodwin Street - Mixed use
 - LB Islington FP3 - 185-187 Isledon Road - Hotel or employment-generating uses
 - LB Islington FP4 - 97-103 Goodwin Street - Mixed use
 - LB Islington FP6 - CYMA Service Station, 201A Seven Sisters Road - Mixed use
 - LB Islington FP7 - 107-129 Seven Sisters Road - Mixed use including electricity infrastructure
- **Urban design and view management:** 'South of Finsbury Park' is an area adjacent to the park designated as a potential location for tall buildings (LB Haringey). The Alexandra Palace Viewing Terrace to St Paul's Cathedral viewing corridor runs north-south through the Neighbourhood area (GLA).
- **Open and green spaces:** Finsbury Park and Parkland Walk are both designated as Metropolitan Open Land (GLA). There are several open space designations within the Neighbourhood Area. Parts of Stroud Green ward are designated as having an open space deficiency (LB Haringey).
- **Environment:** Isledon Road, Gillespie Park and Sidings, and Upper Holloway Railway Cutting are all Sites of Importance for Nature Conservation (LB Islington), and Parkland Walk is a Local Nature Reserve (LB Haringey). There is a Green Link along Queen's Drive (LB Hackney), and Green Chains along the Parkland Walk. There is a Blue Ribbon Network designation through Finsbury Park open space.
- **Heritage:** Stroud Green Hamlet, Tollington Settlement and Stapleton Hall are Archaeological Priority Areas (LB Islington). Finsbury Park is listed on the National Register of Historic Parks and Gardens (and Grade II Listed).

Planning framework



Key planning consents

- Hackney Council has permitted a hybrid planning application at Woodberry Down (Ref. 2013/3223). The development scheme is comprehensive, with early phases already delivered. The Finsbury Park and Stroud Green Neighbourhood Area excludes the red line boundary of this application.

Planning framework - Relevant Conservation Areas



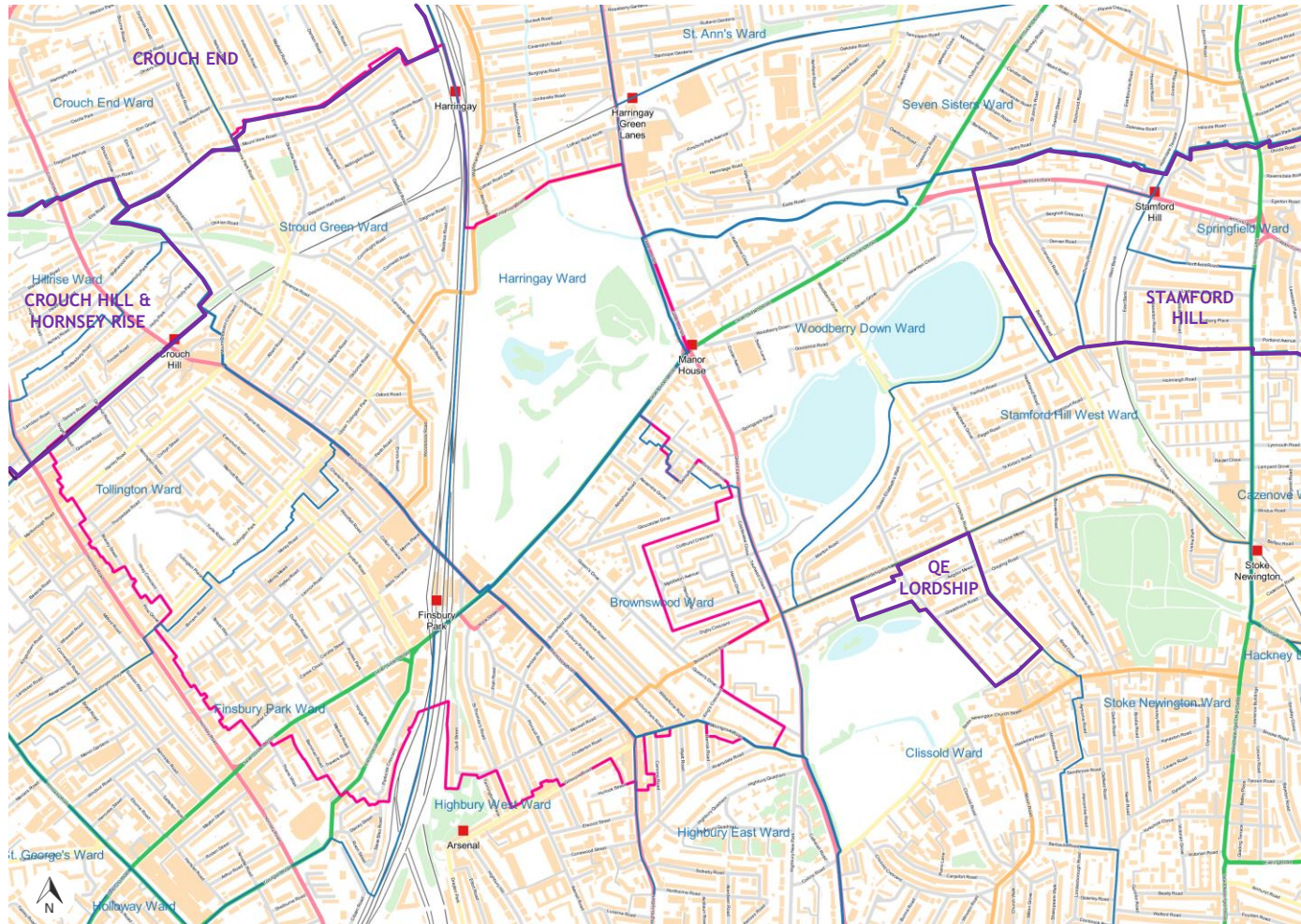
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-  Conservation area
-  Proposed Finsbury Park and Stroud Green Neighbourhood Area

Planning framework - Relevant Conservation Areas

- The Neighbourhood Area entirely encompasses two Conservation Areas:
 - Tollington Park (Islington)
 - Stroud Green (Islington)
- It also includes almost all of the Stroud Green Conservation Area (Haringey), except for the small area that is already within the Crouch End neighbourhood Area.
- However, it entirely excludes the nearby Conservation Areas of:
 - Stoke Newington Reservoirs, Filter Beds and New River (Hackney)
 - Lordship Park (Hackney)
 - Clissold Park (Hackney)

Planning framework - Designated Neighbourhood Areas



NB - All boundaries approximate. Contains OS data © Crown copyright and database right 2017

- Proposed Finsbury Park and Stroud Green Neighbourhood Area
- Designated Neighbourhood Area boundary

Planning framework - Designated Neighbourhood Areas

- The northern boundary of the Neighbourhood Area follows that of two designated Neighbourhood areas:
 - Crouch End, to the north east
 - Crouch Hill and Hornsey Rise, to the north
- The designated Neighbourhood Areas of Queen Elizabeth Lordship and Stamford Hill are further eastwards.

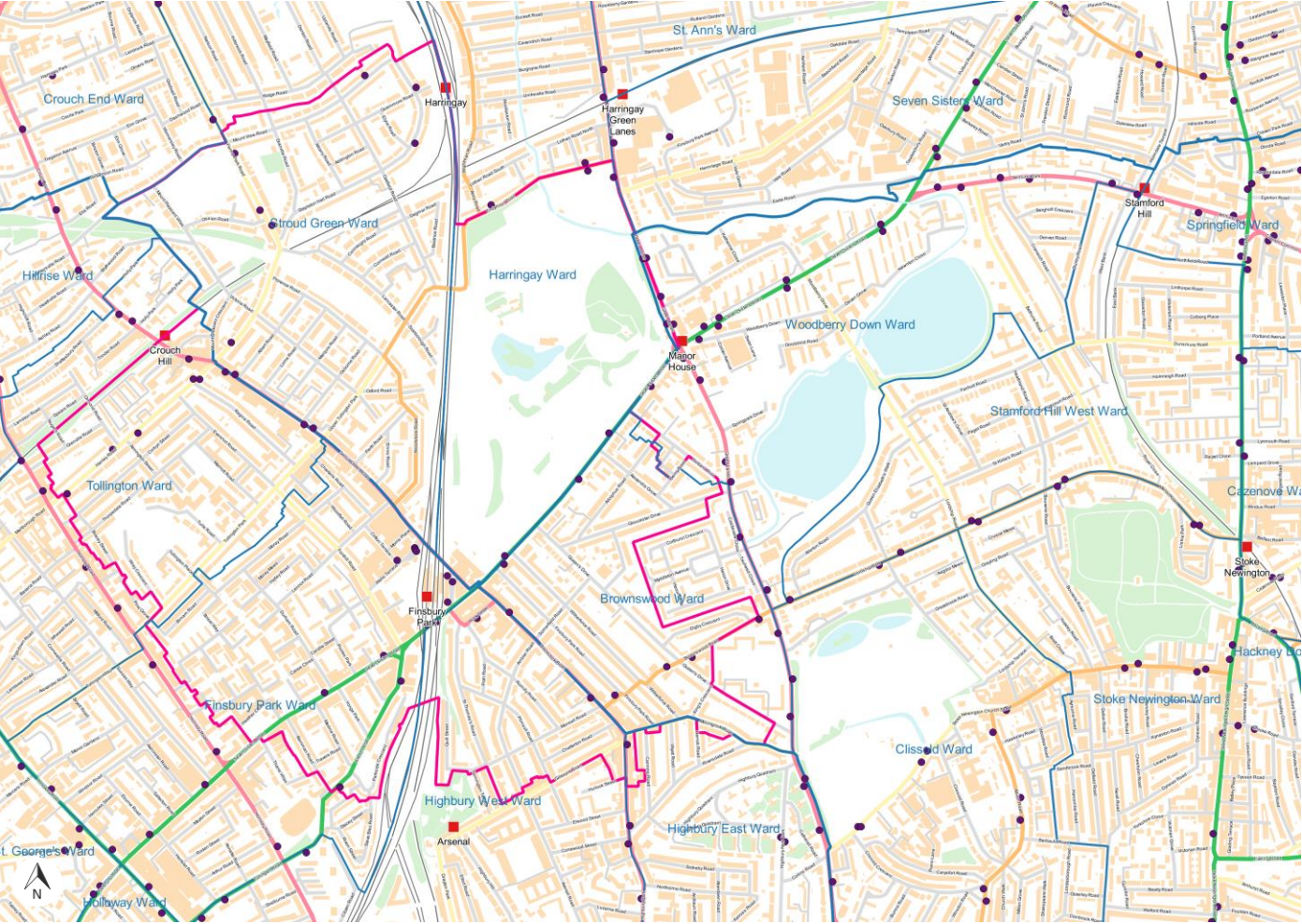
Spatial factors

The background features a series of overlapping, semi-transparent green triangles and polygons of various shades, ranging from light lime green to dark forest green. These shapes are primarily located on the right side of the slide, creating a modern, abstract geometric pattern.

Key physical features

- The Neighbourhood Area is **severed north-south** by the raised East Coast Mainline (ECML), and southwest-northeast by Seven Sisters Road / Isledon Road.
- The Parkland Walk, Stroud Green Road and Blackstock Road also **cross the Neighbourhood Area northwest - southeast**, but a variety of access points and lighter traffic reduce severance.
- Much of the **northern boundary** of the Neighbourhood Area follows the Gospel Oak - Barking Overground line (GOBLIN), and much of the eastern boundary follows Green Lanes.
- The **southern and western boundaries** are less defined by physical features, blending into other neighbourhoods such as Hornsey Road, Holloway, Highbury and Arsenal (see later).
- Most of the Neighbourhood Area exhibits a **fine urban grain**, with regular street patterns. This is in contrast to the excluded area east of Finsbury Park - including the Woodbery Down reservoirs, Arena Retail Park, and several housing estates. Similarly, former Arsenal stadium and Sobell Leisure Centre lie just outside the Neighbourhood Area.
- The largest **housing estates** within the Neighbourhood Area lie along Hanley Road, Stroud Green Road, Seven Sisters Road and Hornsey Road.
- The largest **green spaces** are located towards the outer extents of the Neighbourhood Area - Finsbury Park itself to the north-east, Wray Crescent to the west, Isledon Gardens to the south-west, and the covered reservoir to the north-west. Gillespie Park and Clissold Park are excluded from the Neighbourhood Area.

Public transport interchanges



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- Underground / railway station
- Bus stop
- Proposed Finsbury Park and Stroud Green Neighbourhood Area

Public transport interchanges

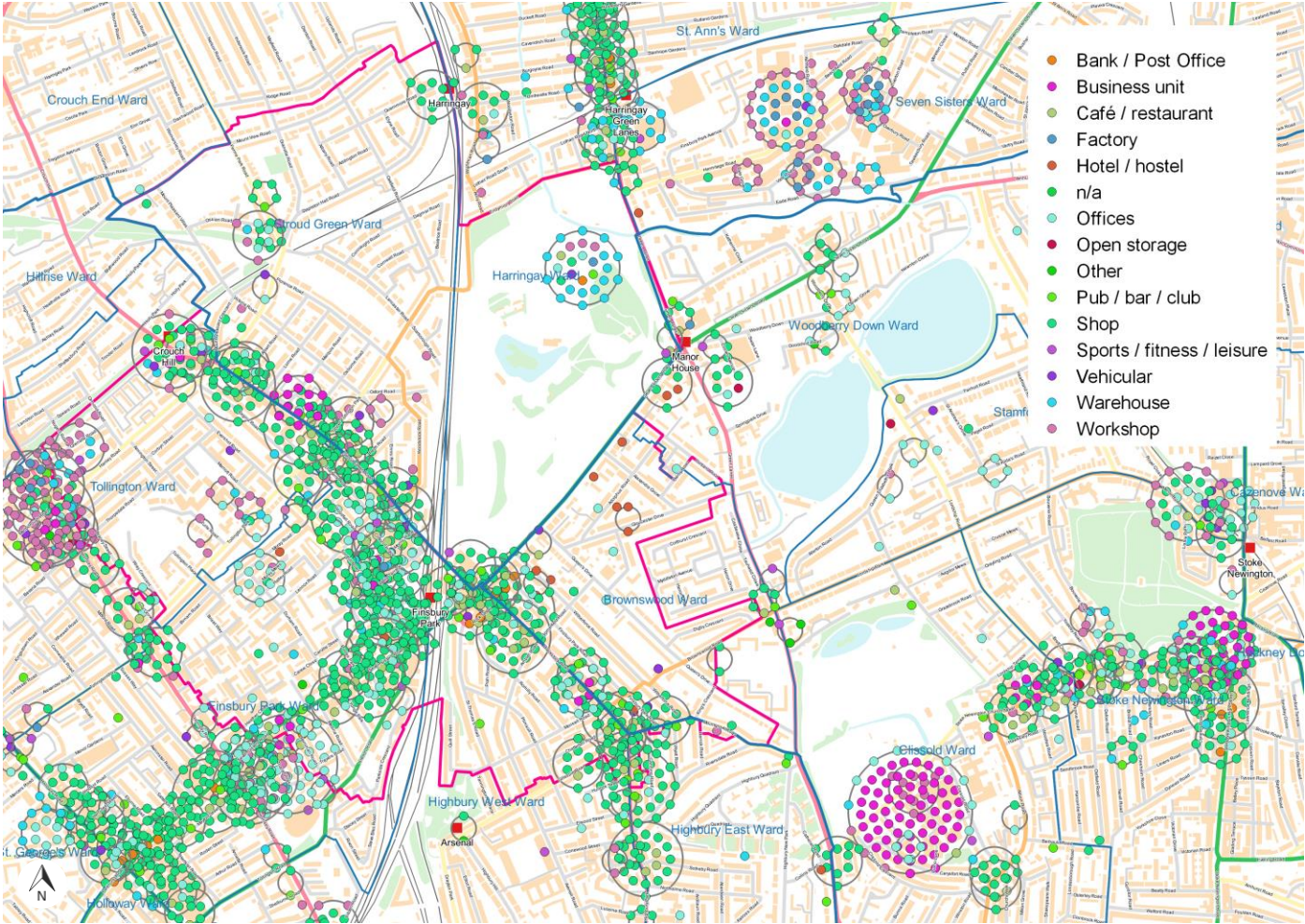
Underground and railway stations

- Finsbury Park Underground and Railway Station, with the Piccadilly and Victoria lines and National Rail services, is firmly within the Neighbourhood Area. There is a secure cycle parking facility adjacent to the station.
- Three train stations straddle the boundary - Crouch Hill Overground, Haringay Railway Station, and Manor House Underground.
- Arsenal Underground and Haringay Green Lanes Overground stations are just outside the boundary.

Bus routes

- There are three main north-south bus routes through the Neighbourhood Area - Stroud Green Road, Ferme Park Road, and Blackstock Road.
- There are three main east-west bus routes through the Neighbourhood Area - Seven Sisters Road, Brownswood Road, and Hanley Road.
- The north-south bus routes along Hornsey Road and Green Lanes straddle the boundary.
- Two bus standing areas - at Wells Terrace and Station Place - dominate the public realm around Finsbury Park Underground and Railway Station.

Clustering of businesses



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Clustering of businesses

Retail and leisure

- The Neighbourhood Area aligns with town centre planning policy designations: Finsbury Park Town Centre is all included, and Nag's Head Town Centre is all excluded.
- The local services on Mountgrove Road, between Herrick and Riversdale Roads are included within the Neighbourhood Area.
- Due to severance by the railway, there are two clusters around Harringay Railway Station, with only the western cluster - and its likely residential catchment area - included within the Neighbourhood Area.
- The Neighbourhood Area includes a cluster of hotels / hostels along Seven Sisters Road, and a small cluster of business units on Oxford Road.
- However, there are other clusters of businesses that straddle the Neighbourhood Area boundary, such as along Seven Sisters Road and Blackstock Road due to other factors (see Conclusions).

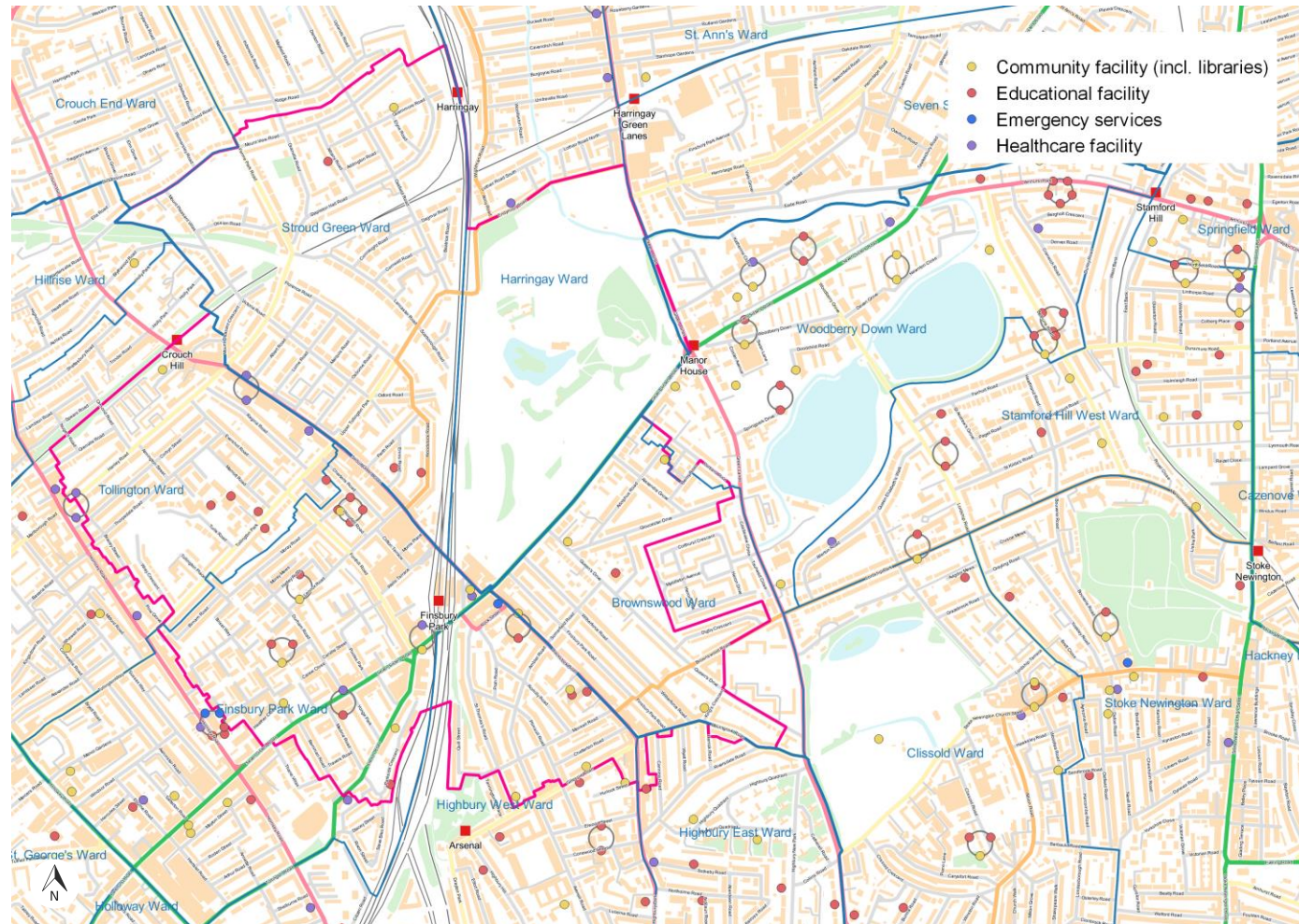
- Clusters around Manor House Underground station and along Green Lanes are excluded from the Neighbourhood Area.
- Clusters along Hornsey Road, and smaller parades of shops on Green Lanes, and Gillespie Road are excluded, although a large part of the residential areas that they are likely to serve fall within the Neighbourhood Area, due to other factors (see Conclusions).

Employment uses

- There are small clusters of offices along Seven Sisters Road and Stroud Green Road.
- The boundary excludes clusters of workshops / factories on Hermitage Road and towards the north of Hornsey Road, and a cluster of offices at Nag's Head.

NB - We have analysed National Non-Domestic Rates (business rates) data from the Valuation Office Agency to identify broad clusters of businesses; however, we acknowledge that this analysis is not 100% accurate or comprehensive (for example, a significant cluster is showing within Finsbury Park open space)

Clustering of social infrastructure



NB - All boundaries approximate. Contains Valuation Office Data. Contains OS data © Crown copyright and database right 2017

Clustering of social infrastructure facilities

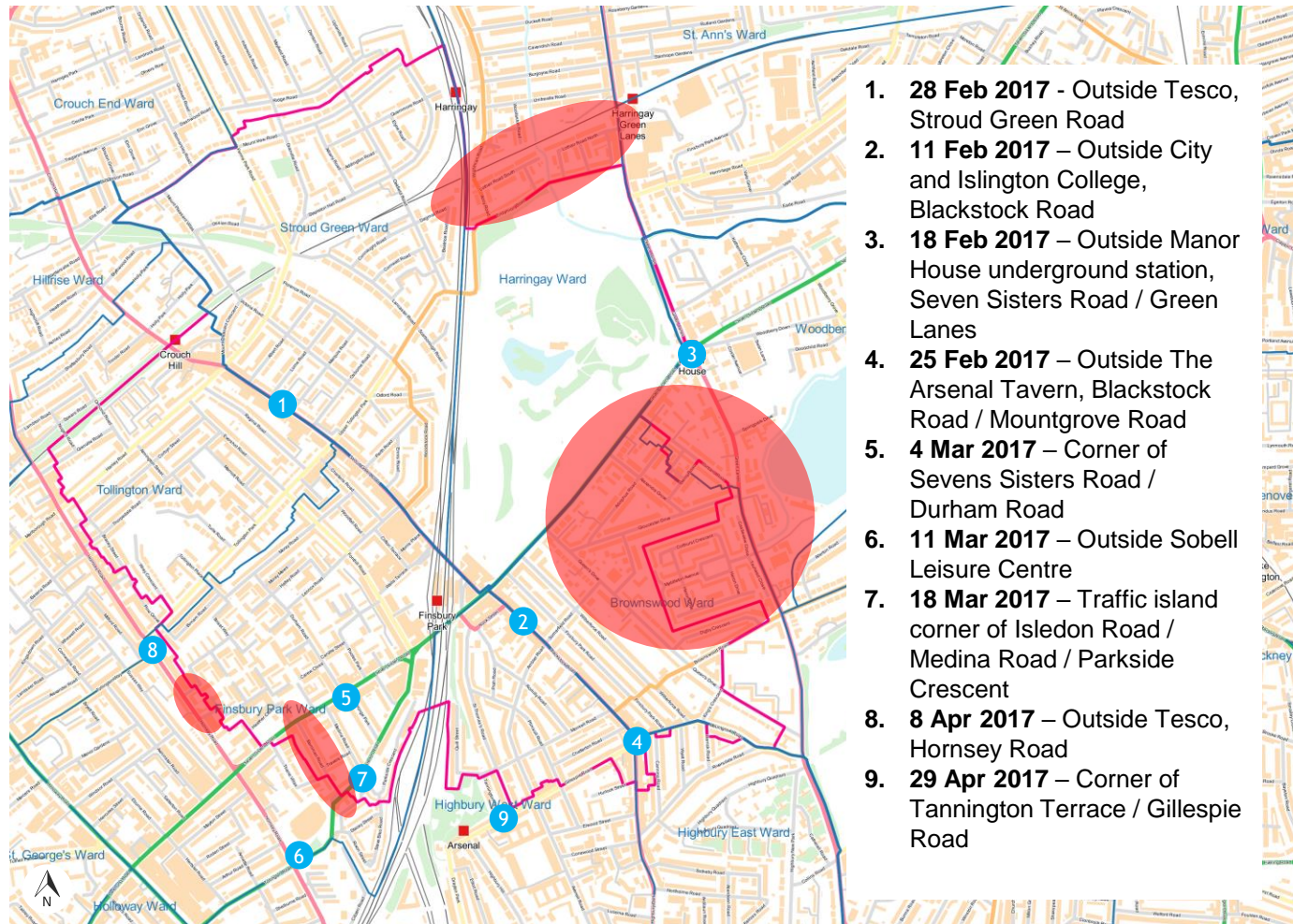
- Social infrastructure facilities are spread fairly evenly across the local area, although a large part of the residential areas likely to be served by facilities just outside of the western boundary are likely to fall within the Neighbourhood Area.

NB - We have analysed National Non-Domestic Rates (business rates) data from the Valuation Office Agency to identify broad clusters of social infrastructure facilities; however, we acknowledge that this analysis is not 100% accurate or comprehensive (for example, we are aware of healthcare facilities that are missing from the map, and religious facilities are entirely absent). Further evidence will be gathered on social infrastructure facilities during the preparation of the Neighbourhood Plan itself.

Boundary Survey



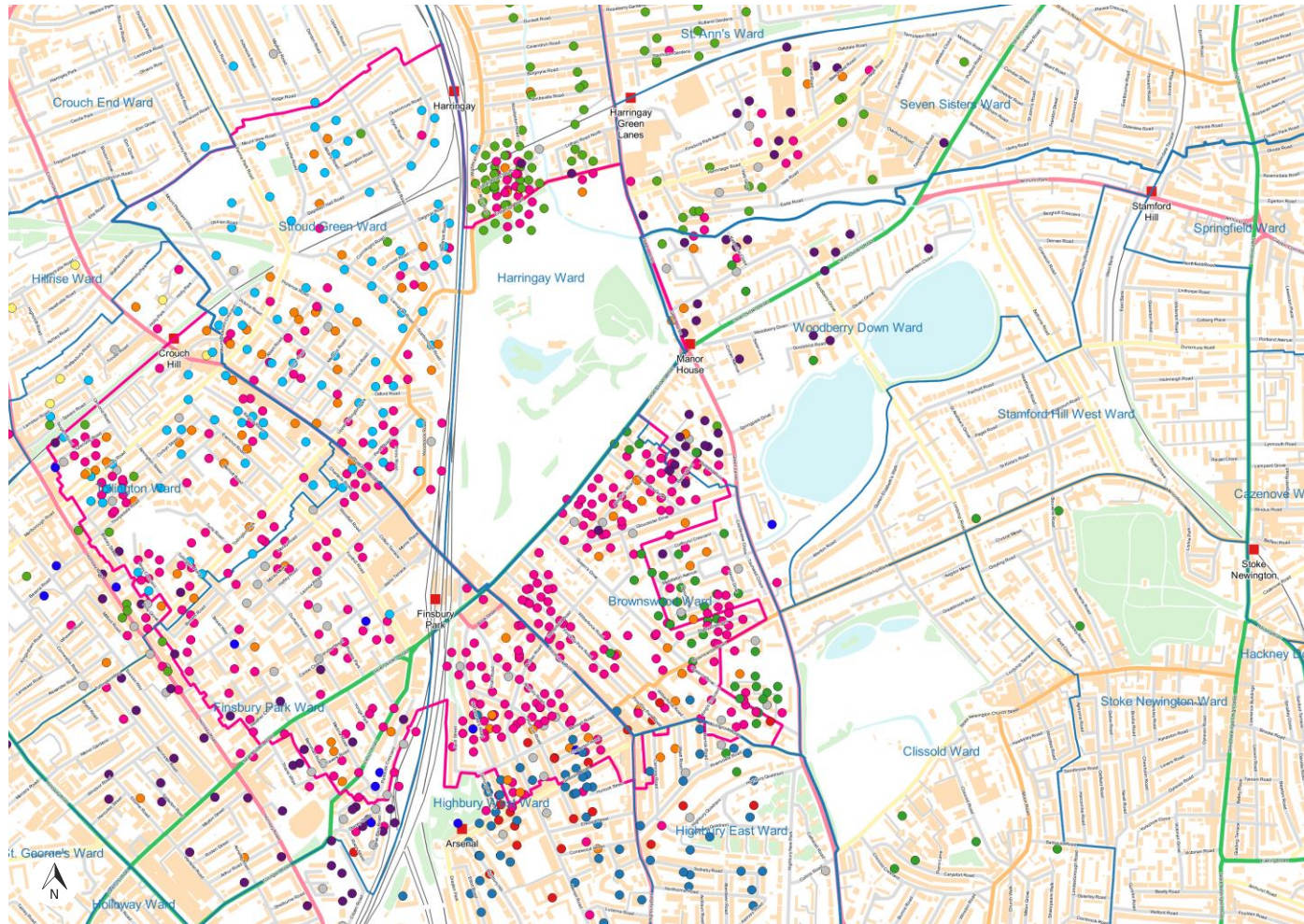
Location of street stalls and door knocking



NB - All boundaries approximate. Contains OS data © Crown copyright and database right 2017

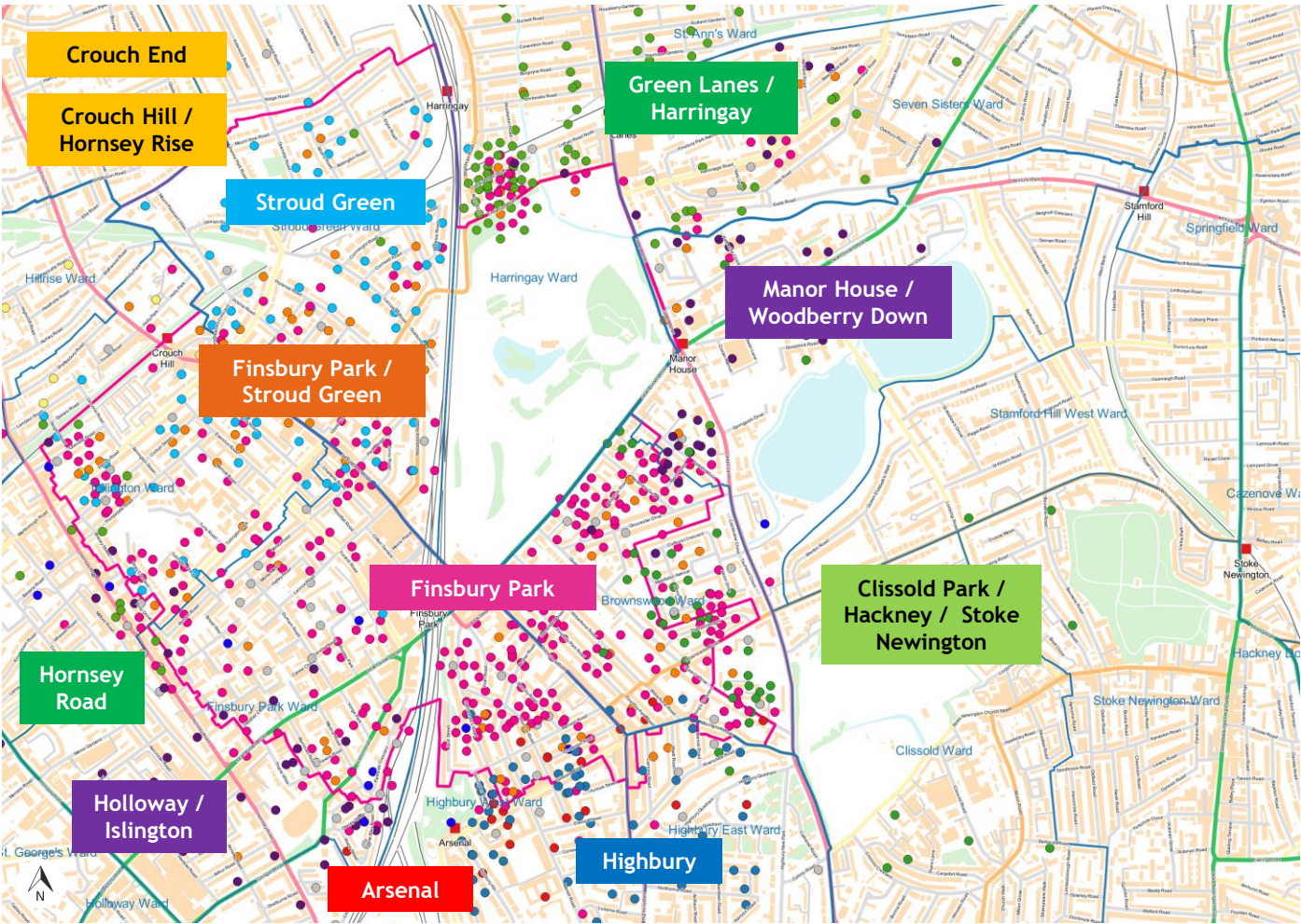
- Street stall
- Door knocking

Boundary Survey results - Local areas



NB - Responses grouped; all boundaries approximate. Contains OS data © Crown copyright and database right 2017

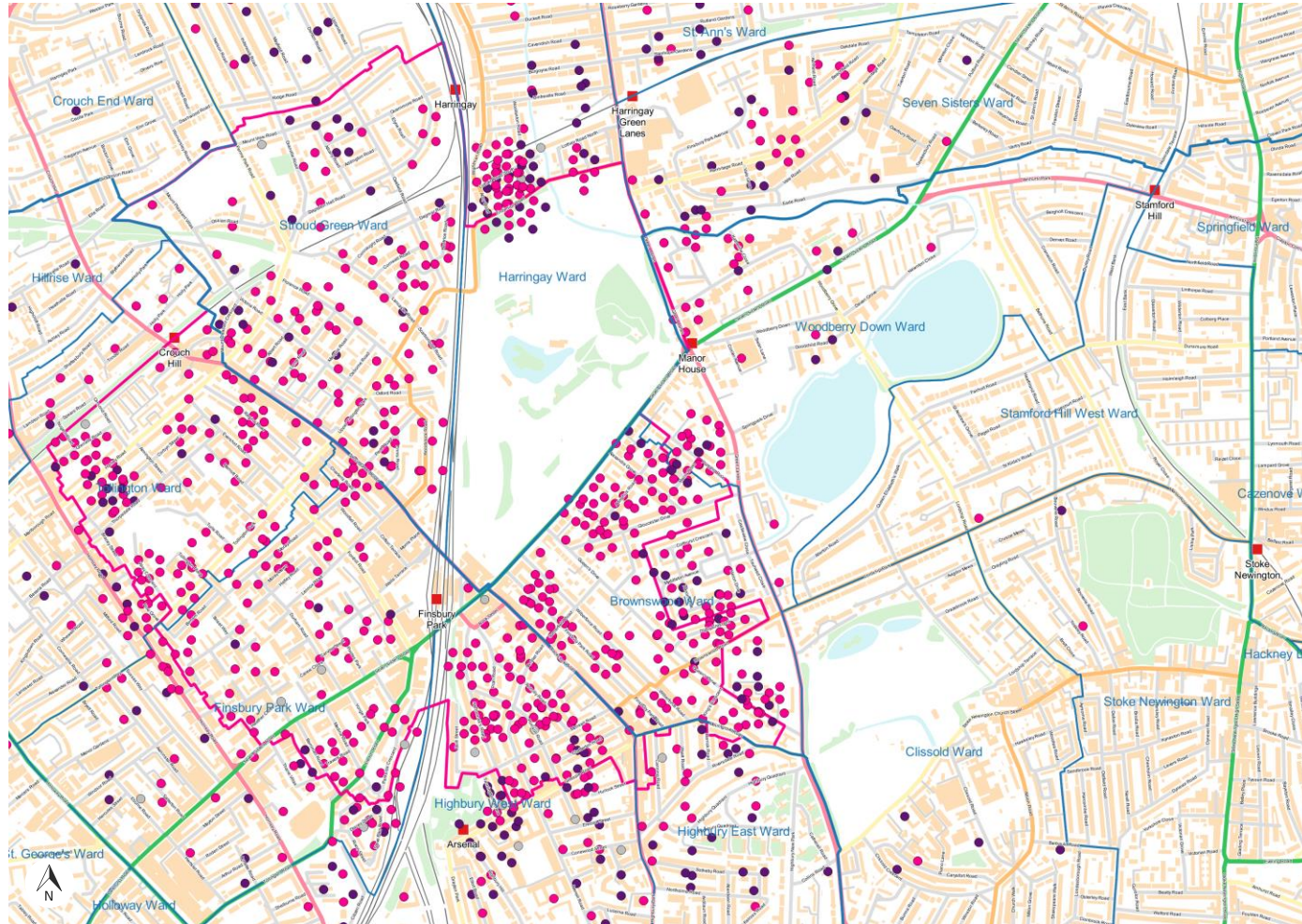
Boundary Survey results - Local areas (with grouped local area labels)



NB - Responses grouped; all boundaries approximate. © Crown Copyright and database right 2017.

— Finsbury Park and Stroud Green Neighbourhood Area boundary

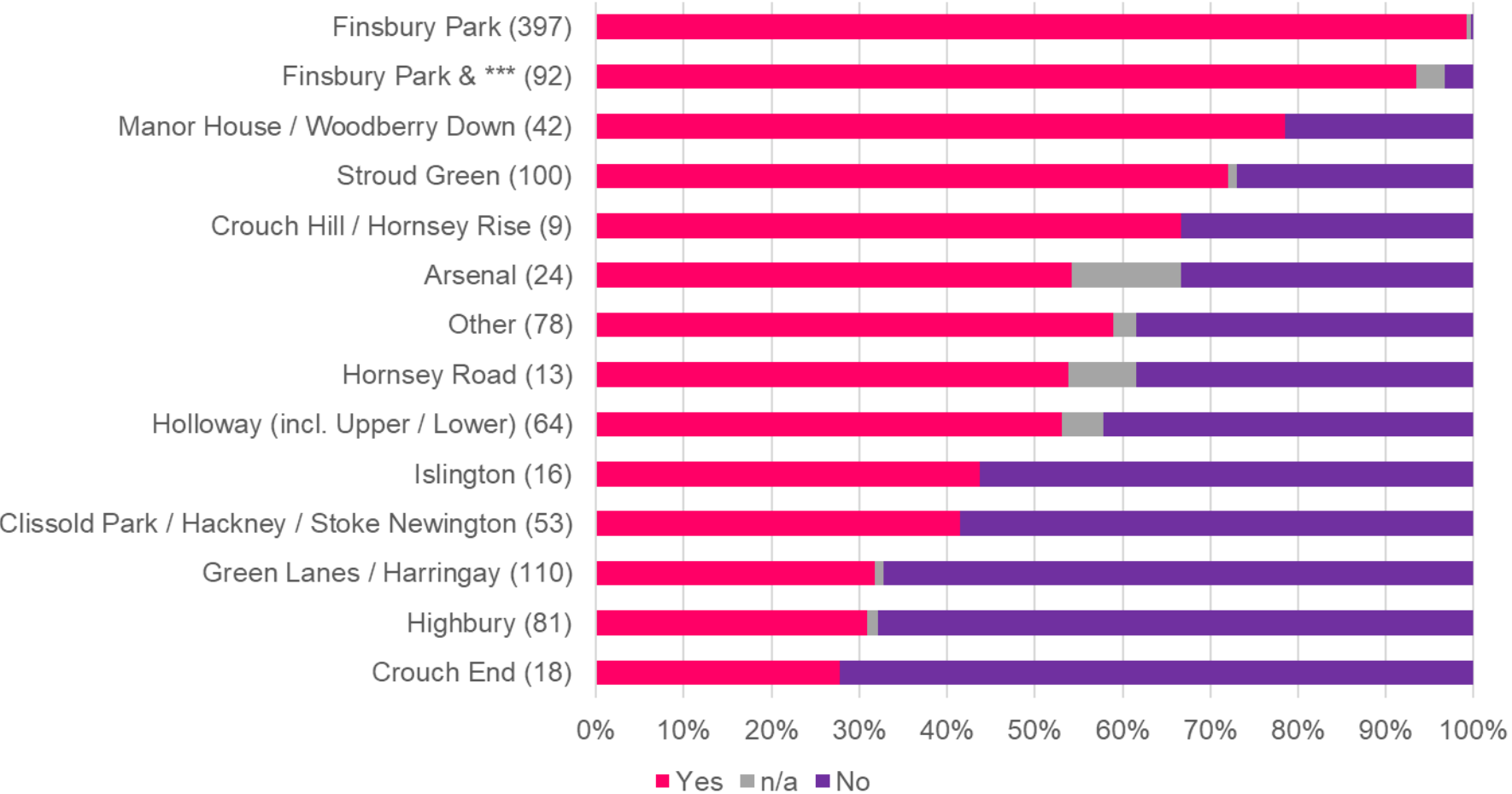
Boundary Survey results - 'Finsbury Park'



NB - All boundaries approximate. Contains OS data © Crown copyright and database right 2017. Sample: 1,097 responses

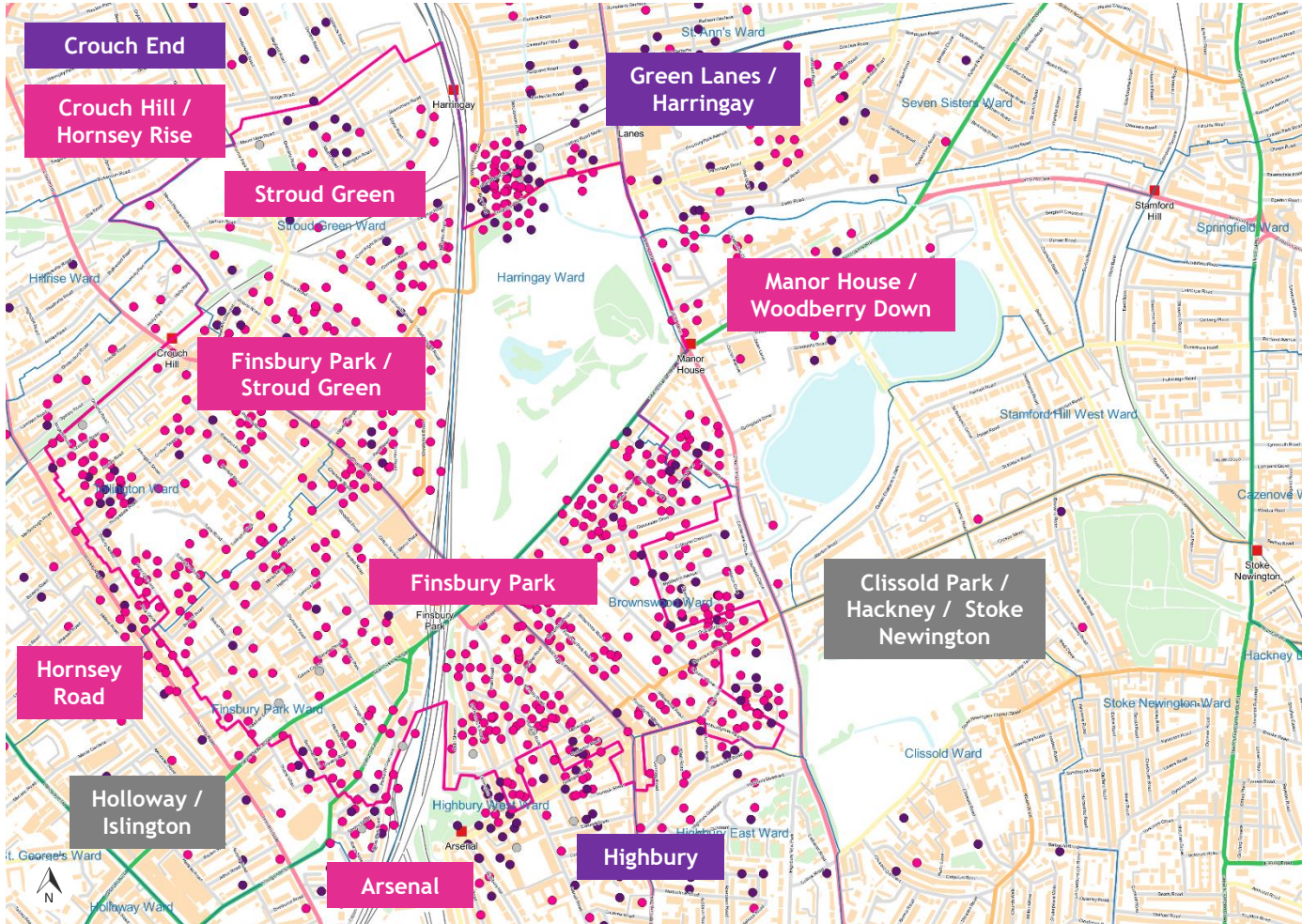
- Yes
- n/a
- No

Do you feel that your local area is part of “Finsbury Park”?



Sample: 1,097 responses

Boundary Survey results - 'Finsbury Park' (with grouped local area labels)



NB - Responses grouped; all boundaries approximate. Contains OS data © Crown copyright and database right 2017

- >40% 'Yes' responses
- Mixed responses
- >40% 'No' responses

Key findings - Resident Survey

Finsbury Park

- Residents who describe their local area as 'Finsbury Park' are most prevalent around Finsbury Park Underground and Railway Station, and south and west of the Park itself.

Stroud Green

- North-west of the park, the 'Finsbury Park' local area slowly merges into that of 'Stroud Green' (the historical name for the wider area before the railway arrived) - there is no clear line where Finsbury Park ends and Stroud Green begins.
- The majority of residents felt that their local area was part of Finsbury Park, although the proportion decreased northwards and westwards.

Other local areas

- Harringay / Green Lanes local area** - Residents perceive Harringay / Green Lanes as distinct local areas, and the majority did not feel that these were part of Finsbury Park.
- Hermitage Road and its environs** - Many residents in this area described their local area as Harringay / Green Lanes / Manor House, although we note that the majority felt that these were part of Finsbury Park.

- Woodberry Down planning application, and Manor House Area Action Plan** - The majority of residents in these areas describe their local area as Manor House / Woodberry Down, although we note that the majority of residents felt that their local area was part of Finsbury Park.
- Portland Rise estate, Myddleton Square, and Kings Crescent estate** - Many residents in these areas describe their local area as Manor House / Woodberry Down / Clissold Park / Hackney / Stoke Newington, although we note that many residents felt that their local area was part of Finsbury Park.
- Mountgrove Road / Blackstock Road** - The majority of residents south of Mountgrove Road describe their local area as Highbury, with a minority feeling that their local area was part of Finsbury Park.
- Arsenal / Highbury local areas** - In the area bounded by Monsell Road to the north and Gillespie Road to the south, there were particular terraces where the majority of residents describe their local area as Highbury, with less than half of respondents feeling that their local area was part of Finsbury Park.
- Holloway / Nag's Head Town Centre** - West of Berriman Road and Parkside Crescent, residents described their local area as Holloway / Islington, with around half feeling that their local area was part of Finsbury Park, and around half feeling the opposite.

Other feedback received from the local community

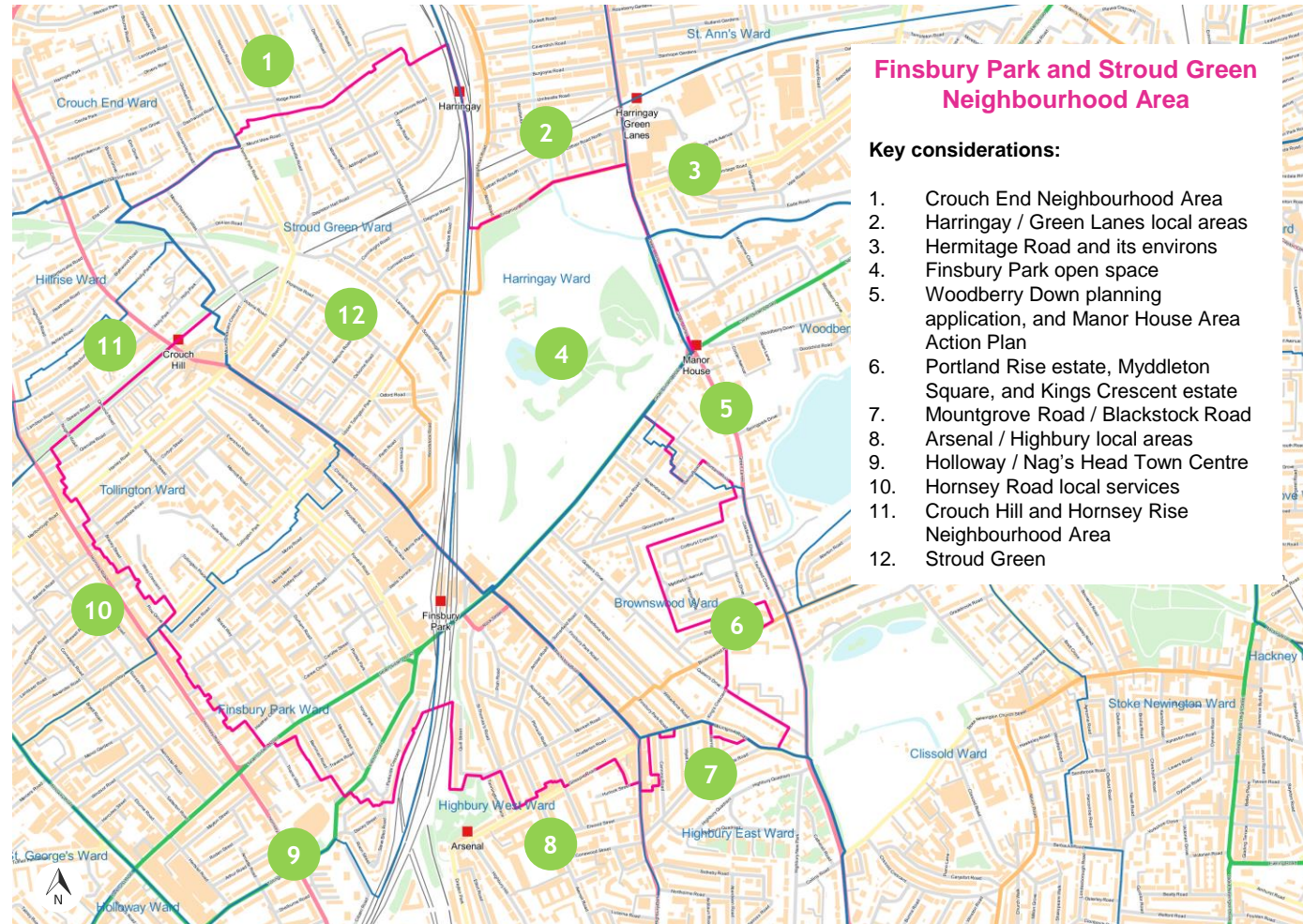
- **Friends of Finsbury Park Management Committee**, in a blog post dated 16 August 2017: *“The committee felt strongly that the whole of the Park should be included within the Neighbourhood Area. The Park is managed as a whole, and planning policies should be applied consistently across the entire area. Being designated in a Neighbourhood Plan could also offer an extra layer of protection to the Park - above and beyond the planning designation of Metropolitan Open Land that the Park benefits from. Two of our Management Committee members are actively involved in the preparation of the Plan.”*
- **Ladder Community Safety Partnership (LCSP)** initially raised concerns about including Finsbury Park open space and slivers of Harringay Ward in the Neighbourhood Area, in an email dated 24 May 2017. However, the final draft Neighbourhood Area study was discussed at an LCSP meeting on 14 September 2017, and the organisation decided not to take an official line on the issue.

Conclusions

The background of the slide is white with abstract green geometric shapes on the right side. These shapes include overlapping triangles and polygons in various shades of green, from light lime to dark forest green. A thin grey line also runs diagonally across the right side of the page.

Summary of key considerations

Each of the considerations listed below is explored in more detail in the subsequent pages.



Conclusions

Key considerations

1. Crouch End Neighbourhood Area

Section 61G(7) of the Localism Act 2011 states: “The areas designated as neighbourhood areas must not overlap with each other.” The proposed Neighbourhood Area therefore abuts but does not overlap with the designated Crouch End Neighbourhood Area. We have been in touch with the Crouch End Neighbourhood Forum, to discuss proactive and positive engagement on cross-boundary issues. The Neighbourhood Area also follows the physical boundary of the north-south railway line here.

2. Harringay / Green Lanes local area

The results of the Boundary Survey indicated that residents perceive Harringay / Green Lanes as distinct local areas, and the majority did not feel that these were part of Finsbury Park. The proposed Neighbourhood Area therefore excludes all of the area known as the ‘Harringay Ladder’ and the cluster of local services along Green Lanes.

3. Hermitage Road and its environs

The results of the Boundary Survey indicated that many residents in this area described their local area as Harringay / Green Lanes / Manor House, although we note that the majority felt that these were part of Finsbury Park. This area is physically severed from the Harringay / Green Lanes local area and Finsbury Park open space by the A105 Green Lanes. On balance, the proposed Neighbourhood Area therefore excludes all of Hermitage Road and its environs (between the Gospel Oak - Barking railway line to the north, and the New River to the south).

4. Finsbury Park open space

The proposed Neighbourhood Area includes all of Finsbury Park - an area of open space, sports and leisure facilities. It is listed as a Grade II asset, and designated as Metropolitan Open Land. We recognise that the Park is of regional significance, as well as being of great importance to several local areas.

The inclusion of part or whole of the Park within the Neighbourhood Area was debated at several Open Meetings, and with the Friends of Finsbury Park Management Committee on 6 March 2017 (of which two of the Management Committee members have been part of an informal working group for the Neighbourhood Forum and Neighbourhood Area applications).

Overall, members of the community felt that:

- The Park is managed as a whole, and planning policies should be applied consistently across the entire area
- Being designated as a Local Green Space in a Neighbourhood Plan could also offer an additional means of protecting the Park - above and beyond the planning designation of Metropolitan Open Land that the Park benefits from
- In the absence of other Neighbourhood Forums surrounding the Park, the Finsbury Park and Stroud Green Neighbourhood Forum would be the only option for inclusion in a Neighbourhood Plan at this time. However, we would continue to proactively and positively engage with the community outside the Neighbourhood Area on cross-boundary issues - as well as any other Neighbourhood Forums surrounding the park as and when they come forward

Conclusions (continued)

- Given that the neighbourhood and open space are both called Finsbury Park, it would be incongruous for the Neighbourhood Area to include one but not the other

We note that Haringey Council would be able to reallocate part or all of Finsbury Park to another Neighbourhood Area and Forum as a result of a future application.

The proposed Neighbourhood Area therefore includes all of Finsbury Park.

5. Woodberry Down planning application, and Manor House Area Action Plan

Hackney Council has permitted a hybrid planning application at Woodberry Down (Ref. 2013/3223). The development scheme is comprehensive, with early phases already delivered. The proposed Neighbourhood Area therefore excludes the red line boundary of this application

Hackney Council's 2013 Manor House Area Action Plan (AAP) provides a comprehensive masterplan for developed land around Manor House Underground station, along Seven Sisters Road and Green Lanes. The proposed Neighbourhood Area therefore excludes the Manor House AAP area.

These proposals also reflect the results of the Boundary Survey, which indicated that the majority of residents in these areas describe their local area as Manor House / Woodberry Down, although we note that the majority of residents felt that their local area was part of Finsbury Park.

We have been in touch with the Manor House Development Trust, to discuss proactive and positive engagement on cross-boundary issues.

6. Portland Rise estate, Myddleton Square, and Kings Crescent estate

The results of the Boundary Survey indicated that many residents in these areas describe their local area as Manor House / Woodberry Down / Clissold Park / Hackney / Stoke Newington, although we note that many residents felt that their local area was part of Finsbury Park. On balance, the proposed Neighbourhood Area excludes the Portland Rise estate, Myddleton Square, and Kings Crescent estate.

7. Mountgrove Road / Blackstock Road

The results of the Boundary Survey indicated that the majority of residents south of Mountgrove Road describe their local area as Highbury, with a minority feeling that their local area was part of Finsbury Park.

However, there are local services along Mountgrove Road between Herrick and Riversdale Roads and along Blackstock Road that are likely to have catchment areas largely serving residential areas within the Neighbourhood Area.

The proposed Neighbourhood Area therefore includes the local services between Herrick and Riversdale Roads and properties fronting Blackstock Road as far as they are included within the Finsbury Park Town Centre SPD.

Conclusions (continued)

8. Arsenal / Highbury local areas

The results of the Boundary Survey indicated that in the area bounded by Monsell Road to the north and Gillespie Road to the south, there were particular terraces where the majority of residents describe their local area as Highbury, with less than half of respondents feeling that their local area was part of Finsbury Park. However, the proposed Neighbourhood Area boundary in this area includes all of the terraces north of Gillespie Road that were built around the same time (i.e. excluding Tannington Terrace and western side of St Thomas's Road).

The cluster of local services along Gillespie Road between Plimsoll and Avenell Roads is excluded, as these are likely to have a catchment area largely serving residential areas outside of the Neighbourhood Area.

We have been in touch with the Friends of Gillespie Park and the Highbury Community Association, to discuss proactive and positive engagement on cross-boundary issues.

9. Holloway / Nag's Head Town Centre

The results of the Boundary Survey indicated that west of Berriman Road and Parkside Crescent, residents described their local area as Holloway / Islington, with around half feeling that their local area was part of Finsbury Park, and around half feeling the opposite. The proposed Neighbourhood Area boundary in this area therefore follows a route based on the results of the Boundary Survey, with reference to changes in street pattern and character of the streetscape.

The cluster of local services around Nag's Head is designated in planning policy as a Town Centre. The proposed Neighbourhood Area therefore excludes this area.

10. Hornsey Road local services

The results of the Boundary Survey indicated that along and west of Hornsey Road, residents described their local area as Hornsey Road / Holloway, although the majority felt that their local area was part of Finsbury Park. A significant part of Hornsey Road itself has non-residential uses at ground floor level, although these frontages have been broken by changes of use to residential, and there is an inconsistent streetscape along the road.

The inclusion of part or all of Hornsey Road within the Neighbourhood Area was debated at several Open Meetings. Overall, it was felt that:

- Including all of Hornsey Road within the Neighbourhood Area was not supported by the results of the Boundary Survey. Due to bus routes, many of the local services along the road are likely to have catchment areas largely serving residential areas to the north and south of the Neighbourhood Area
- Splitting the properties on the western and eastern sides of the road would reduce the chances of a comprehensive and effective strategy for regeneration of the local area being formed and implemented
- Excluding all of Hornsey Road would allow for its potential inclusion in another Neighbourhood Area / Forum at in future - possibly linked to Holloway

The proposed Neighbourhood Area therefore excludes all properties fronting Hornsey Road. The boundary also follows a route further east in some places, based on the results of the Boundary Survey, with reference to changes in street pattern and streetscape.

Conclusions (continued)

We have been in discussion with the Hornsey Road Traders Association about proactive and positive engagement on cross-boundary issues.

11. Crouch Hill and Hornsey Rise Neighbourhood Area

Section 61G(7) of the Localism Act 2011 states: “The areas designated as neighbourhood areas must not overlap with each other.” The proposed Neighbourhood Area therefore abuts but does not overlap with the designated Crouch Hill and Hornsey Rise Neighbourhood Area.

There is currently no approved Neighbourhood Forum for this Neighbourhood Area; however, we would engage proactively and positively on cross-boundary issues with any Neighbourhood Forum that may form in future.

12. Stroud Green

North-west of the park, the ‘Finsbury Park’ local area slowly merges into that of ‘Stroud Green’ (the historical name for the wider area before the railway arrived) - there is no clear line where Finsbury Park ends and Stroud Green begins. The majority of residents felt that their local area was part of Finsbury Park, although the proportion decreased northwards and westwards.

These results are not surprising, as unlike other ‘sub-local areas’ within Finsbury Park (such as Brownswood), Stroud Green clearly has a strong local identity, with its own high street, school, library and flourishing online community all bearing the Stroud Green name.

Any imposed boundary between the two would not reflect the perceptions of residents, and would divide the Stroud Green Road and the Stroud Green Conservation Area in two, adding to the

fractured planning policy in the area rather than making it more comprehensive.

The proposed name for the Neighbourhood Area, the “Finsbury Park and Stroud Green Neighbourhood Area”, recognises the two distinct but inseparable neighbourhoods.

Size of the Neighbourhood Area

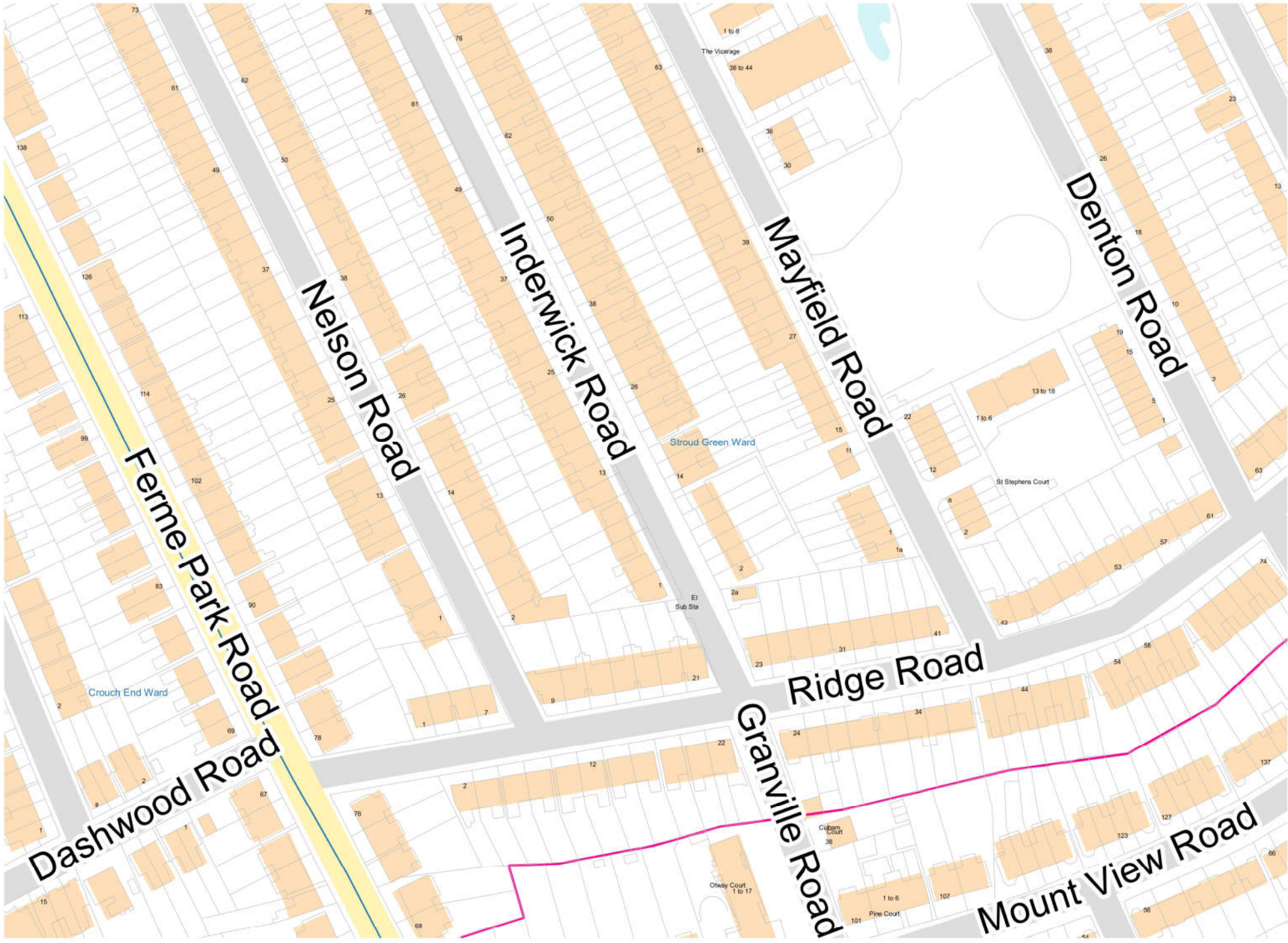
- With such excellent public transport links and local services, the Neighbourhood Area naturally has a large catchment area of people who associate with it. The Neighbourhood Area covers around 218 hectares (540 acres) excluding Finsbury Park open space, and 270 hectares including it (670 acres).
- The Neighbourhood Area has a household density of around 48 to 60 households per hectare (19 to 25 per acre). Using dwelling density as a rough proxy for household density, this is below the Outer London average of 66 dwellings per hectare¹; however, high enough that even a small geographic area will have a large population. We estimate the population of the Neighbourhood Area to be around 30,000 people, encompassing around 13,000 households.

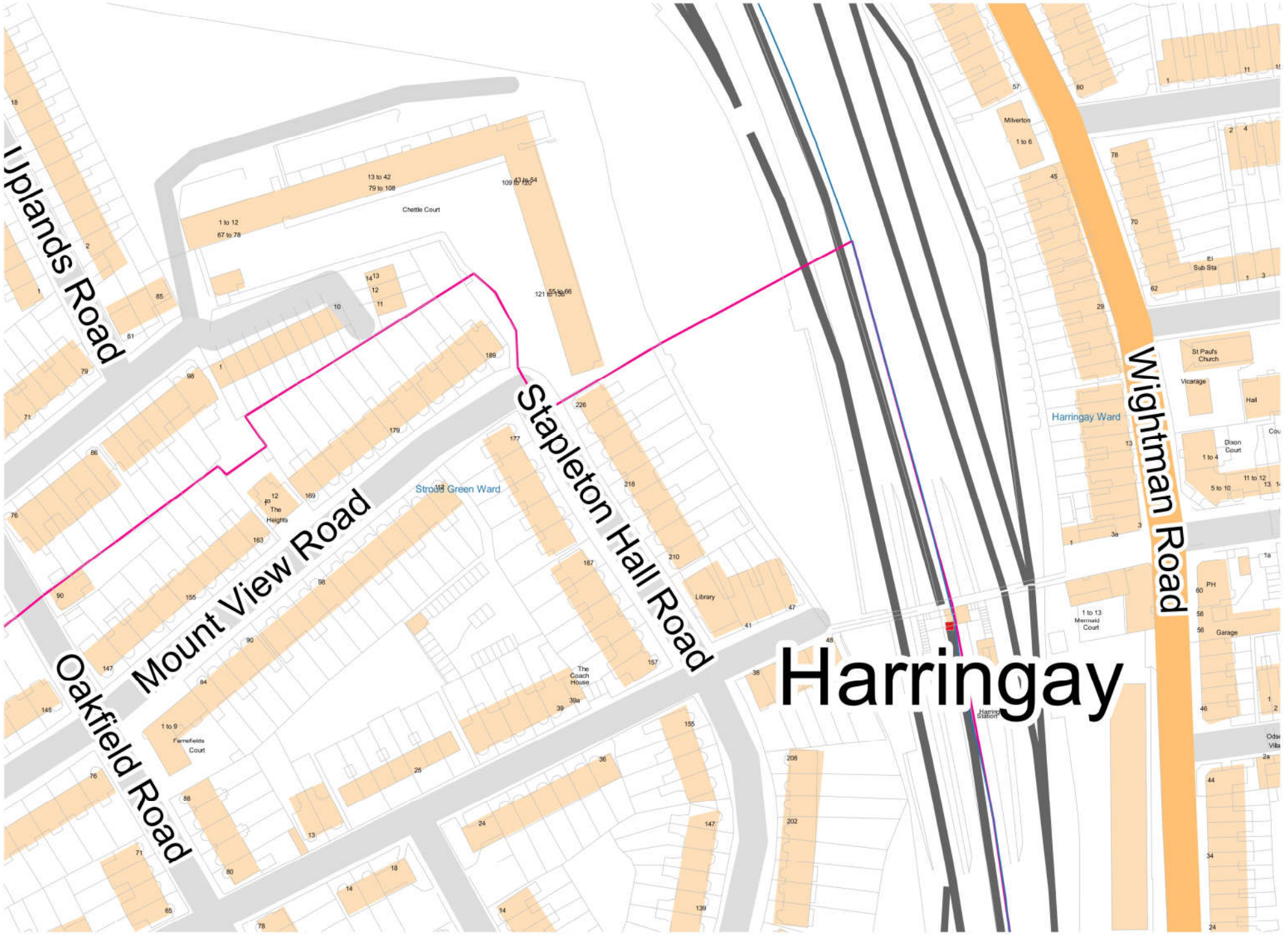
In closing...

Based upon the evidence presented in this study, we consider that the proposed boundary for the Finsbury Park and Stroud Green Neighbourhood Area complies with statutory requirements and Planning Practice Guidance.

¹ City of Westminster (2008) Controlling Housing Density Study

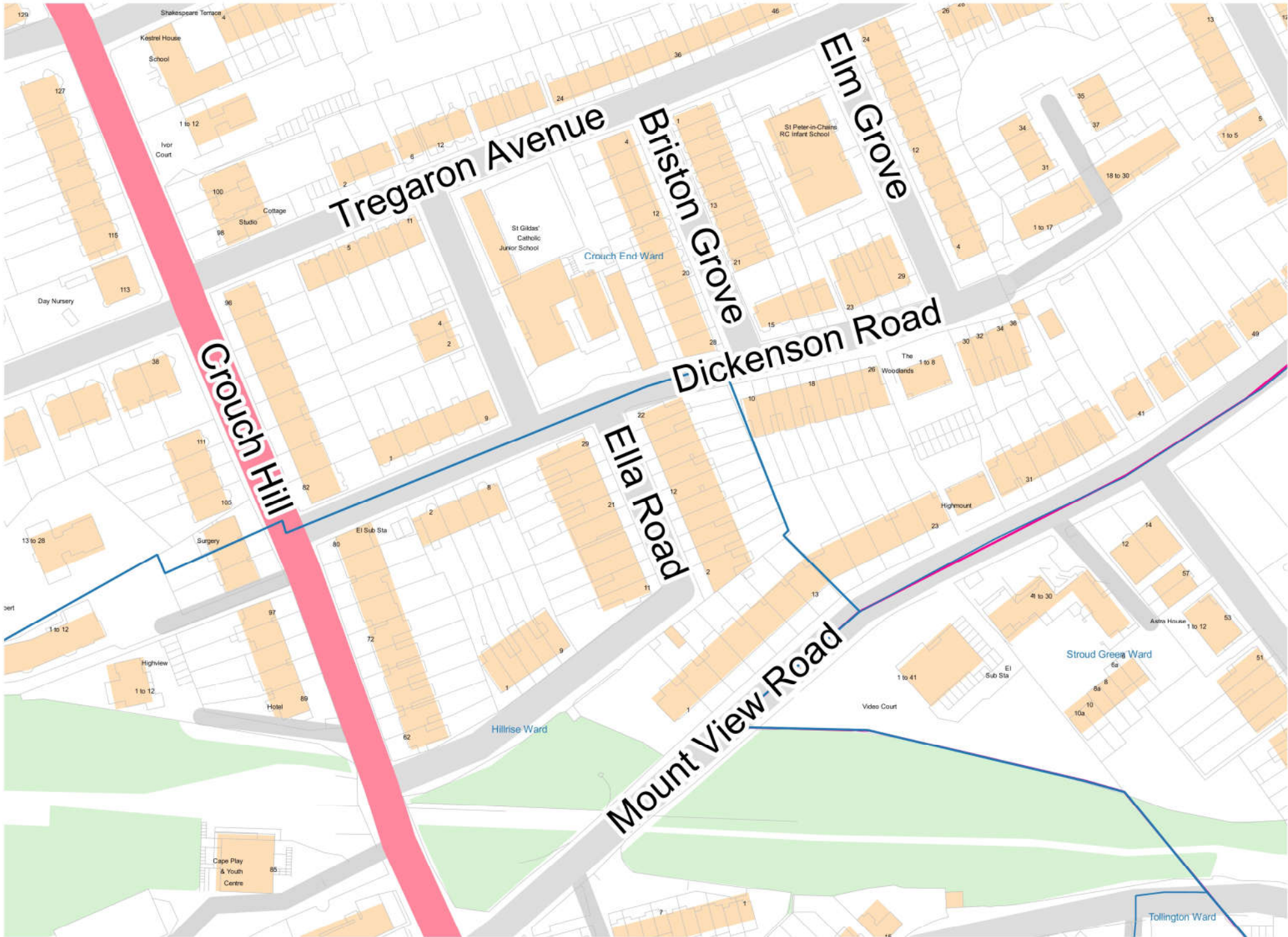
Annex A - Detailed Neighbourhood Area atlas





Harringay







Mount View Road

Ferme Park Road

Ossian Road

Granville Road

Stapleton Hall Road

Albany Road

Crouch End Ward

Stroud Green Ward

Reservoir Cottage

Parish Church of the Most Holy and Undivided Trinity

Vicarage

Ossian Mews



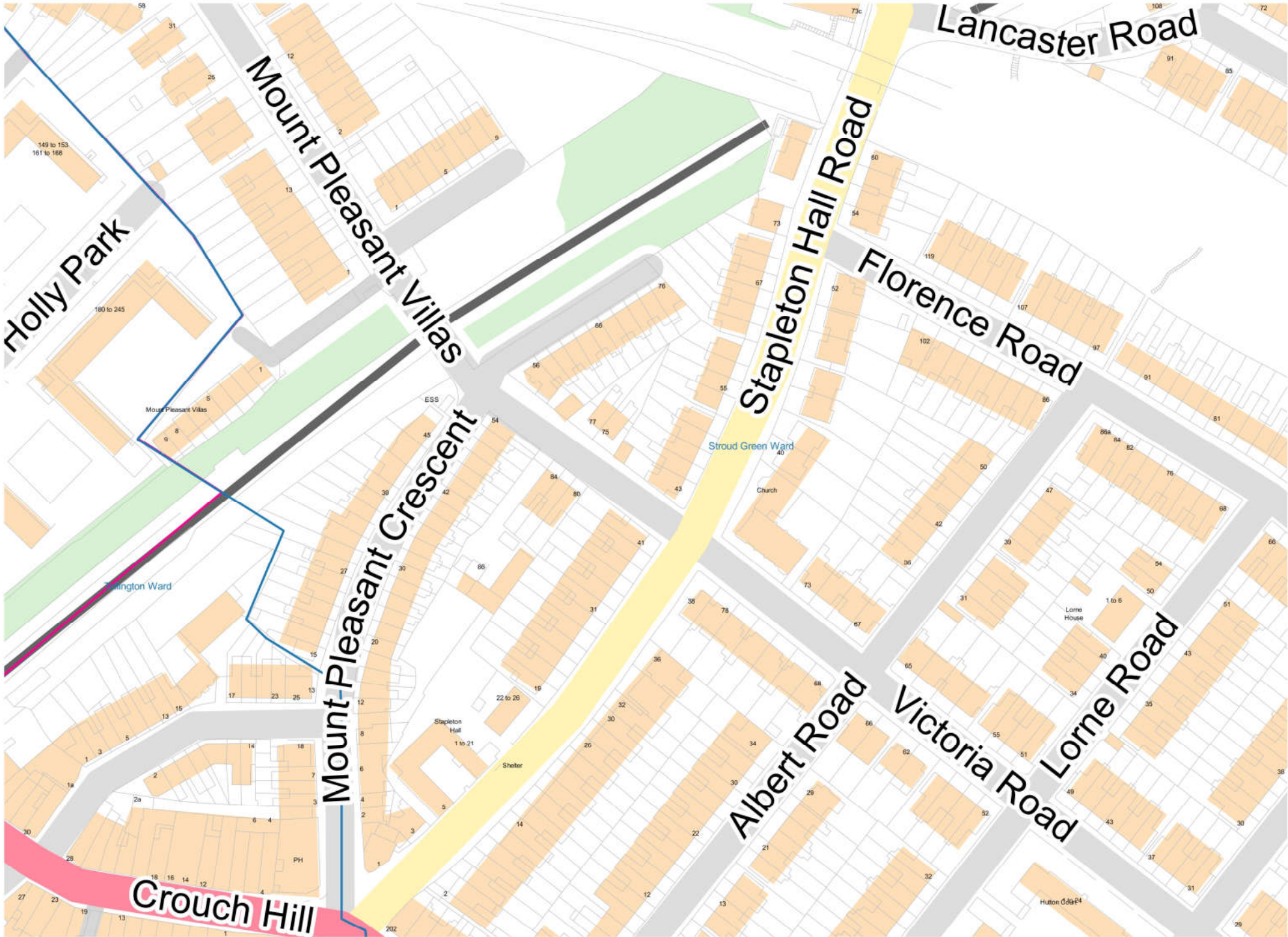




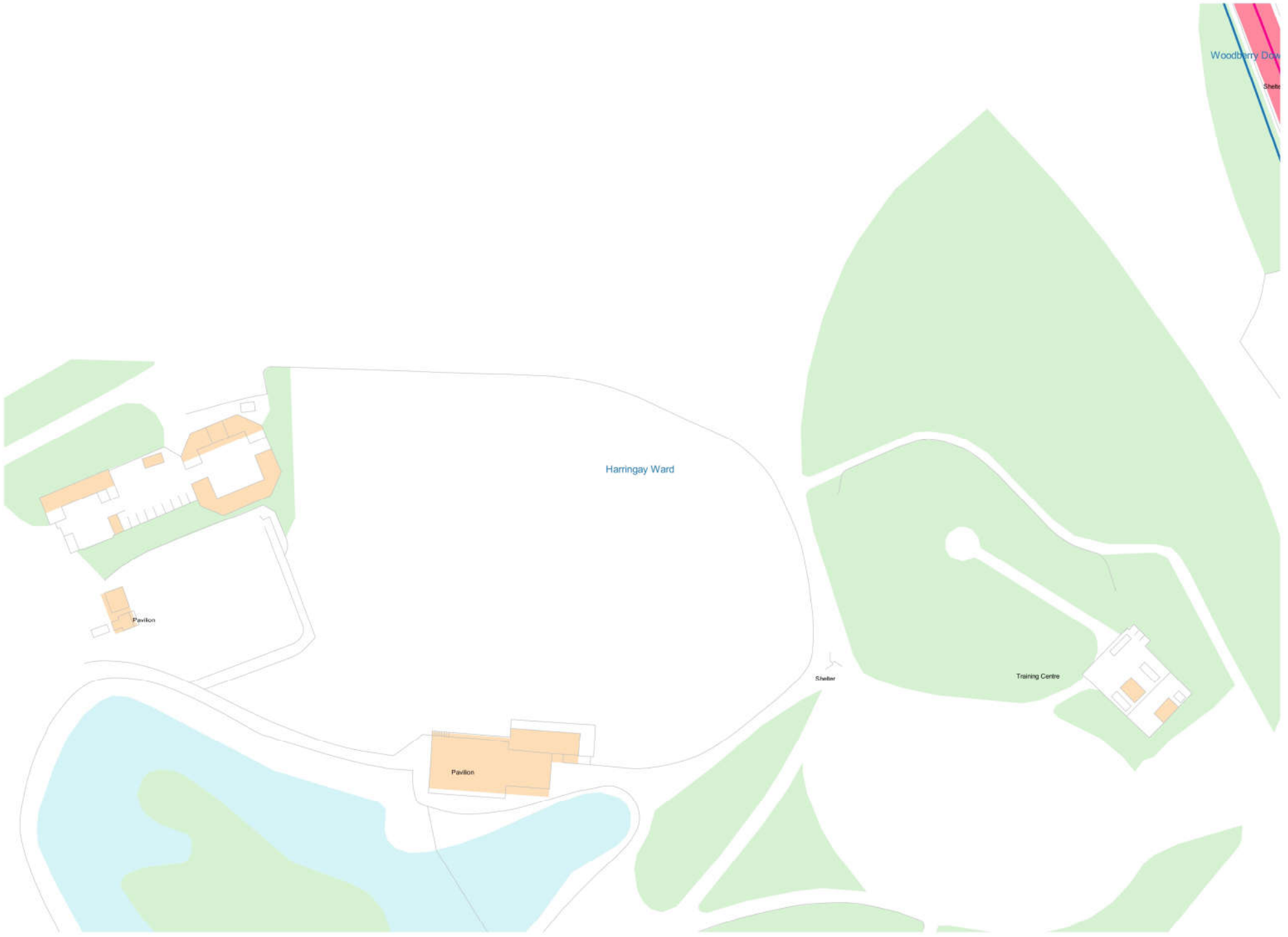


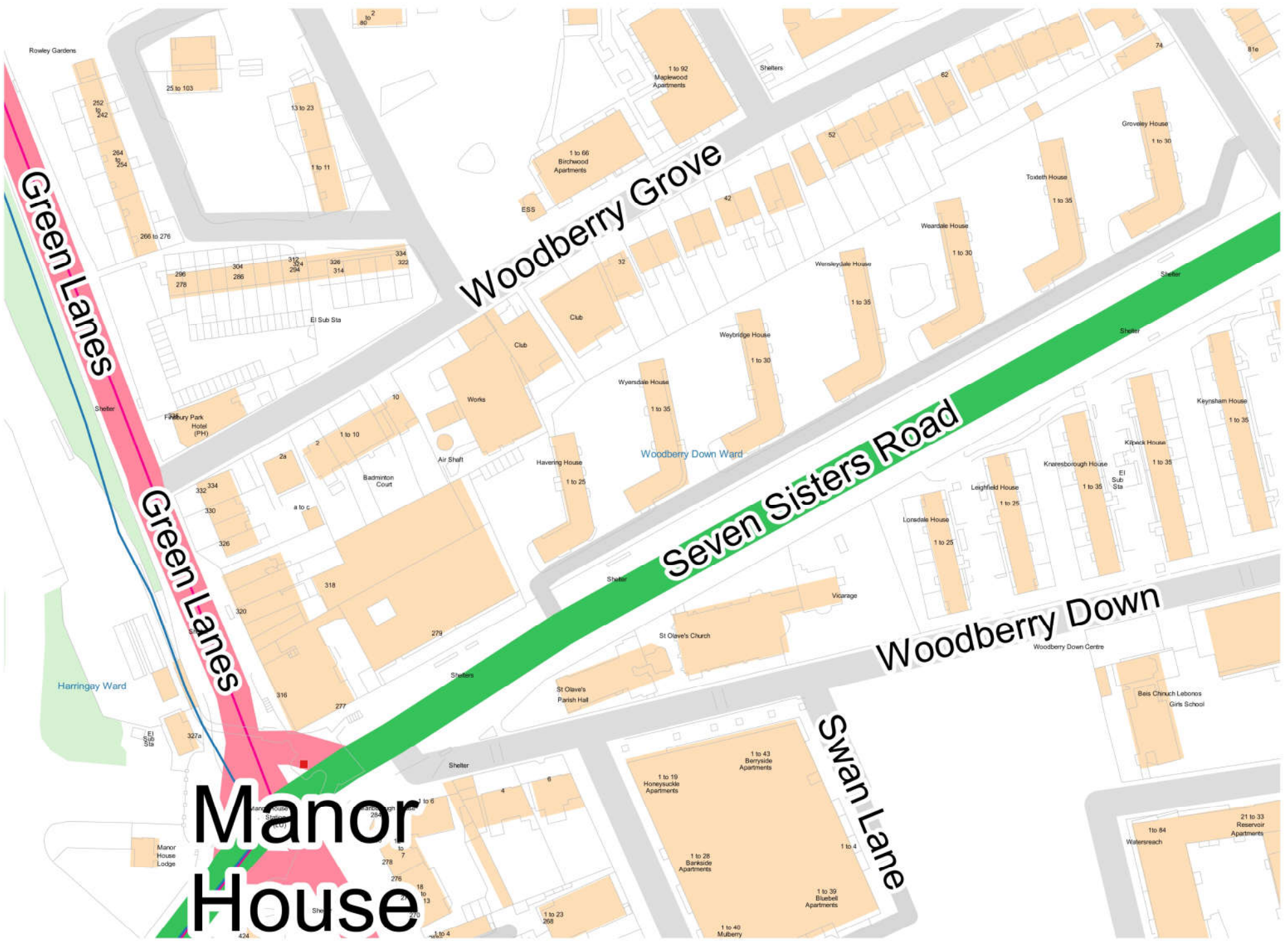
Crou Hill





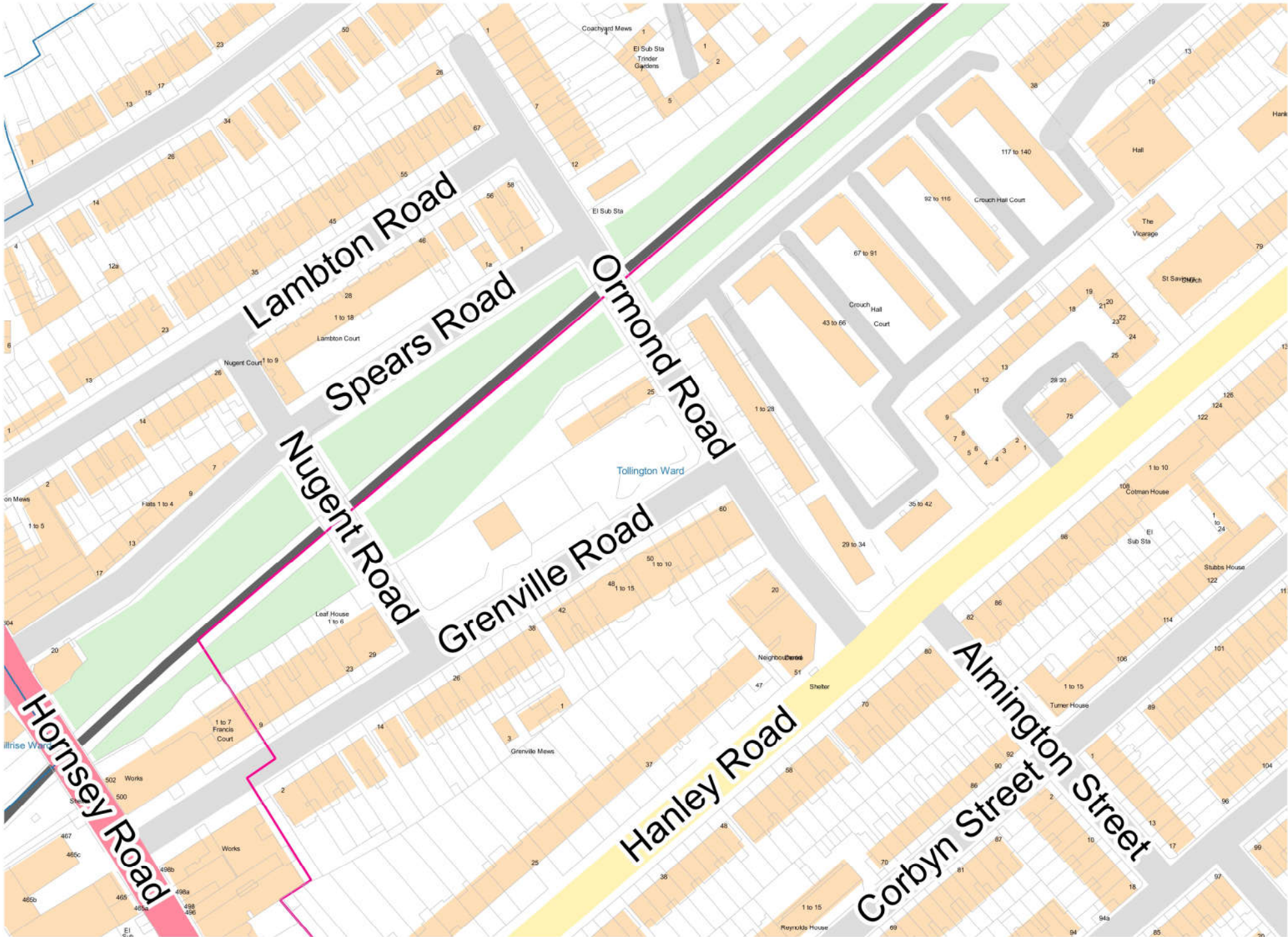






Manor House





Lambton Road

Spears Road

Nugent Road

Ormond Road

Grenville Road

Hanley Road

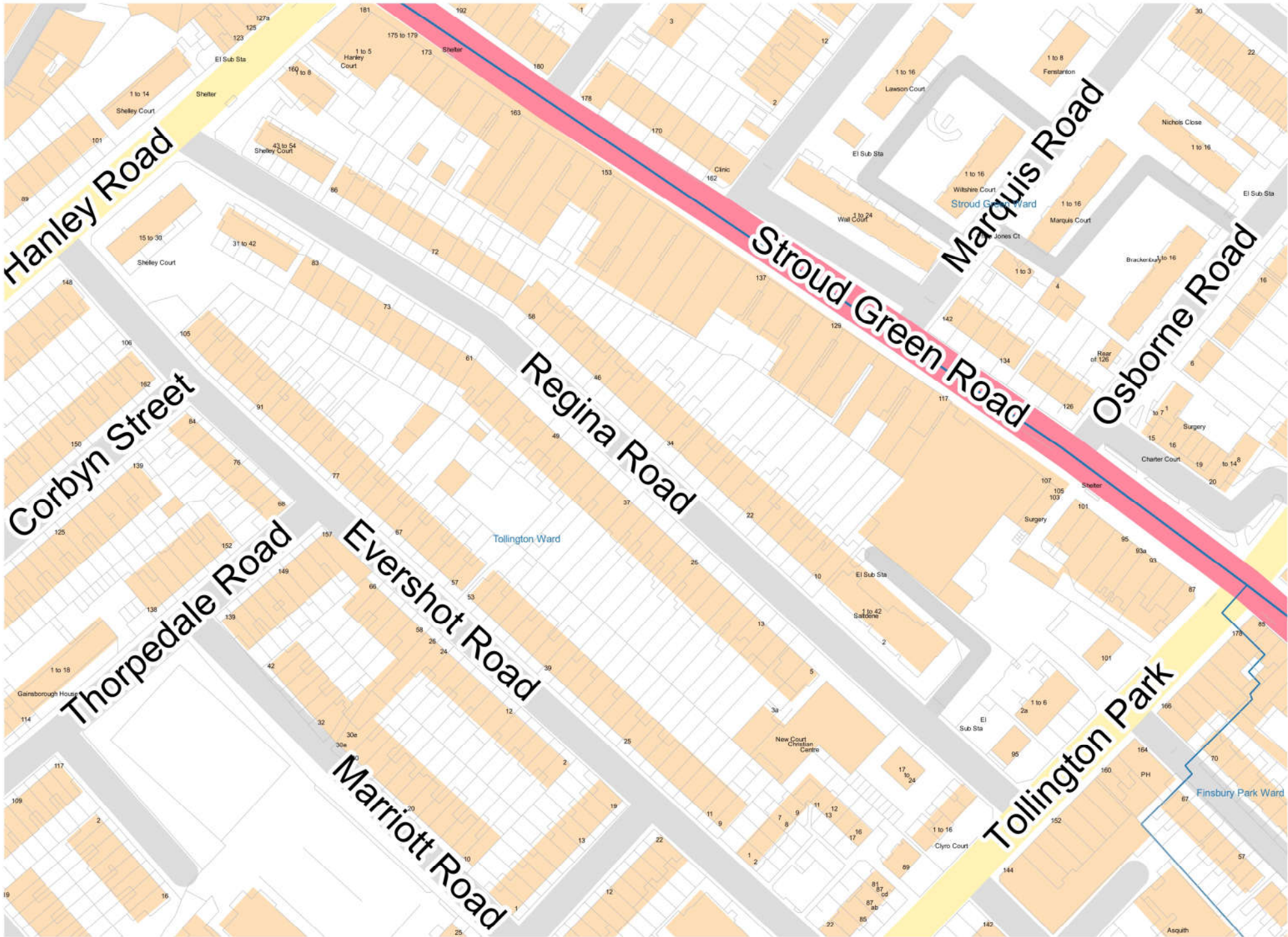
Almington Street

Corbyn Street

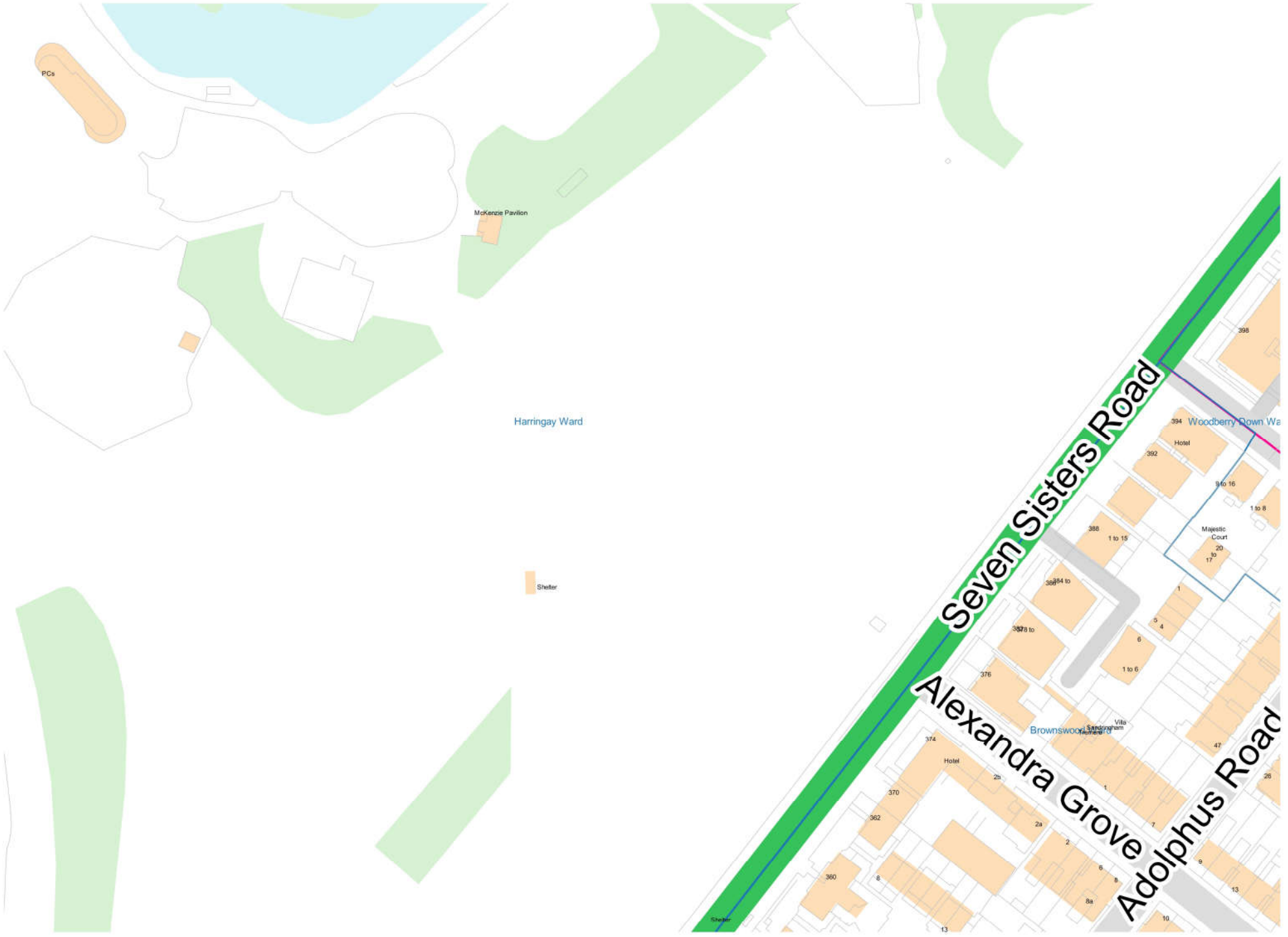
Hornsey Road

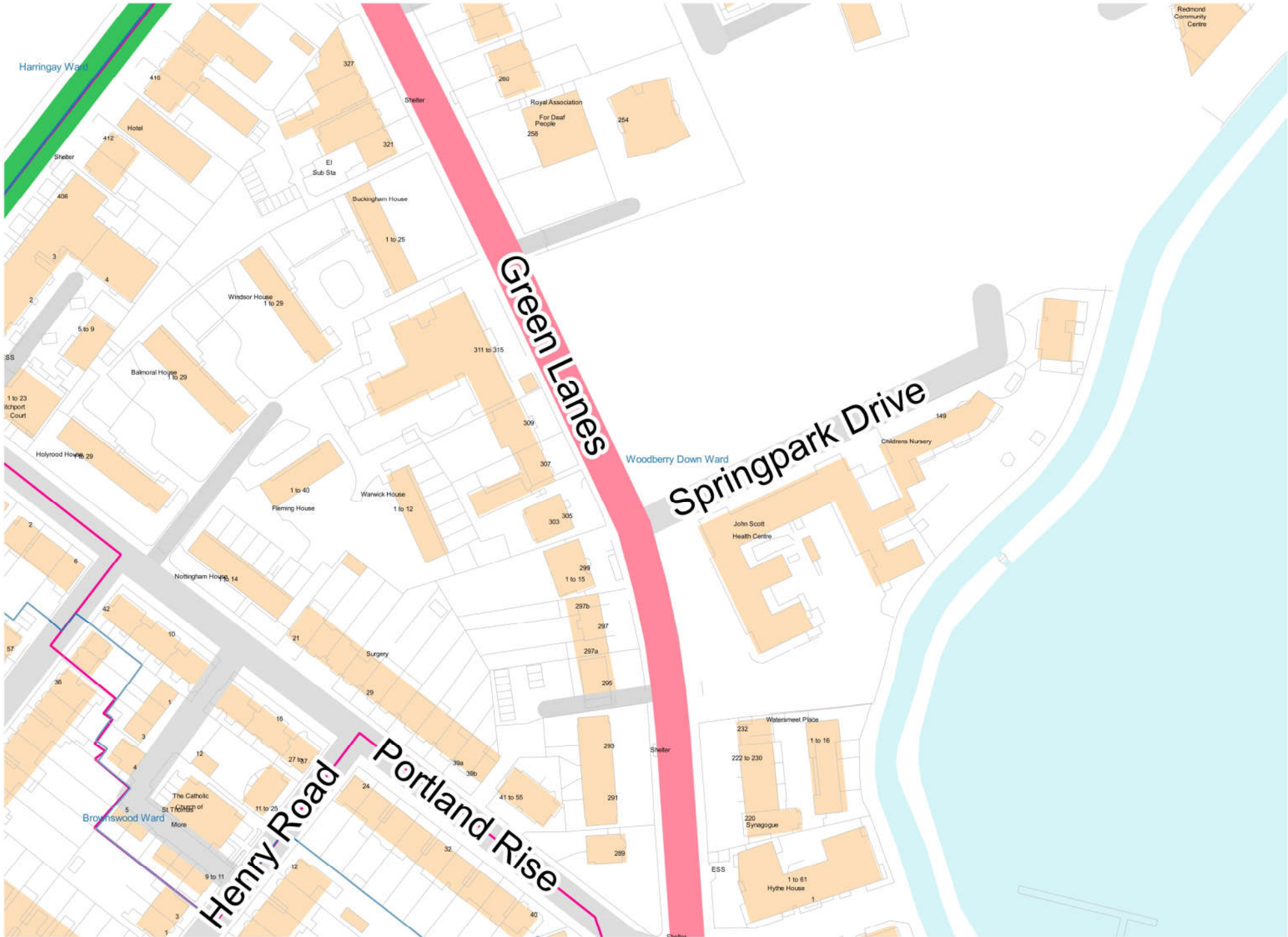
Tollington Ward





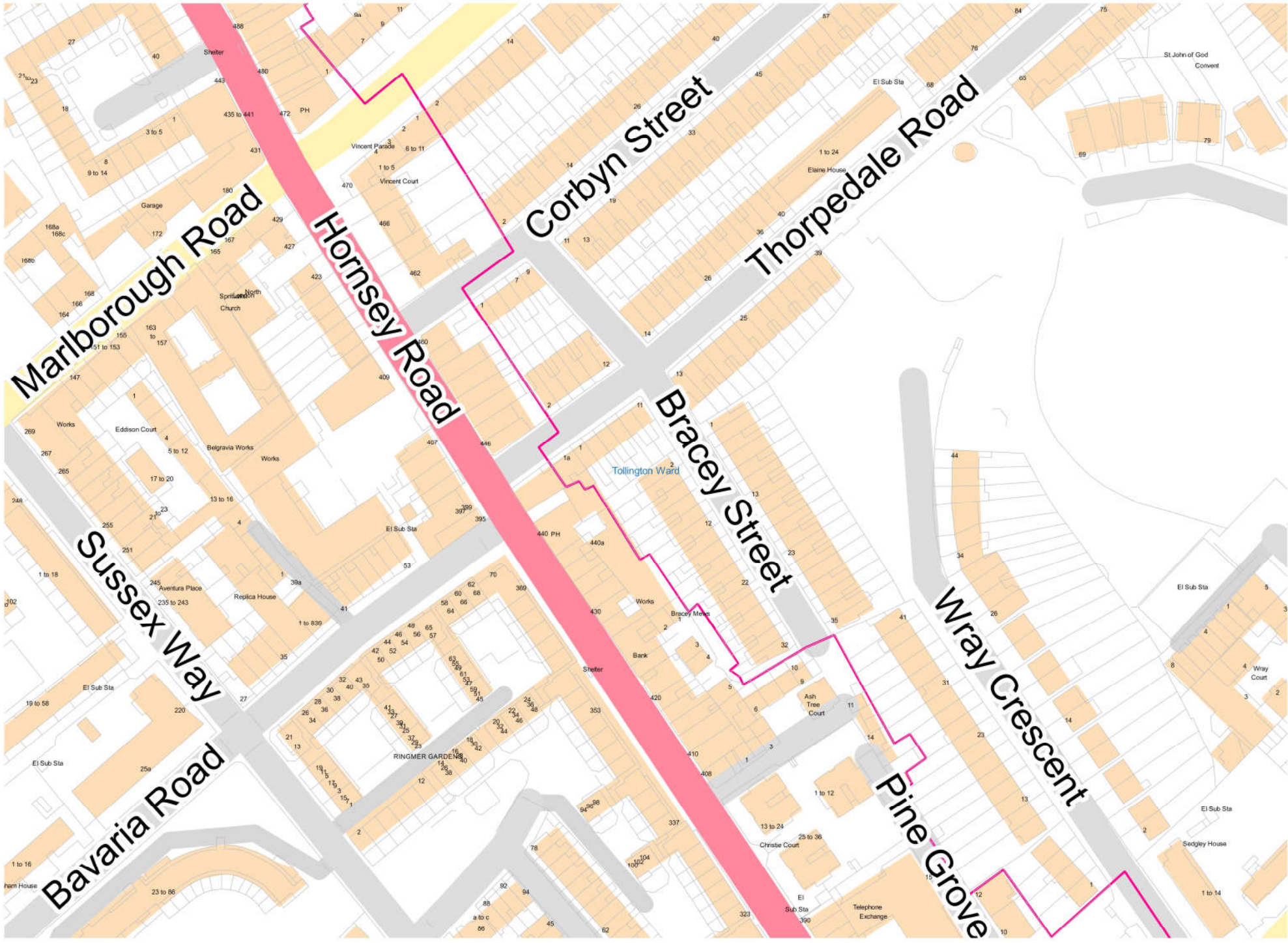




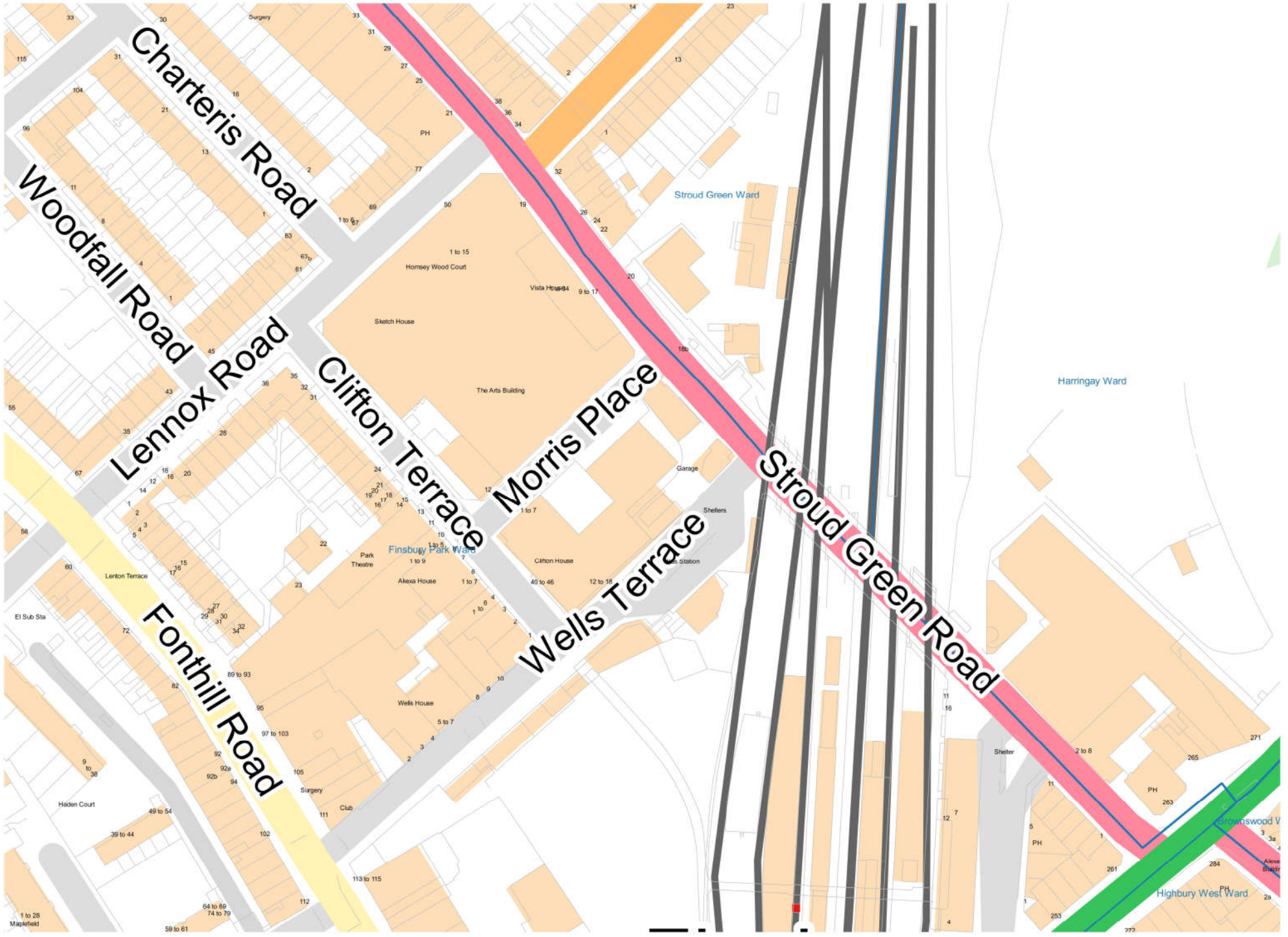


Recond
Community
Centre











Harringay Ward

Seven Sisters Road

Adolphus Road

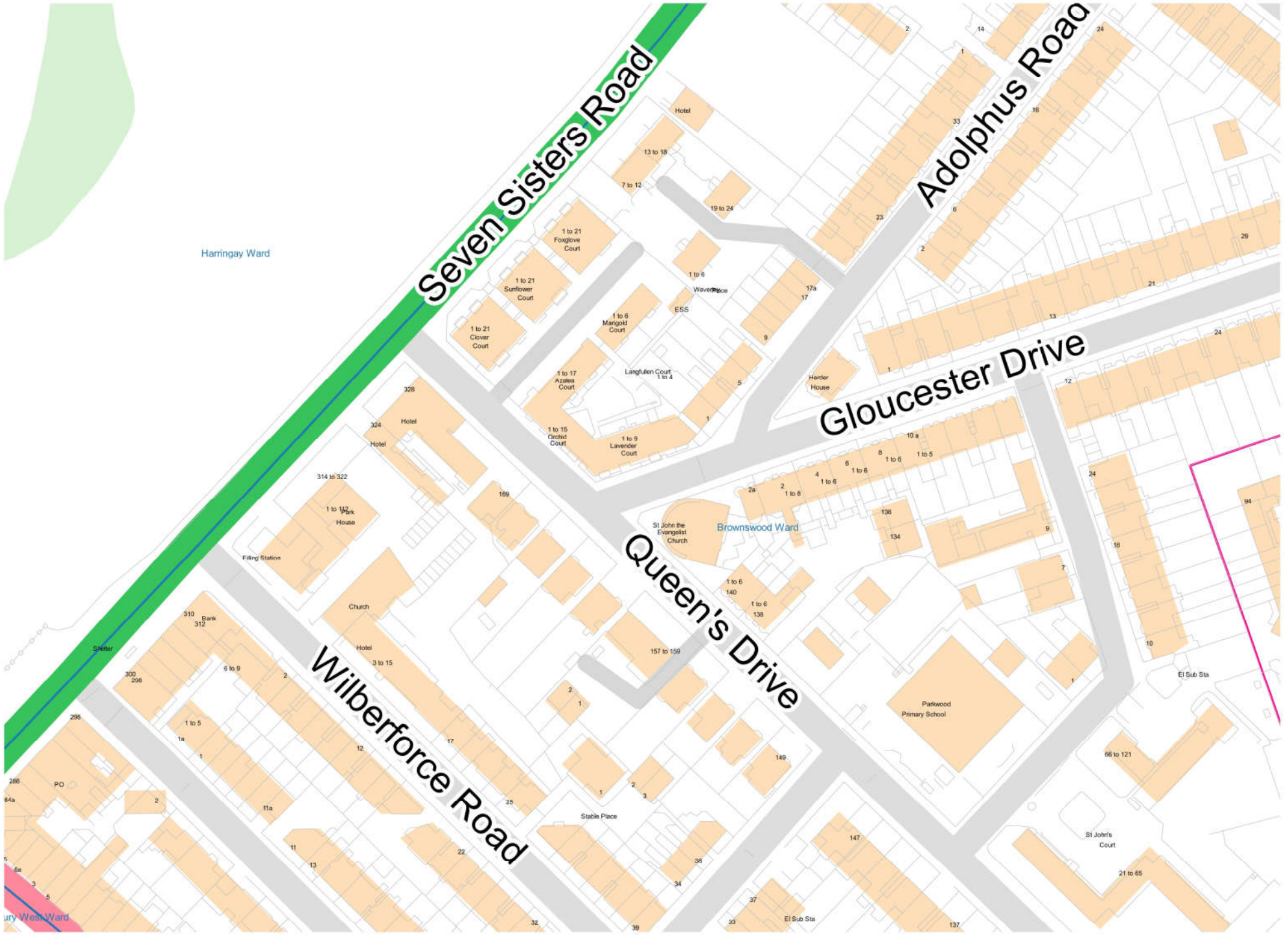
Gloucester Drive

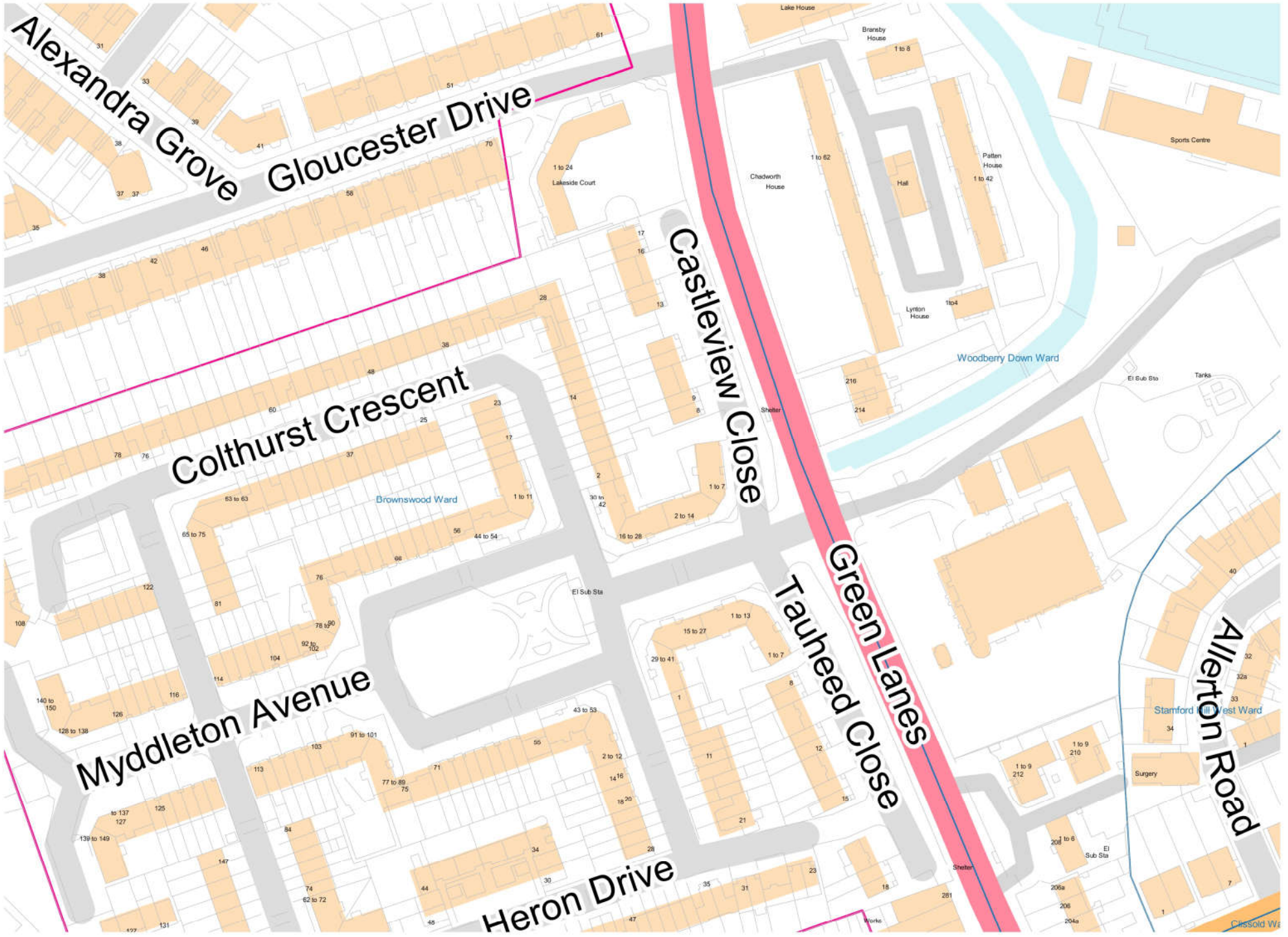
Queen's Drive

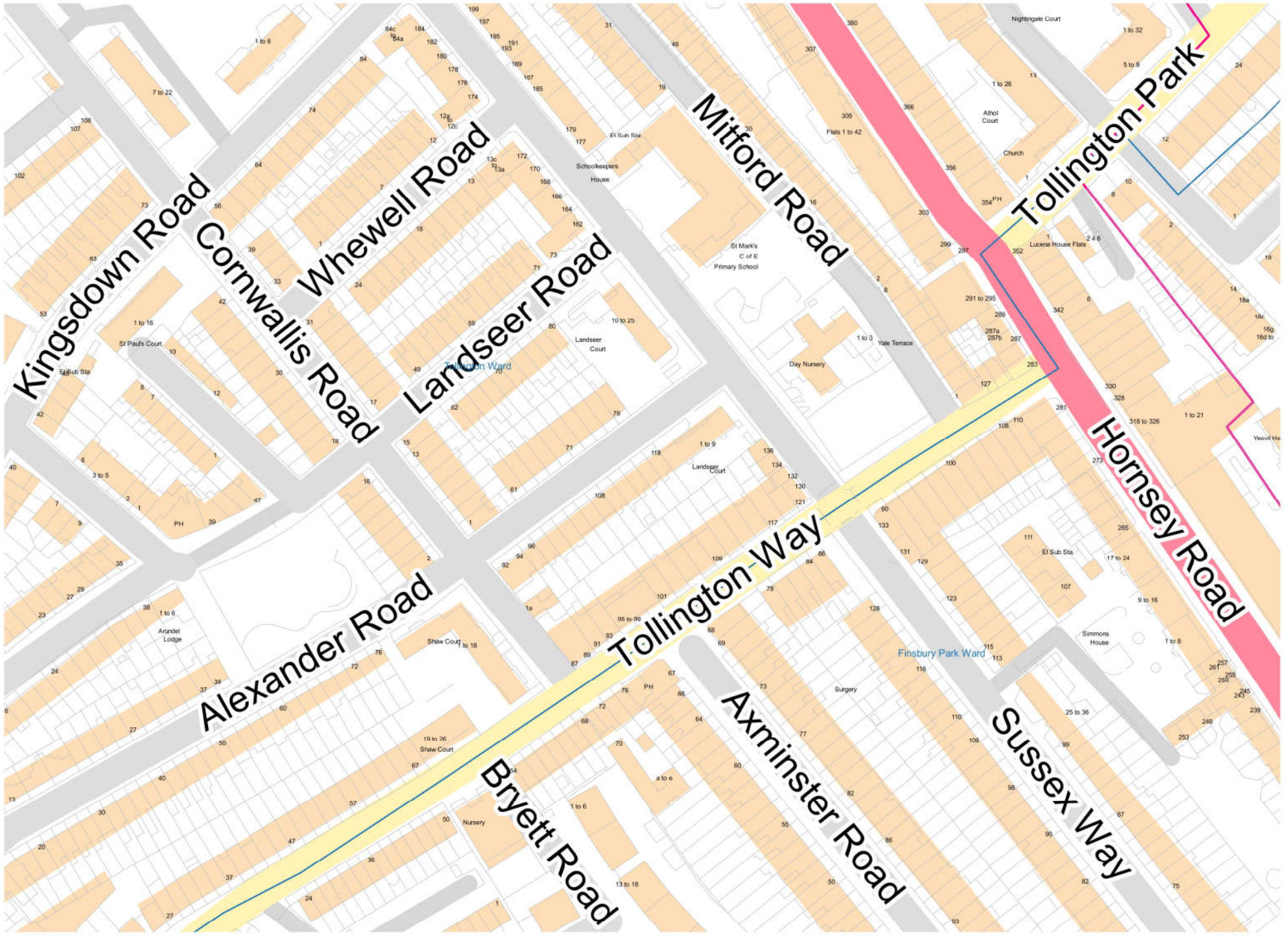
Wilberforce Road

Brownswood Ward

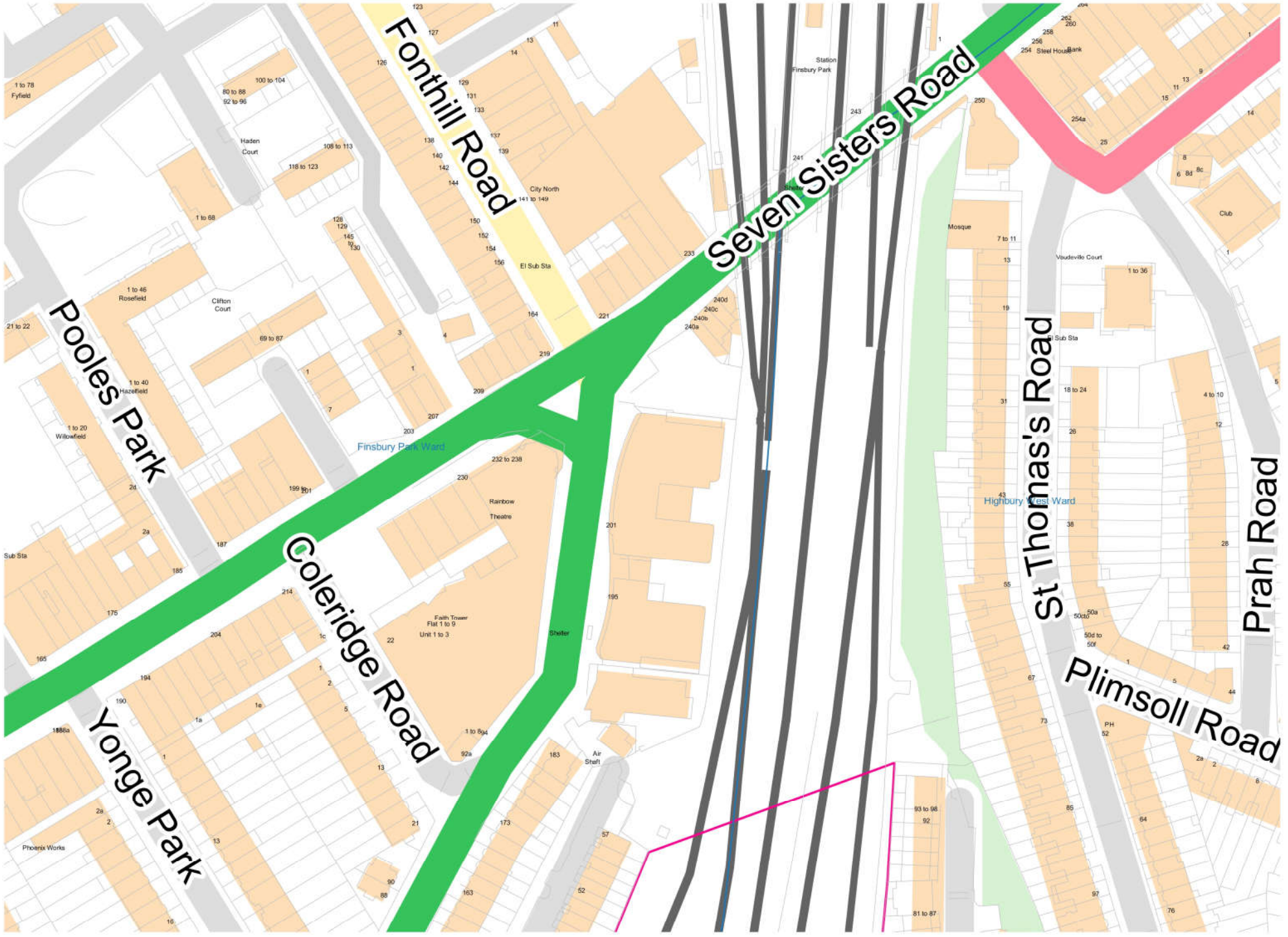
St Mary West Ward







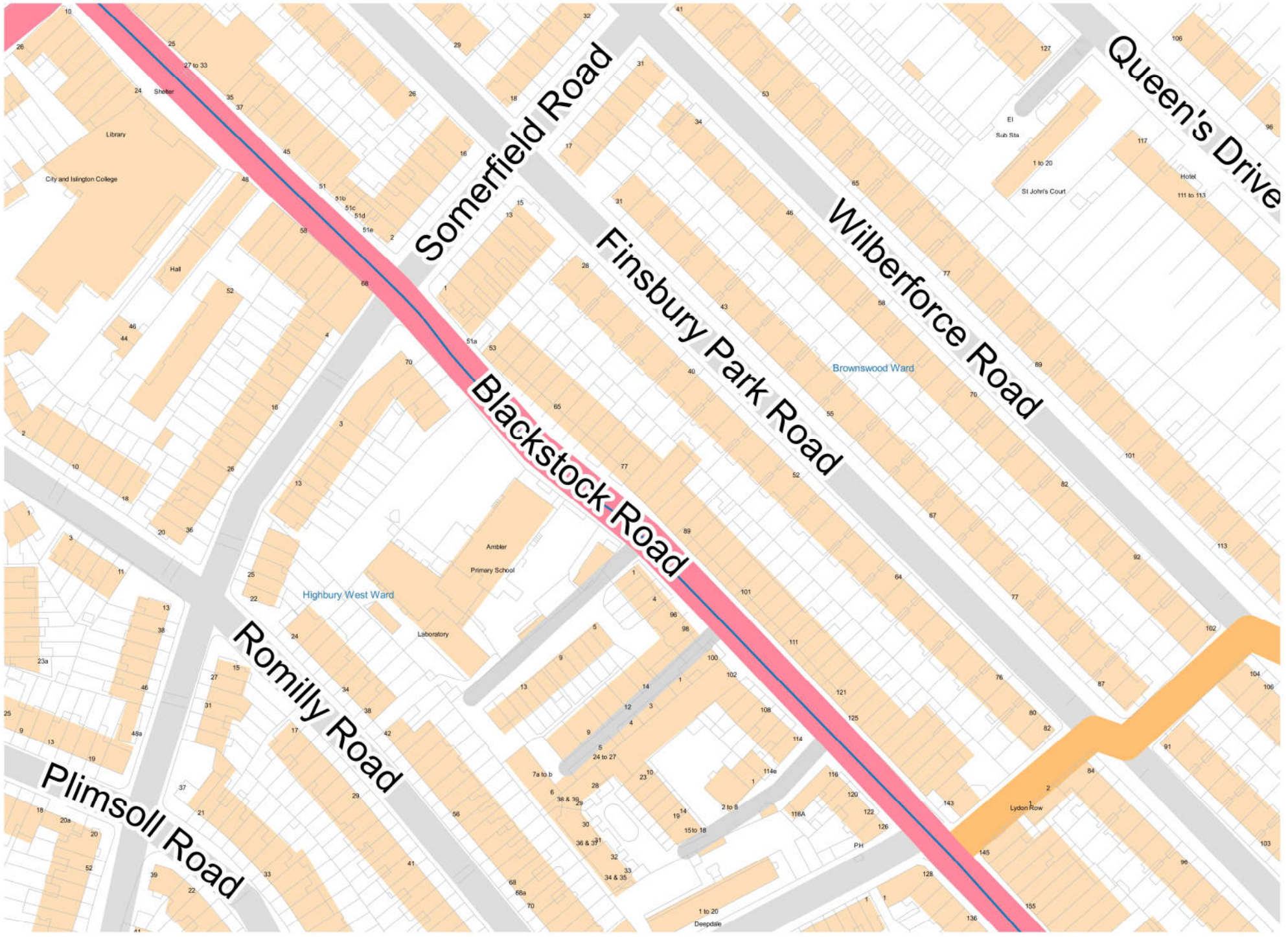


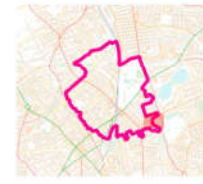
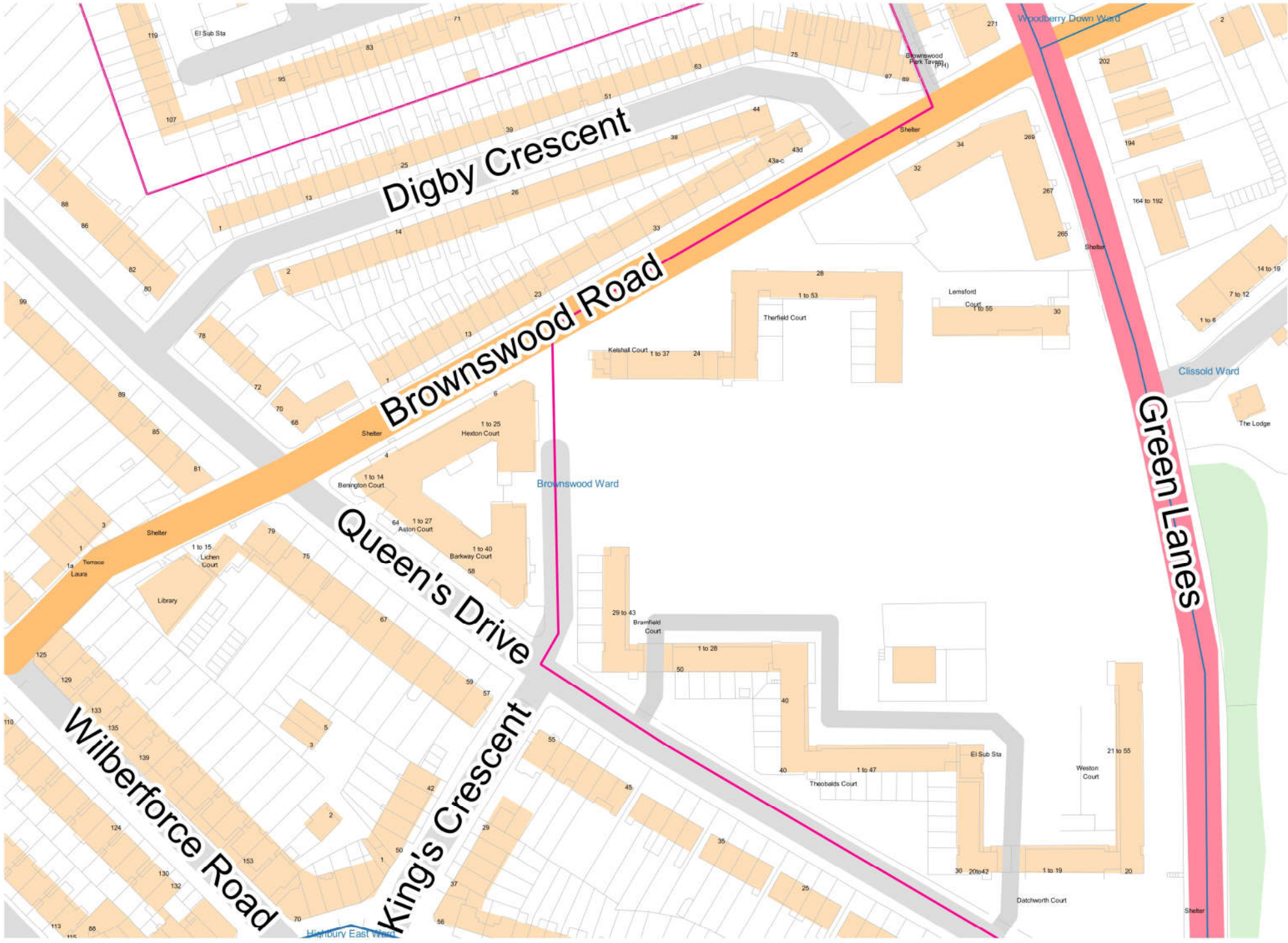


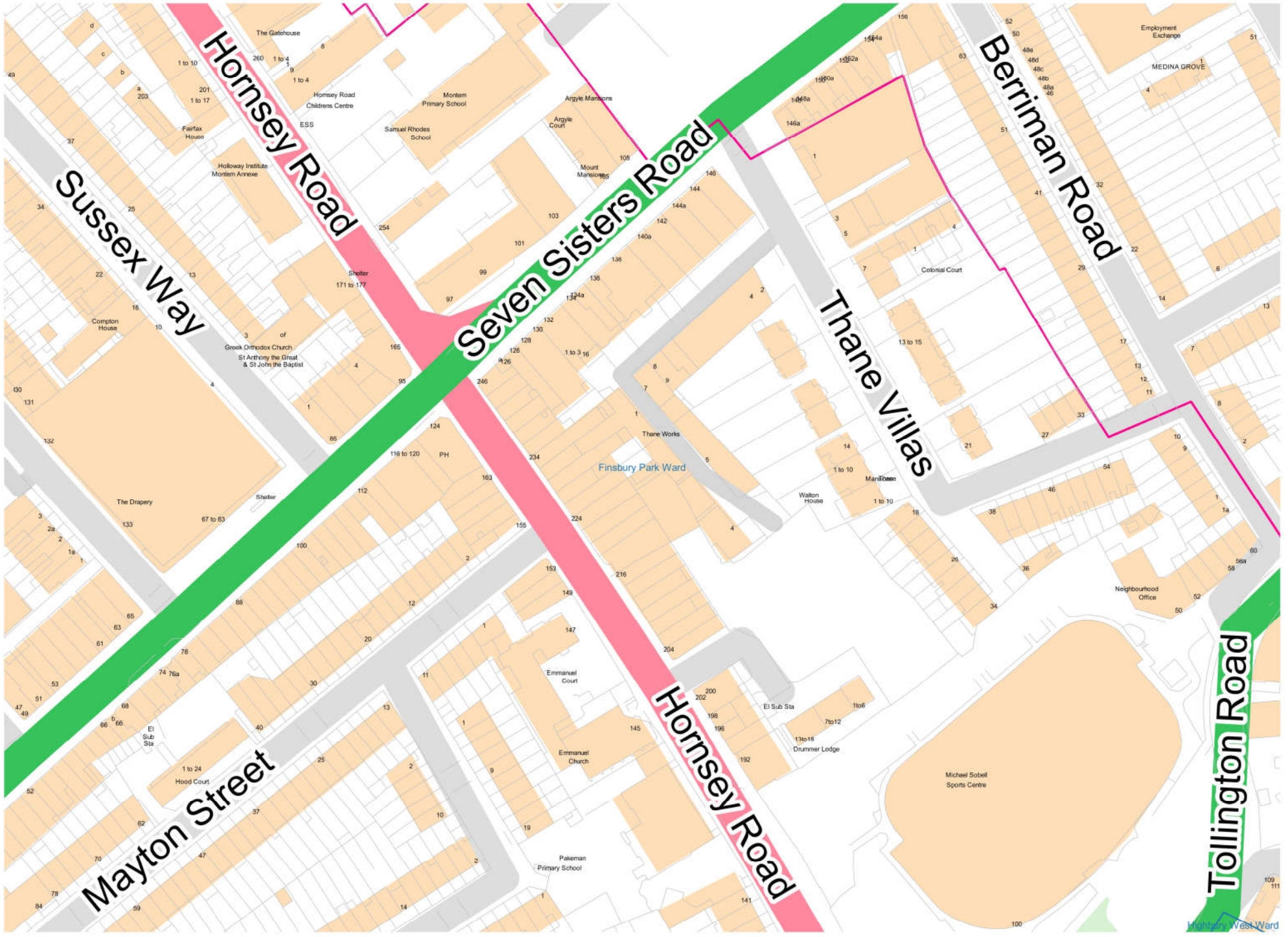
Finsbury Park Ward

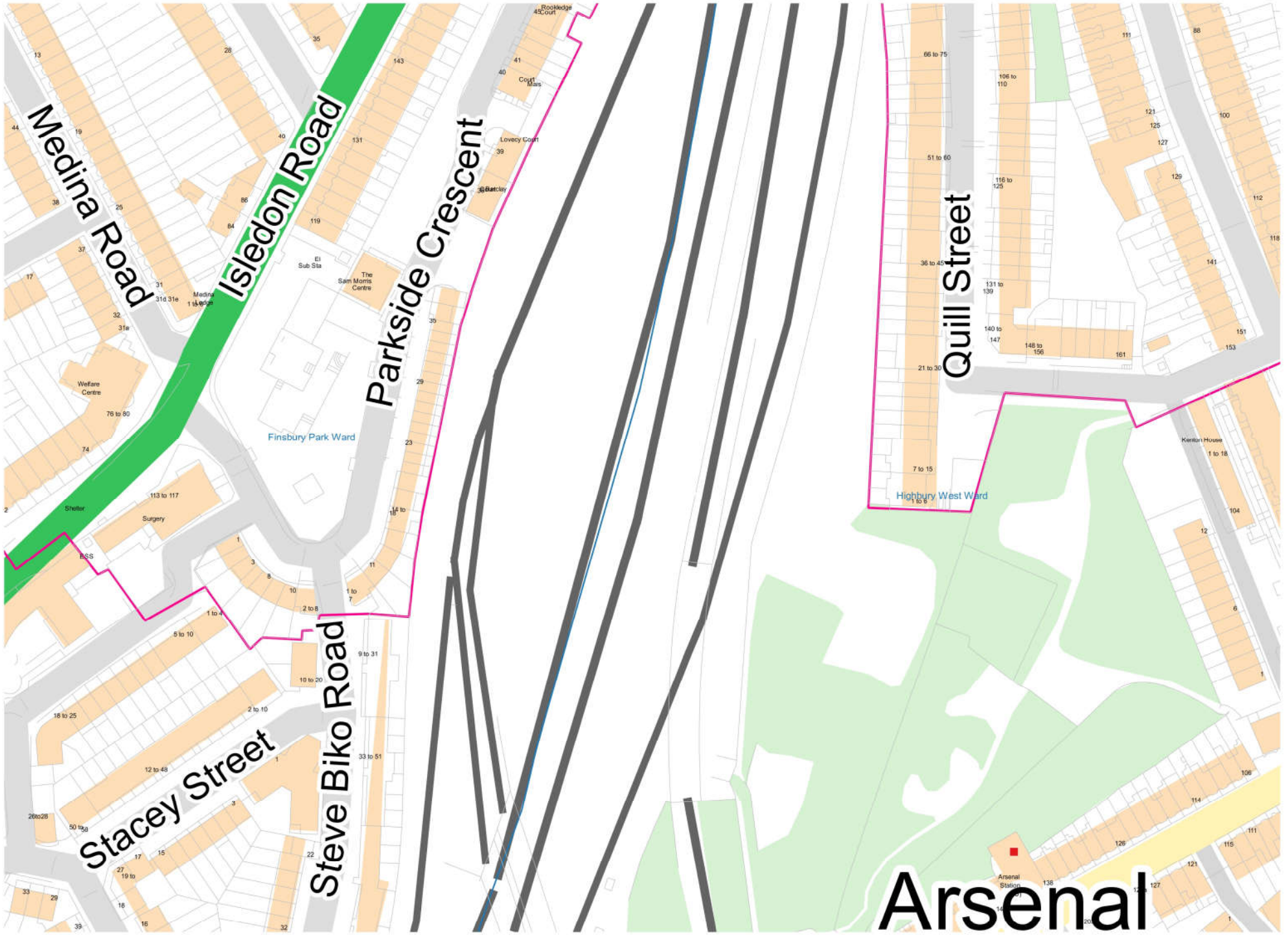
Highbury West Ward











Arsenal







Appendix 3



Protected Characteristics Study

Introduction

Background

A group of local residents and workers are submitting Neighbourhood Area and Neighbourhood Forum applications to Hackney, Haringey and Islington Councils to enable them to prepare a Neighbourhood Plan for Finsbury Park and Stroud Green, under the Localism Act 2011.

Policy context

The Equality Act 2010 places a “General Duty” on all public bodies to have “due regard” to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act
- Advance equality of opportunity for those with ‘protected characteristics’ and those without them
- Foster good relations between those with ‘protected characteristics’ and those without them

The Equality Act defines the nine protected characteristics as: age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex, and sexual orientation.

Under Section 61F(7)(a) of the Town and Country Planning Act 1990, in determining an application for a neighbourhood forum, the Councils must have regard to the desirability of designating that organisation or body:

- whose membership is drawn from different places in the neighbourhood area concerned;
- whose membership is drawn from different sections of the community, and;
- which has taken reasonable steps to ensure its membership is inclusive.

Introduction

Purpose of this document

Neighbourhood Planning officers from Hackney, Haringey and Islington Councils have directed that an Equalities Assessment should be submitted with the Neighbourhood Area and Neighbourhood Forum applications, using a template prepared by Hackney Council.

The purpose of this Protected Characteristics Study is to understand the baseline for the Finsbury Park and Stroud Green Neighbourhood Area (FPSG), as a starting point to ensuring that equality is embedded into the Finsbury Park and Stroud Green Neighbourhood Plan. It is effectively Appendix 4 of LB Hackney's *'Equalities Assessment Form for an Application for a Neighbourhood Forum'*.

Methodology

The study focuses on the nine protected characteristics set out in the Equality Act 2010 (see previous page). For each of the protected characteristics, the study compares estimated residential population of the Finsbury Park and Stroud Green Neighbourhood Area (FPSG) to the London and England averages.

The study makes use of the best data available from four existing datasets:

- ONS (2017) Census, 2011
- ONS (2016) Births by mothers' usual area of residence in the UK, 2015
- ONS (2017) Annual Population Survey, 2013, 2014 and 2015
- Gender Identity Research and Education Society (2009) Gender Variance in the UK: Prevalence, incidence, growth and geographic distribution

However, the data varies in terms of how often it is collected and the geographical scale at which it is collated and released (e.g. ward level, local authority level). The London Borough of Hackney was subject to a boundary review in 2014, which has also been taken into account.

Introduction

In order to estimate the population of the Neighbourhood Area from the data at ward or borough level, an assessment was made of the geographic area of FPSG in relation to the statistical boundaries, with data adjusted on a pro rata basis. These assumptions are available at Appendix A, as well as an estimate of discrepancies arising through measurement techniques.

This methodology is considered proportionate to support the determination of the Neighbourhood Area and Neighbourhood Area applications.

Towards a Neighbourhood Plan

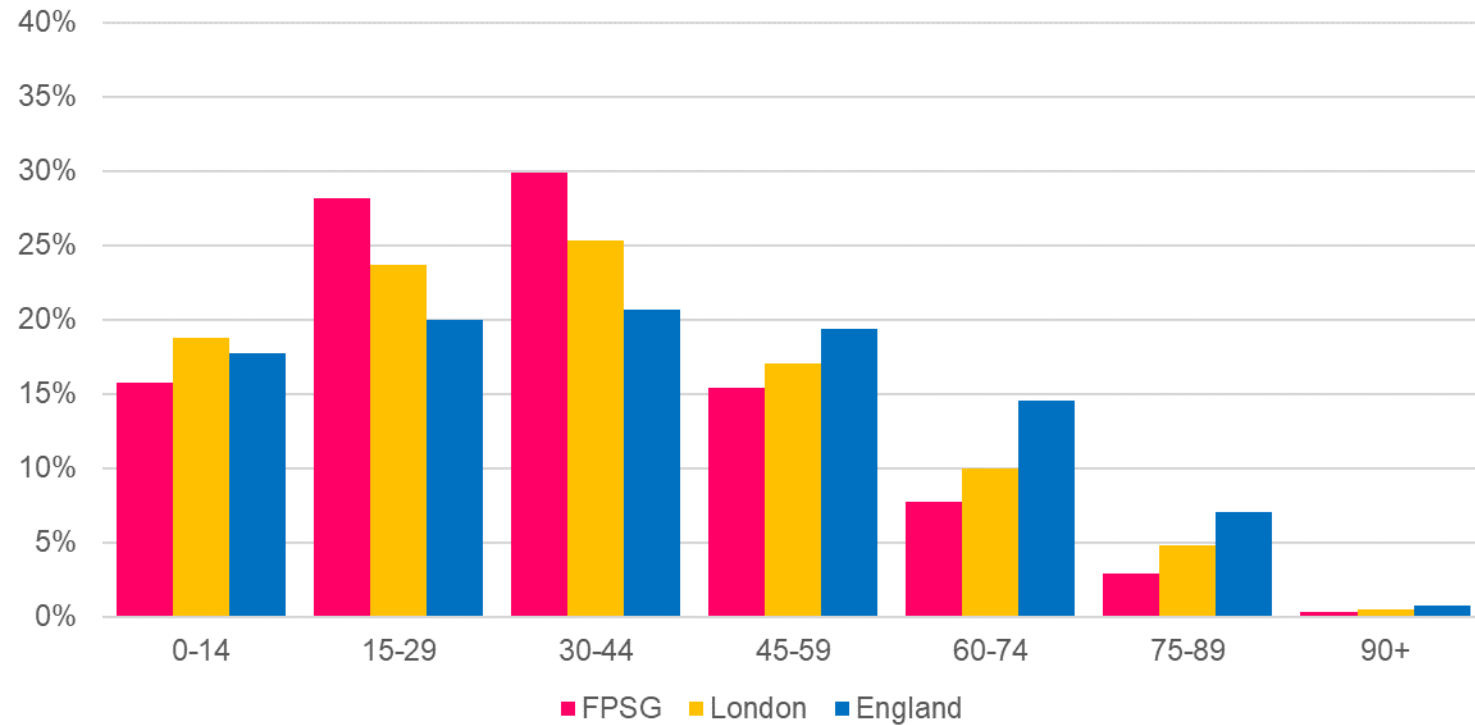
The Finsbury Park and Stroud Green Neighbourhood Plan will also eventually need to comply with the 'Public Sector Equality Duty'.

The proposed constitution for the Neighbourhood Forum engrains equalities and diversity into its structure, principles and decision making process. Further research and analysis into socioeconomic characteristics of the population will be carried out in due course.

Further information is available in the Equalities Impact Assessment form submitted as part of the Neighbourhood Area and Neighbourhood Forum applications.

Age - Data

Age	0-14	15-29	30-44	45-59	60-74	75-89	90+
FPSG (%)	15.7%	28.2%	29.8%	15.4%	7.7%	2.9%	0.3%
London (%)	18.7%	23.7%	25.3%	17.0%	10.0%	4.8%	0.5%
England (%)	17.7%	20.0%	20.6%	19.4%	14.6%	7.0%	0.8%



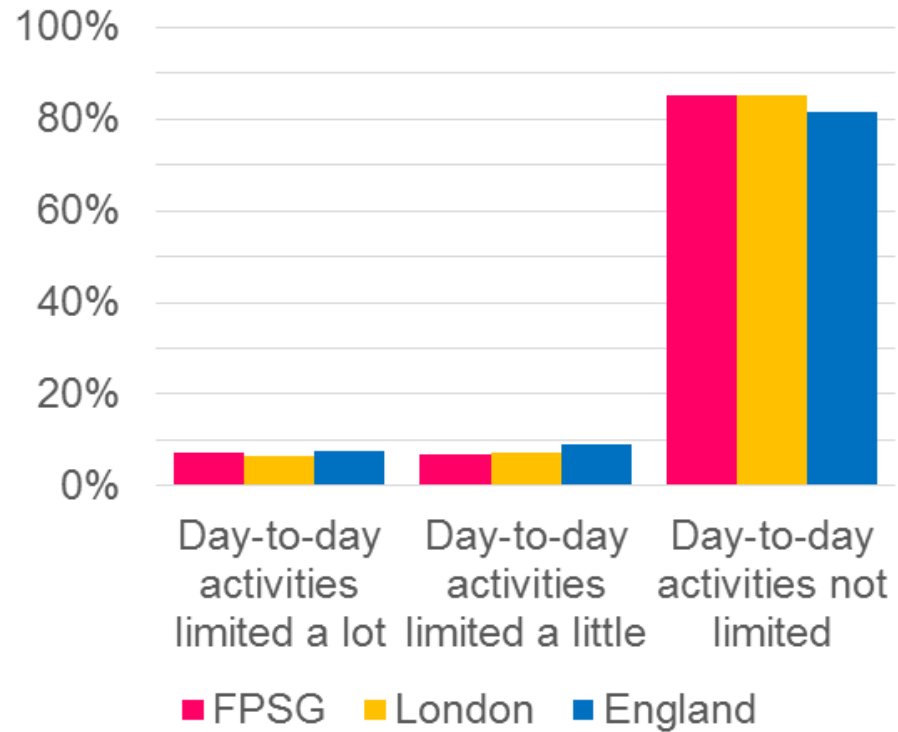
Source: ONS (2017) Census, 2011

Age - Key findings

- FPSG has a lower proportion of children and young people (0-14) than both London as a whole and England.
- The area has a significantly higher proportion of young adults (15-44), with an estimated combined proportion of 58%, compared with 49% for London and around 41% for England as a whole. Correspondingly, there are lower proportions of older adults (45+) in FPSG
- Around 11% are estimated to be aged 60 or over in FPSG, compared to over 22% across England.

Disability - Data

	Day-to-day activities limited a lot	Day-to-day activities limited a little	Day-to-day activities not limited
FPSG (%)	7.2%	7.0%	85.2%
London (%)	6.4%	7.3%	85.1%
England (%)	7.7%	9.1%	81.3%



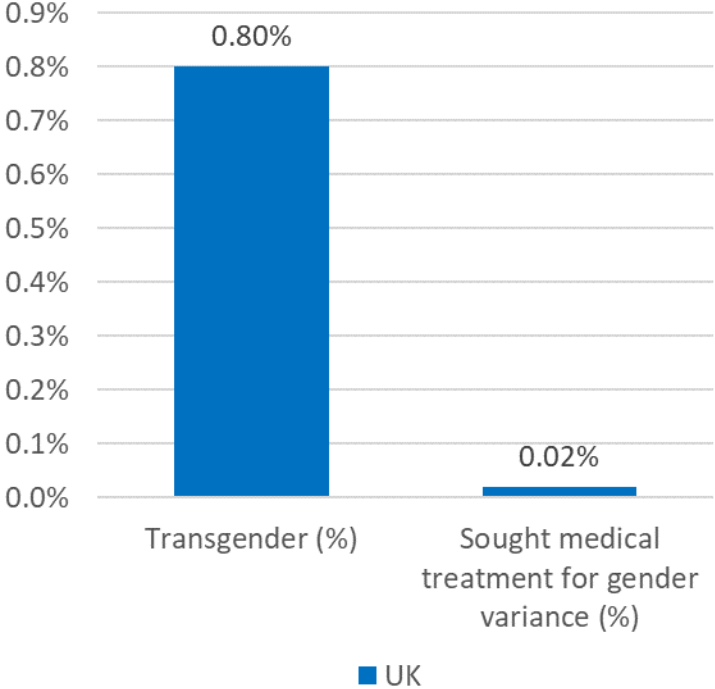
Source: ONS (2017) Census, 2011

Disability - Key findings

- Overall, disability levels in FPSG are broadly similar to the London average.
- A higher proportion of those in FPSG are more limited in day-to-day activities than across London (an estimated 7.2% compared with 6.4%).
- The area has lower disability levels than England as a whole.

Gender Reassignment - Data

	Transgender	Sought medical treatment for gender variance
UK (%)	0.60-1.00%	0.02%



Source: Gender Identity Research and Education Society (2009) Gender Variance in the UK: Prevalence, incidence, growth and geographic distribution

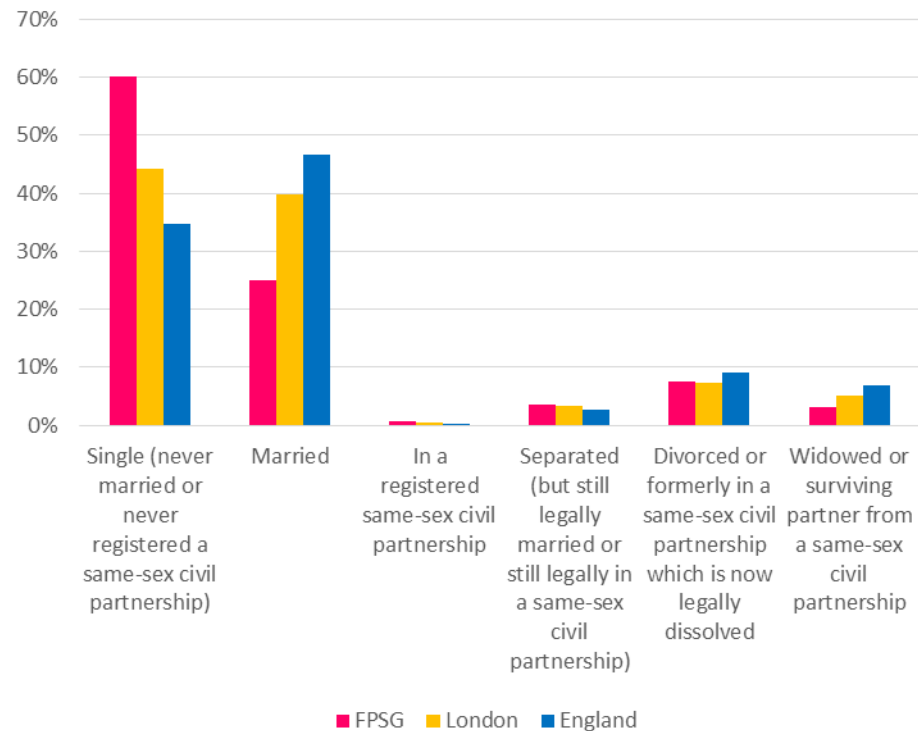
Gender Reassignment - Key findings

- The Office for National Statistics does not currently collect data on gender identity or gender reassignment. There is therefore little reliable data which exists on a local level. ONS has consulted on the option of including a new question on gender identity as part of the 2021 Census.
- A Home Office-funded study published in 2009¹ estimated 300,000-500,000 people identifying as transgender in the UK - equivalent to 600-1,000 per 100,000 population. Applying this ratio to the population of the Neighbourhood Area suggests a transgender population of around 180-300.
- The proportion of those who have sought medical treatment for gender variance is much lower than this, at around 20 per 100,000 population. This would equate to around six people within the Neighbourhood Plan Area. However, the report notes that this ratio may be expected to increase as more transgender people feel able or compelled to seek medical treatment.

¹ *Gender Identity Research and Education Society (2009) Gender Variance in the UK: Prevalence, incidence, growth and geographic distribution*

Marriage and Civil Partnership - Data

	Single (never married or never registered a same-sex civil partnership)	Married	In a registered same-sex civil partnership	Separated (but still legally married or still legally in a same-sex civil partnership)	Divorced or formerly in a same-sex civil partnership which is now legally dissolved	Widowed or surviving partner from a same-sex civil partnership
FPSG (%)	60.1%	25.0%	0.8%	3.5%	7.5%	3.2%
London (%)	44.1%	39.8%	0.4%	3.2%	7.4%	5.0%
England (%)	34.6%	46.6%	0.2%	2.7%	9.0%	6.9%



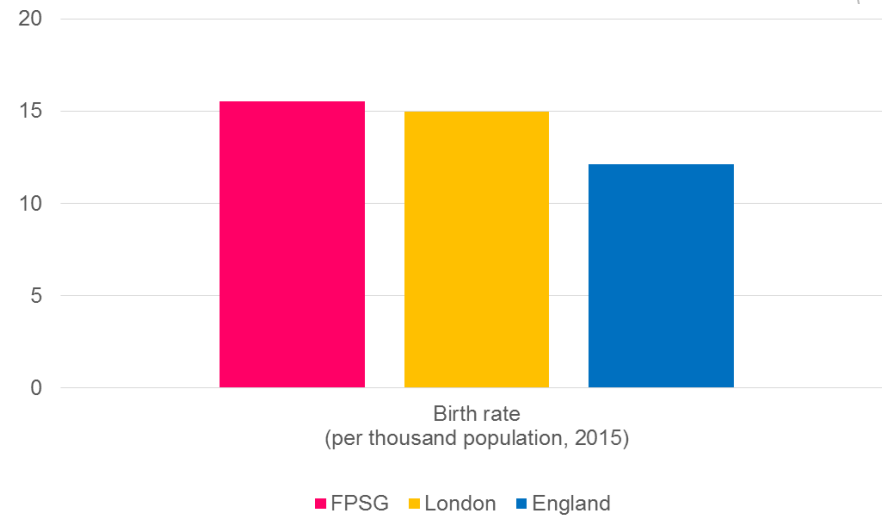
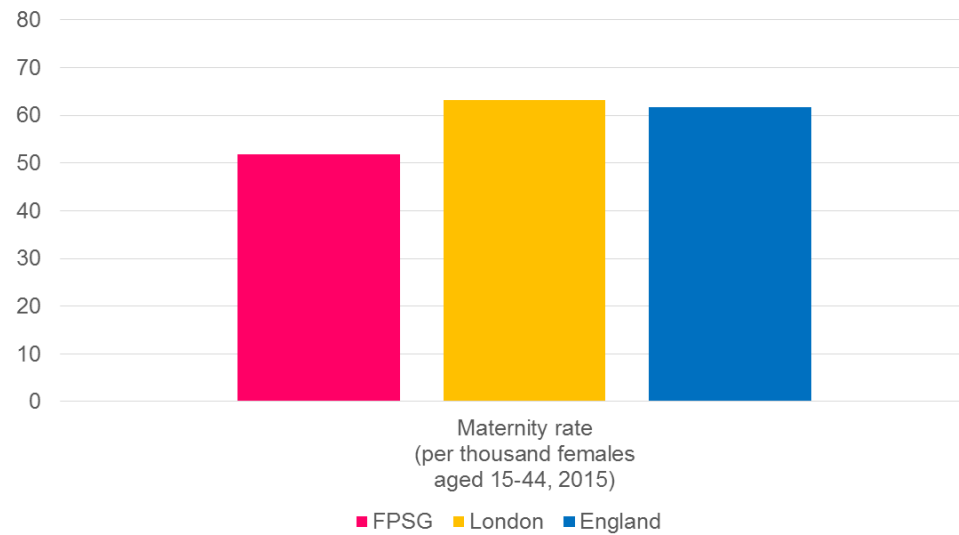
Source: ONS (2017) Census, 2011. Note: Data only covers population aged 16 and over.

Marriage and Civil Partnership - Key findings

- FPSG has a significantly larger proportion of people reporting as single - around 60% of the population are estimated to be single, compared with around 44% across London and 35% in England. Correspondingly, there is a lower proportion of those reporting as married.
- The area has around double the proportion of people in civil partnerships (at 0.8%) than London, and four times as many across England as a whole.
- FPSG has a much lower level of widowed or surviving partners than across the country as a whole. This may be, in part, a function of the younger population profile of the area.

Pregnancy and Maternity - Data

	Maternity rate (per thousand females aged 15-44)	Birth rate (per thousand population, 2015)
FPSG (%)	51.8	15.6
London (%)	63.1	15.0
England (%)	61.7	12.1



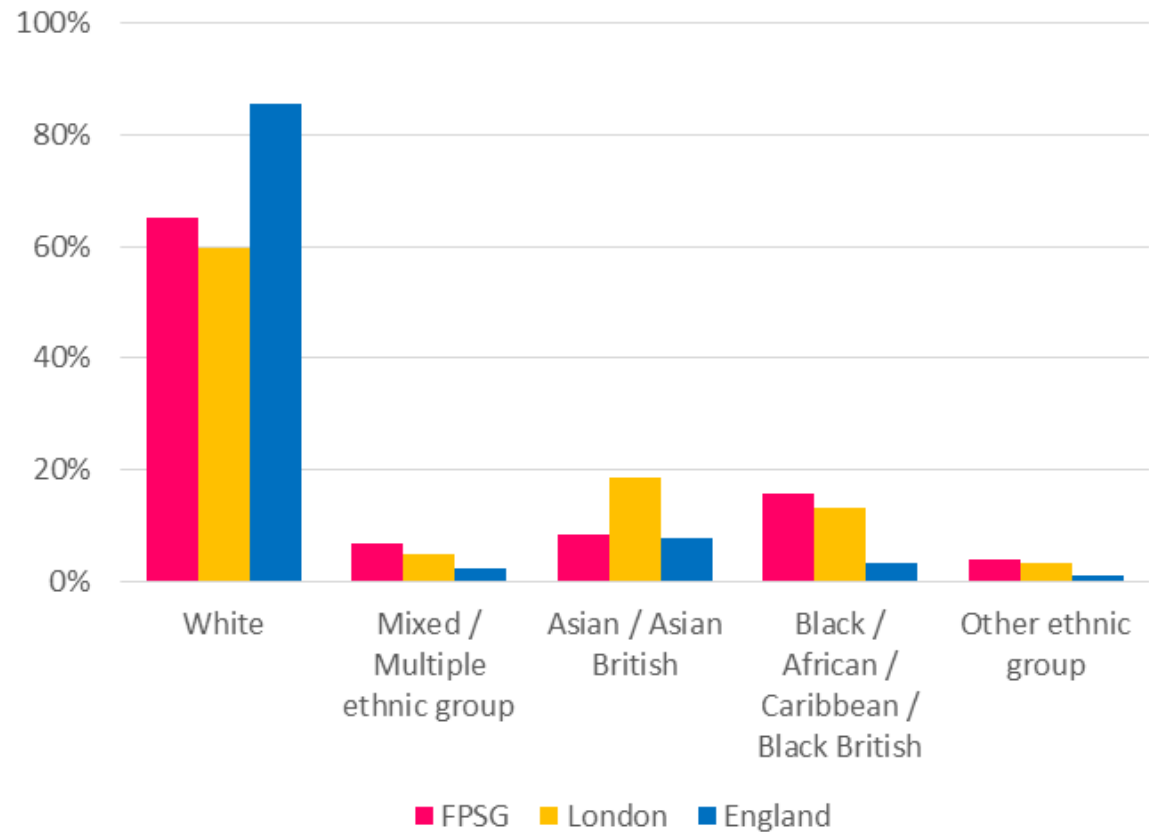
Source: ONS (2016) Births by mothers' usual area of residence in the UK, 2015

Pregnancy and Maternity - Key findings

- FPSG has a lower maternity rate than London and England, with around 52 estimated maternities per thousand females aged 15-44, compared with 63 for London as a whole and 62 across England.
- FPSG does, however, have a higher birth rate (measured in terms of births per thousand population). This is likely to be result of the differences in measurement metric (females aged 15-44 versus total population), reflecting the particular age profile of the area.

Race - Data

Race	White	Mixed / Multiple ethnic group	Asian / Asian British	Black / African / Caribbean / Black British	Other ethnic group
FPSG (%)	65.2%	6.8%	8.4%	15.6%	4.0%
London (%)	59.8%	5.0%	18.5%	13.3%	3.4%
England (%)	85.4%	2.3%	7.8%	3.5%	1.0%



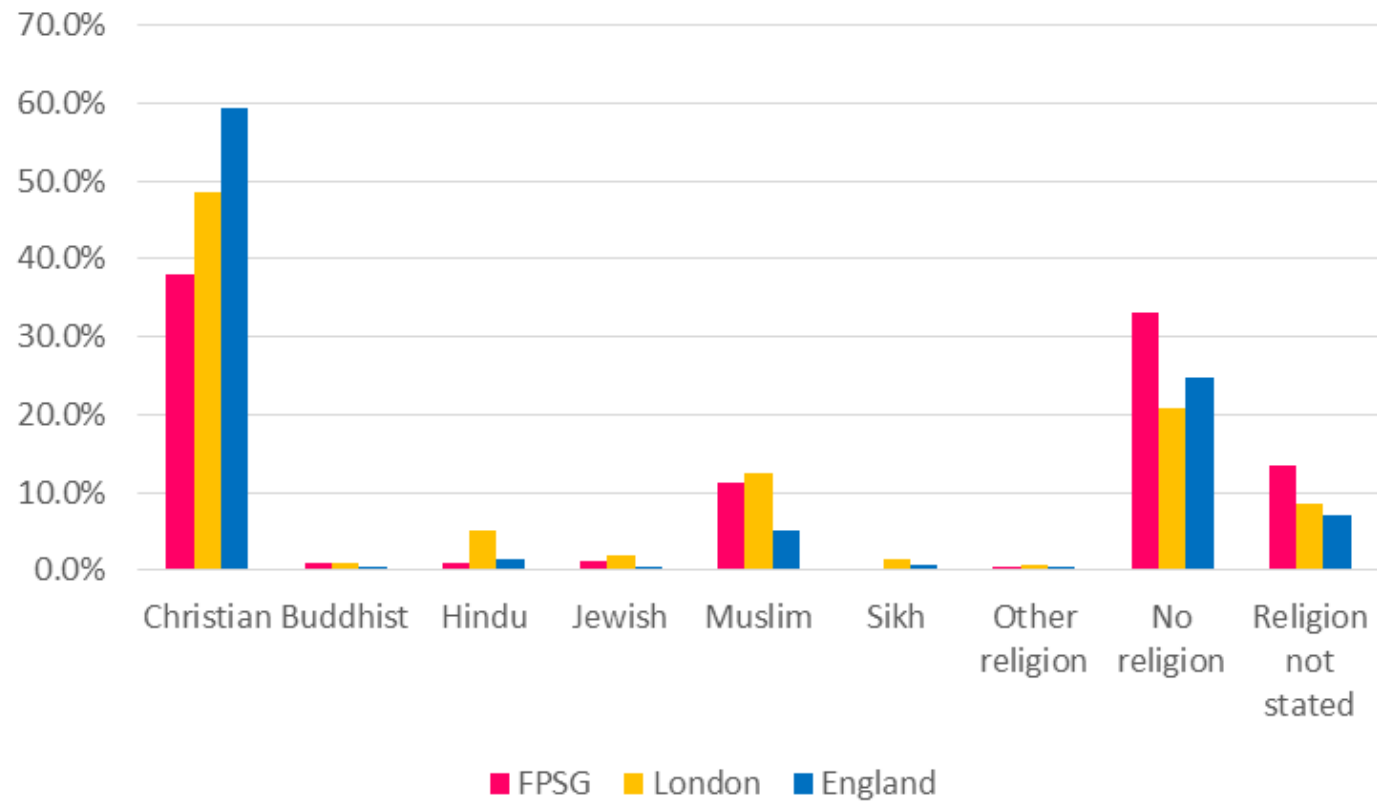
Source: ONS (2017) Census, 2011

Race - Key findings

- FPSG is more racially diverse than England, with a lower proportion of the population reporting as white - an estimated 65%, compared with 84% across the country. However, the area is slightly less diverse than London as a whole, with around 60% of population reporting as white.
- The area has a higher proportion of Black / African / Caribbean / Black British population than the London average, and a lower proportion of Asian population.
- A higher proportion of people are of mixed / multiple ethnic groups in FPSG (almost 7%) than both the London and England averages (around 5% and 2%, respectively).

Religion or belief - Data

Religion / Belief	Christian	Buddhist	Hindu	Jewish	Muslim	Sikh	Other religion	No religion	Religion not stated
FPSG (%)	38.0%	1.0%	0.9%	1.3%	11.4%	0.3%	0.5%	33.0%	13.5%
London (%)	48.4%	1.0%	5.0%	1.8%	12.4%	1.5%	0.6%	20.7%	8.5%
England (%)	59.4%	0.5%	1.5%	0.5%	5.0%	0.8%	0.4%	24.7%	7.2%



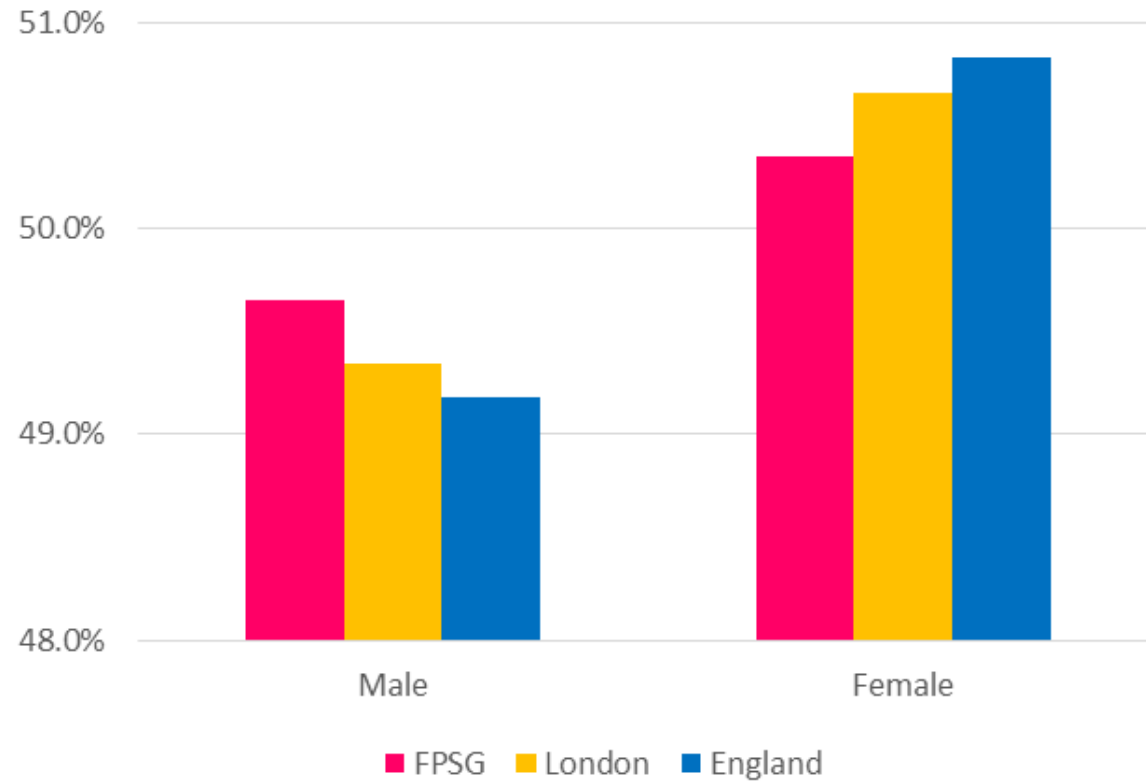
Source: ONS (2017) Census, 2011

Religion or belief - Key findings

- FPSG has a much higher proportion of people reporting as no religion, or where religion has not been stated. In combination, around 47% of the population is estimated to fall into these categories, compared with 29% across London and 32% for England.
- FPSG has a lower level of Christians (38%) than the London and England averages (48% and 59%, respectively).
- The area also has smaller proportion of Muslim, Sikh and Hindu residents than the London average, and a similar level of Buddhist residents.

Sex - Data

Sex	Male	Female
FPSG (%)	49.7%	50.3%
London (%)	49.3%	50.7%
England (%)	49.2%	50.8%



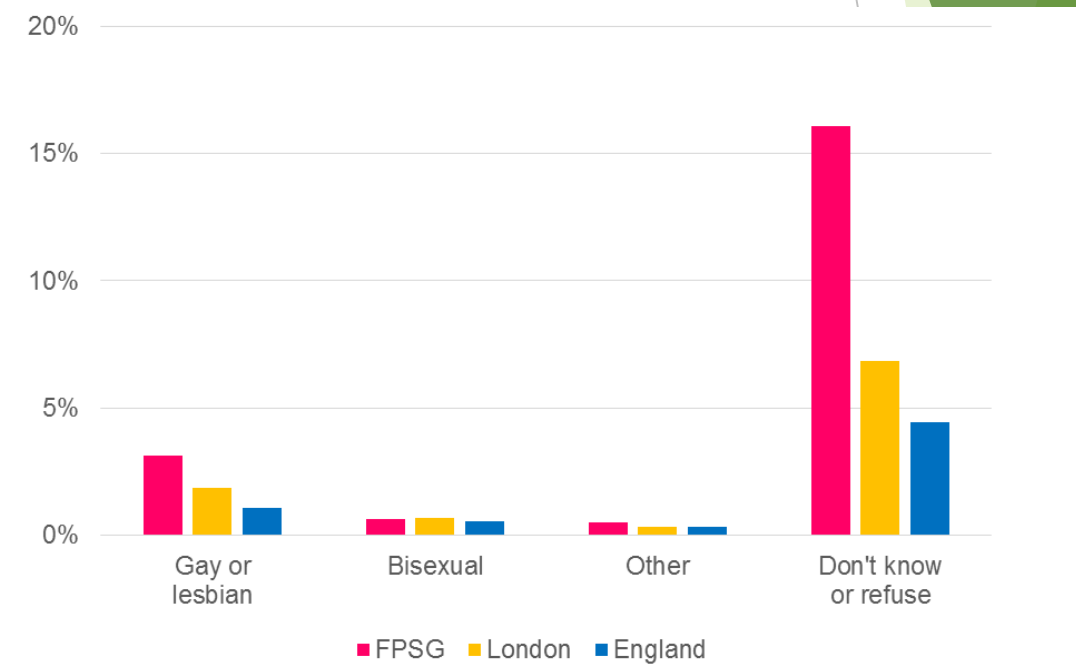
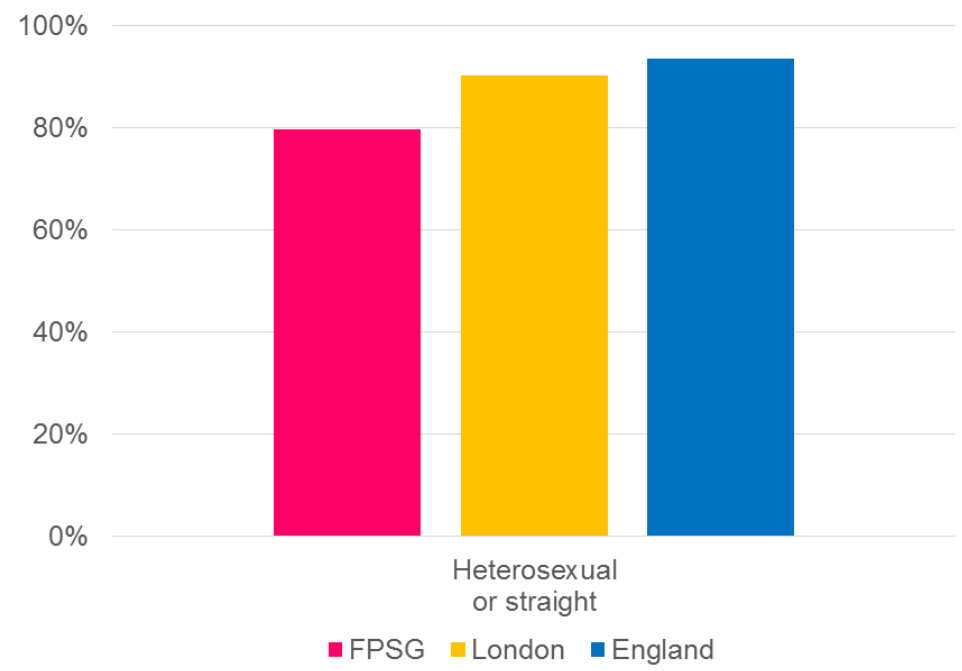
Source: ONS (2017) Census, 2011

Sex - Key findings

- There is a slightly higher proportion of females than males in FPSG - an estimated 50.3% compared with 49.7%.
- However, the population is more evenly split than both London and England, which are more weighted towards females.

Sexual Orientation - Data

Sexual Orientation	Heterosexual or straight	Gay or lesbian	Bisexual	Other	Don't know or refuse
FPSG (%)	79.6%	3.1%	0.6%	0.5%	16.1%
London (%)	90.2%	1.9%	0.7%	0.3%	6.9%
England (%)	93.6%	1.1%	0.6%	0.3%	4.5%



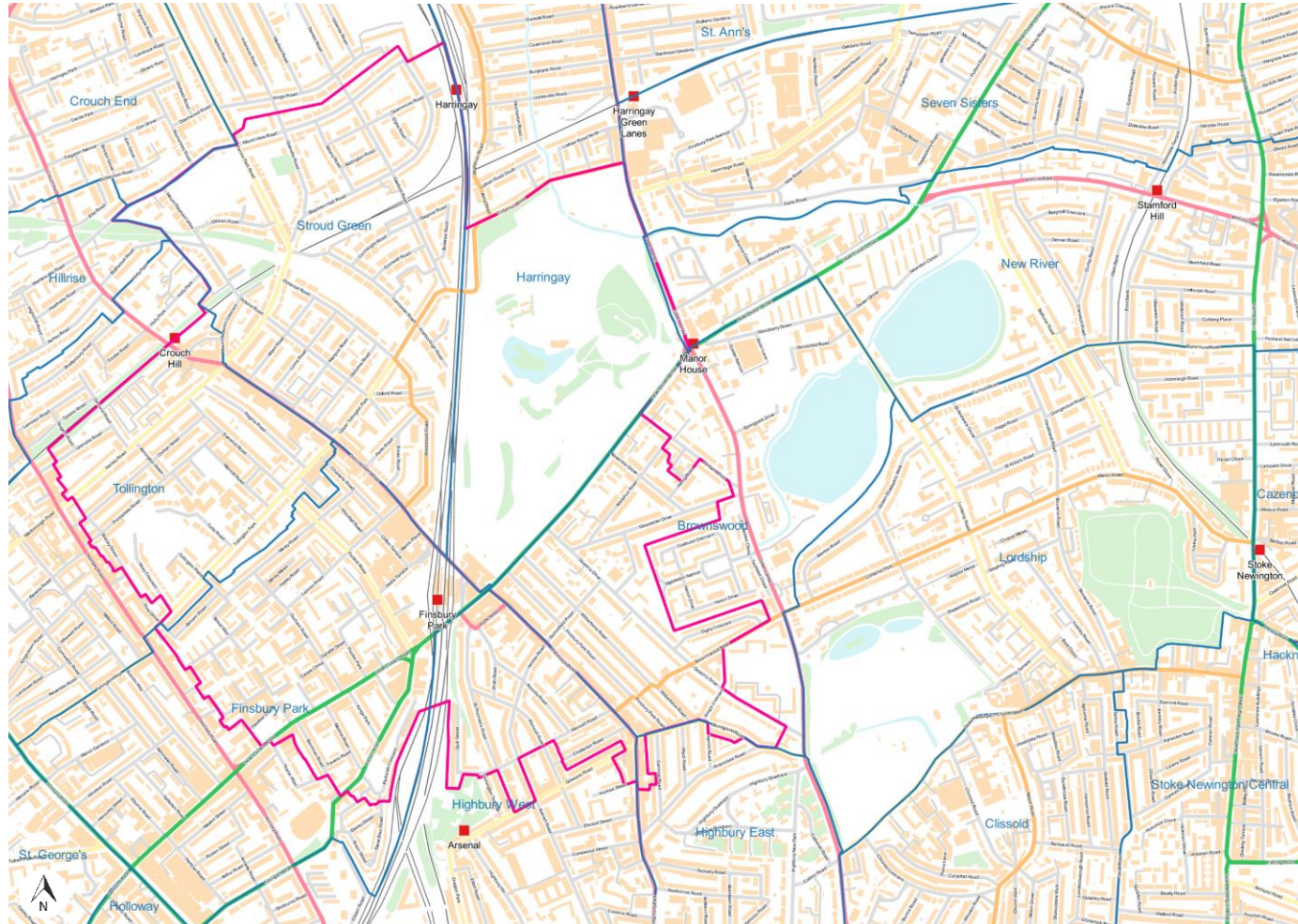
Source: ONS (2017) Annual Population Survey, 2013, 2014 and 2015. Note: Data constructed using estimates from a 3 year pooled Annual Population Survey (APS) dataset, of self perceived sexual identity from the household population aged 16 and over in the UK.

Sexual Orientation - Key findings

- FPSG has a lower proportion of those reporting as heterosexual or straight - estimated at around 80%, compared with around 90% for London and 93% for England as a whole.
- The area has a higher proportion of people who report as gay or lesbian or other sexual orientation than London and England, and a similar proportion of people who report as bisexual.
- At over 16%, a significantly higher proportion of people in the area are categorised as 'Do not know or refuse' than England as a whole (4.5%).

Appendix A - Assessment of statistical boundaries

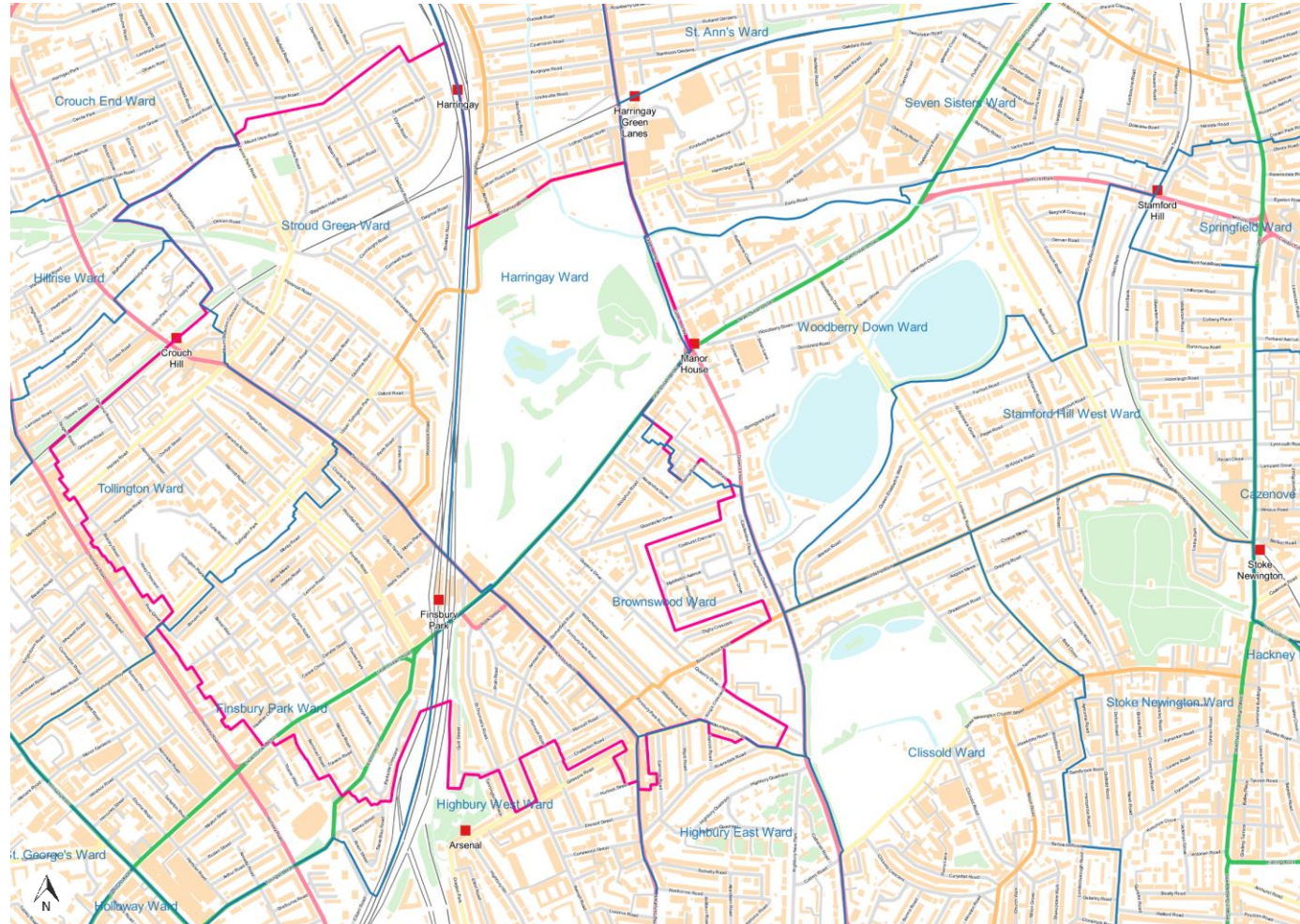
Electoral wards (Pre-2014)



NB - All boundaries approximate. Contains Royal Mail data © Royal Mail copyright and database right 2015, Contains National Statistics data © Crown copyright and database right 2015. Contains OS data © Crown copyright and database right 2017

- Electoral ward (Pre-2014)
- Proposed Finsbury Park and Stroud Green Neighbourhood Area

Electoral wards (Post-2014)



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- Electoral ward (Post-2014)
- Proposed Finsbury Park and Stroud Green Neighbourhood Area

Electoral wards

Pre-2014

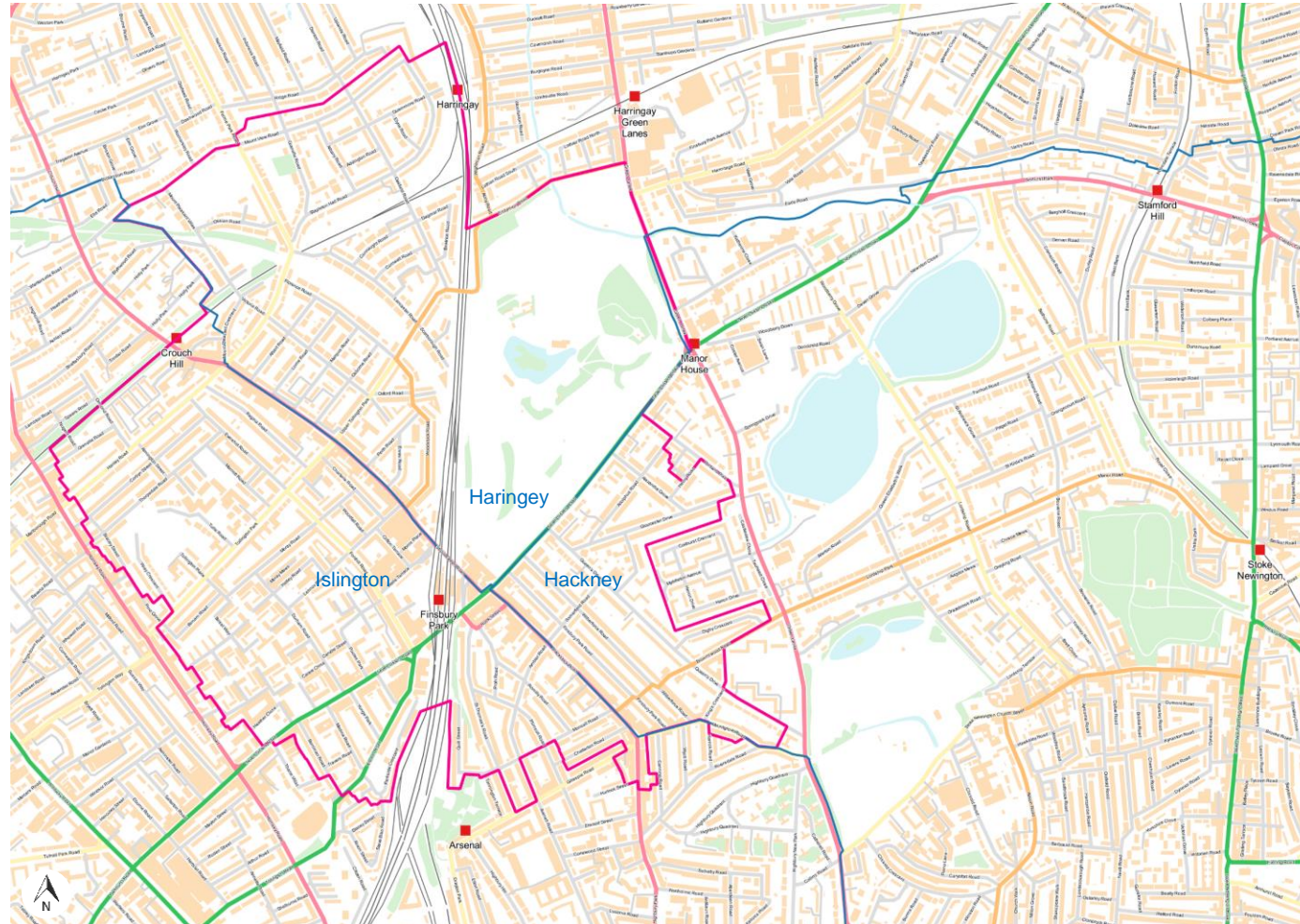
Borough	Ward (2011)	Area (ha)	Resident population	Households	Area within FPSG* (ha)	Area within FPSG (%)	Estimated resident population within FPSG	Estimated number of households within FPSG
Hackney	Brownswood	83.126	11,091	4,882	35.105	42.2%	4,684	2,062
Islington	Finsbury Park	91.626	14,358	6,251	47.380	51.7%	7,425	3,232
Haringey	Harringay	156.609	13,272	5,471	0.712	0.5%	60	25
Islington	Highbury East	100.809	11,634	5,240	0.884	0.9%	102	46
Islington	Highbury West	108.254	15,030	6,975	19.290	17.8%	2,678	1,243
Haringey	Stroud Green	109.374	11,758	5,207	76.356	69.8%	8,208	3,635
Islington	Tollington	84.866	13,311	6,056	38.416	45.3%	6,025	2,741
Hackney	New River	97.801	12,551	4,541	-	0.0%	-	-
TOTALS		832.465	103,005	44,623	218.143		29,183	12,984

Post-2014

Borough	Ward (2014)	Area (ha)	Resident population	Households	Area within FPSG* (ha)	Area within FPSG (%)	Estimated resident population within FPSG	Estimated number of households within FPSG
Hackney	Brownswood	48.049	8,195	n/a	34.173	71.1%	5,828	n/a
Islington	Finsbury Park	91.626	14,358	n/a	47.380	51.7%	7,425	n/a
Haringey	Harringay	156.609	13,272	n/a	0.712	0.5%	60	n/a
Islington	Highbury East	100.809	11,634	n/a	0.884	0.9%	102	n/a
Islington	Highbury West	108.254	15,030	n/a	19.290	17.8%	2,678	n/a
Haringey	Stroud Green	109.374	11,758	n/a	76.356	69.8%	8,208	n/a
Islington	Tollington	84.866	13,311	n/a	38.416	45.3%	6,025	n/a
Hackney	Woodberry Down	87.848	8,758	n/a	0.672	0.8%	67	n/a
TOTALS		787.435	96,316	n/a	217.883		30,394	n/a

* Excluding Finsbury Park open space. Discrepancies due to measurement: FPSG area \pm 0.12%; FPSG residents \pm 4.15%

Local authorities



NB - All boundaries approximate. Contains Royal Mail data © Royal Mail copyright and database right 2015, Contains National Statistics data © Crown copyright and database right 2015. Contains OS data © Crown copyright and database right 2017

- Local authority
- Proposed Finsbury Park and Stroud Green Neighbourhood Area

Local authorities

Local authority	Resident population (Census 2011)	Estimated resident population within FPSG	Estimated resident population within FPSG (% of local authority)	Estimated resident population (% of FPSG)	Area within FPSG (ha)	Area within FPSG (% of Neighbourhood Area)
Hackney	246,270	5,895	2.4%	19.4%	34.845	16.0%
Haringey	254,926	8,269	3.2%	27.2%	77.068	35.4%
Islington	206,125	16,230	7.9%	53.4%	105.970	48.6%
TOTALS	707,321	30,394	13.5%	100.0%	217.883	100.0%

* Excluding Finsbury Park open space

Appendix 4

Finsbury Park and Stroud Green Neighbourhood Forum Constitution

Name and duration

1. The name of the Neighbourhood Forum shall be the Finsbury Park and Stroud Green Neighbourhood Forum (the Forum).
2. The duration of the Forum is five years from its formal designation by Hackney, Haringey and Islington Councils.

Area of Benefit

3. The area in which the Forum will pursue its objectives is the Finsbury Park and Stroud Green Neighbourhood Area (the Neighbourhood Area), which is the area designated by Hackney, Haringey and Islington Councils for which the Forum will produce a Neighbourhood Plan.
4. The Neighbourhood Area may be revised by the Forum from time to time by agreement with Hackney, Haringey and Islington Councils under their statutory powers.

Objectives

5. The Forum shall:
 - a. Promote or improve the social, economic and environmental wellbeing of the Finsbury Park and Stroud Green Neighbourhood Area, through the preparation and implementation of a Neighbourhood Plan, in accordance with the Localism Act 2011;
 - b. Build and maintain a diverse Forum Membership;
 - c. Ascertain, co-ordinate and reflect the views of the community that it represents, to liaise with other community groups within the Neighbourhood Area, and to fairly express the diversity of opinions and outlooks of the people;
 - d. Remain independent of any party political, religious, trade or campaign organisation;
 - e. Promote and improve joint working between Hackney, Haringey and Islington Councils and residents and workers within the Neighbourhood Area;
 - f. Direct development towards areas identified in the Neighbourhood Plan as being most appropriate for regeneration, and promote the preservation and restoration of areas identified in the Neighbourhood Plan as justifying conservation;
 - g. Ensure that development contributes towards reducing economic inequality within the Neighbourhood Area;
 - h. Ensure that development is appropriate to the character of its surrounding area, as defined in the Neighbourhood Plan, and;
 - i. Work with Hackney, Haringey and Islington Councils and other organisations to explore delivery models that reward patient capital, increase human capital, increase community assets, and/or increase not for profit enterprise within the Neighbourhood Area

Structure of the Forum

Membership of the Forum

6. The Forum shall consist of four types of member, drawn from different parts of the Neighbourhood Area and different sections of its community:
 - a. Resident Member – a person whose usual residence is within the Neighbourhood Area;
 - b. Worker Member – an employee / self-employed person whose usual workplace is within the Neighbourhood Area;
 - c. Elected Official Member – a ward councillor, Member of Parliament, or London Assembly Member whose constituency forms part of the Neighbourhood Area, and;

- d. Affiliated Organisation – a formally constituted community group that has an interest in the Neighbourhood area.
7. In furtherance of its objectives, the Forum may take any form of lawful action necessary to achieve the objectives of the Forum. In addition to the various powers conferred elsewhere in this Constitution and its annex(es), these actions may include:
- a. Raising funds by donation, grants, or other means;
 - b. Opening a bank account in the name of the Forum to manage such funds;
 - c. Making payments for goods and services to be applied to the objectives of the Forum, and for no other purpose;
 - d. Taking out any contracts that it may see fit.

Forum Officers

8. The Forum shall elect four officers from its Resident, Worker and Elected Official members:
- a. Chair of the Forum;
 - b. Secretary / Vice Chair of the Forum;
 - c. Treasurer, and;
 - d. Membership Secretary.
9. The Chair of the Forum shall be responsible for:
- a. Calling and chairing Full Forum Meetings.
10. The Secretary / Vice Chair of the Forum shall be responsible for:
- a. Organising Full Forum Meetings;
 - b. Managing the preparation, distribution, and approval of agendas, minutes and other papers for Full Forum Meetings;
 - c. Maintaining this Constitution and its annex(es), and making them available to Members;
 - d. Managing decision-making procedures in accordance with this Constitution and its annex(es), and;
 - e. Acting as Chair of the Forum, if the Chair is on leave or otherwise unavailable.
11. The Treasurer shall be responsible for:
- a. In consultation with the Steering Group, proposing a Budget for the following year, at least annually, to be approved or rejected by the Forum;
 - b. Maintaining the accounts of the Forum, and submitting a summary of these to the Chair of the Forum at every Full Forum Meeting, and the Head of the Steering Group prior to each Steering Group Meeting;
 - c. Approving expenditure in accordance with the approved Budget, or otherwise seeking approval of the Forum, and;
 - d. Ensuring that funds are utilised effectively.
12. The Membership Secretary shall be responsible for:
- a. Maintaining a register of current Forum Members, and submitting this to the Chair of the Forum at every Full Forum Meeting;
 - b. Maintaining equalities monitoring data of the Residents and Workers Panel;
 - c. Registering the Forum as a Data Controller with the Information Commissioners Office;
 - d. Ensuring day-to-day compliance with the Data Protection Act 1998, and;
 - e. Managing election procedures in accordance with this constitution and its annex(es).
13. Forum Officers shall be jointly responsible for:
- a. Interpreting this Constitution and its annex(es), and ensuring that it is adhered to, and;
 - b. Ensuring that the Residents and Workers Panel includes people from across the nine protected characteristics of the Equality Act 2010.

Steering Group

14. The Forum shall elect from its Resident, Worker and Elected Official members a Steering Group of no more than 15 Members (with positions remaining vacant until filled in accordance with the Constitution). The Steering Group shall be made up of:
 - a. Between one and four Resident or Worker Members from each Borough, and;
 - b. No more than one Elected Official Member from each Borough.
15. The Steering Group shall elect one Steering Group Member as Head of the Steering Group, who shall be responsible for:
 - a. Calling and chairing Steering Group Meetings, and;
 - b. Acting on behalf of the Forum and representing it externally.
16. In furtherance of the objectives of the Forum, and in addition to the various powers conferred elsewhere in this Constitution and its annex(es), the Steering Group may:
 - a. Propose amendments to this Constitution and its annex(es), to be approved or rejected by the Forum by special resolution;
 - b. Propose amendments to the Neighbourhood Area, to be approved or rejected by the Forum by special resolution;
 - c. Propose the publication of Emerging Draft versions of the Neighbourhood Plan, to be approved or rejected by the Forum by special resolution;
 - d. Propose the submission of a Final Draft version of the Neighbourhood Plan to the three councils, to be approved or rejected by the Forum by special resolution;
 - e. Work with the three Boroughs as they see fit, and;
 - f. Express views on planning applications, in compliance with the latest published Emerging Draft Neighbourhood Plan, and;
 - g. Propose that the Forum be dissolved before the duration, to be approved or rejected by the Forum by special resolution (other than to comply with the law).
17. Steering Group Members shall be subject to re-election after a maximum term of 18 months. There is no limit to the number of terms a Steering Group Member may serve.

Residents and Workers Panel

18. Resident and Worker Forum Members may volunteer to join a Residents and Workers Panel, by providing equalities monitoring data to the Membership Secretary.
19. The Residents and Workers Panel shall have no formal powers, acting only as a consultee. The Steering Group shall appoint a Head of the Residents and Workers Panel to facilitate communication between the two bodies, and may invite them to make recommendations on behalf of the Panel.

Temporary Subgroup(s)

20. The Steering Group may create and dissolve Temporary Subgroup(s) at its discretion to carry out specific tasks and/or advise the Steering Group on specific issues. Forum Members may volunteer to join Temporary Subgroup(s).
21. Temporary Subgroup(s) shall have no formal powers, acting only as a consultee. The Steering Group shall appoint a Head of each Subgroup, to facilitate communication between the two bodies, and may invite them to make recommendations on behalf of the Panel.

Decision-making

22. In making decisions, the Forum and Steering Group shall actively seek to:
 - a. Consider the role of the Neighbourhood Area within London as a whole;
 - b. Meet the needs of those who have the poorest health and wellbeing outcomes within the Neighbourhood Area, as identified in the Neighbourhood Plan;
 - c. Learn from the successes and failures of past policies, projects, and programmes locally and elsewhere, whilst considering any differences in circumstances;

- d. Understand how changes may affect people in different ways depending on their particular circumstances, and;
- e. Have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations between different people when carrying out their activities.

Forum

- 23. Matters that require approval by the Forum shall be decided by Resident, Worker and/or Elected Official members only. Affiliated Organisation members shall not vote on such matters.
- 24. Matters that require approval by the Forum shall be decided by the higher of 14 Forum Members or 10% of the Forum Membership, with at least three from each Borough. Where proposed resolutions have not originated from the Steering Group, at least seven of the Forum Members must be Steering Group Members.
- 25. The Chair of the Forum (or Vice Chair of the Forum, if they are absent) shall not vote on such matters, unless in the case of a tied vote.
- 26. Proposed special resolutions shall be communicated to Forum Members no less than 21 days prior to the decision being made.

Steering Group

- 27. Matters that require approval of the Steering Group shall be decided by a quorum of at least seven Steering Group Members, with at least two from each Borough.
- 28. In the event of a tied vote, the Head of the Steering Group shall have the deciding vote.
- 29. Proposed special resolutions shall be communicated to Steering Group Members no less than 14 days prior to the decision being made.

Annex A - Working Arrangements

Membership Applications and Resignations

1. In the case of Resident Members, Worker Members, and Elected Official Members, applications for membership shall be received by the Membership Secretary in the form of a completed Membership Application Form. Applications for membership shall be accepted or declined by the Membership Secretary in accordance with the membership definitions contained within Clause 6 of the Constitution. Resignations from membership shall be received by the Membership Secretary by way of written notice.
2. In the case of Affiliated Organisations, applications shall be received by the Steering Group in the form of a letter on headed paper, signed by an official of the potential Affiliated Organisation, nominating a representative to attend Forum meetings and speak on their behalf. Applications for membership shall be accepted or declined by the Steering Group at its discretion. Resignations from membership shall be received by the Steering Group by way of written notice.

Election procedures

3. Forum Officers and Steering Group Members shall be subject to re-election after a maximum term of 18 months. There is no limit to the number of terms an officer may serve.
4. Where a vacancy arises for a Forum Officer / Steering Group Member position:
 - a. The remaining Forum Officers / Steering Group Members shall divide the responsibilities of the vacant position until the vacancy is filled;
 - b. The vacancy shall be publicised and nominations invited ahead of elections;
 - c. Any nominations shall be seconded by a Forum Member other than the nominee, and;
 - d. Nominations shall be validated by the Membership Secretary in accordance with the Constitution and its annex(es).
5. No more than one Forum Officer / Steering Group Member shall be elected from any one household or immediate family (parent; sibling; child by blood, adoption, or marriage; spouse; grandparent or grandchild). Serving Forum Officers shall not stand for election as a Steering Group Member, and vice versa.
6. The Steering Group shall maintain and make publicly available a document setting out the Election Procedures for the Forum, which shall be in accordance with this Constitution and its annex(es).

Formal meetings

Full Forum meetings

7. Full Forum meetings shall be held within two calendar months of formal designation of the Forum by Hackney, Haringey and Islington Councils, and at least every four calendar months thereafter. The Chair of the Forum shall publicise the date, time and location of Full Forum Meetings to all those on the Register of Members no less than 21 days prior (other than to comply with the law).
8. All Forum Members may attend Full Forum Meetings. The Chair of the Forum may invite, at their discretion, non-Forum Members to attend Full Forum meetings as a non-voting observer. Forum Meetings shall be otherwise closed to other attendees. Full Forum Meetings may be attended by means of such communication methods as permit all persons participating in the meeting to communicate adequately with each other during the meeting.
9. The Chair of the Forum shall appoint a minute taker at the beginning of each Full Forum meeting. Key notes and actions from the meeting shall be published to all Forum Members no later than 21 days before the next Full Forum meeting.

10. The Chair of the Forum may order a Forum Member to withdraw from the meeting for causing persistent disruption, and/or adjourn meeting where conduct of Forum Members is persistently disorderly.

Steering Group Meetings

11. Steering Group meetings shall be held within two calendar months of the initial election of Steering Group Members by the Forum, and at least every three calendar months thereon. The Head of the Steering Group shall distribute the date, time and location of Steering Group meetings to all Steering Group Members no less than 14 days prior (other than to comply with the law).
12. All Steering Group Members may attend Steering Group Meetings, unless their membership has been suspended. The Head of the Steering Group may, at their discretion, invite one or more Forum Officers or Heads of Temporary Subgroups to attend part or whole of a Steering Group meeting as a non-voting Observer. Steering Group Meetings shall be otherwise closed to other attendees. Steering Group Meetings may be attended by means of such communication methods as permit all persons participating in the meeting to communicate adequately with each other during the meeting.
13. The Steering Group shall appoint a minute taker at the beginning of each Steering Group meeting. Key notes and actions from the meeting will be published to all Forum Members no later than 14 days before the next Full Forum meeting. In rare circumstances where there is a requirement for confidentiality, a confidential section of the minutes may be recorded, available to members of the Steering Group only.

Finance

14. Any money acquired by the Forum, including donations, contributions and bequests, shall be paid into the Forum bank account at the earliest opportunity.
15. Any deeds, cheques etc. relating to the Forum's bank account shall be signed by the Treasurer and at least one other Forum Officer or the Head of the Steering Group. Records must be kept of any petty cash transactions.
16. Upon request by a Forum Member, the Treasurer shall make the full accounts available for inspection.
17. At least annually, the Steering Group shall invite an appropriate person to inspect the accounts and report their findings to the Forum. This person shall not be a Forum Officer or Steering Group Member. If the turnover of the Forum exceeds £5,000 in the year in question, this person shall not be a Forum Member.
18. Forum Officers / Steering Group Members shall not receive any payment from the Forum except for bona fide expenses as approved by the Treasurer and submitted and recorded in writing.

Exercising powers conferred by the Constitution

Publication of Emerging Draft versions of Neighbourhood Plan

19. The Steering Group may propose to the Forum that it make publicly available an Emerging Draft version of the Neighbourhood Plan, with the approval of the Steering Group.
20. Proposals to make publicly available an Emerging Draft version of Neighbourhood Plan shall be approved for publication or rejected by the Forum.

Submission of Final Draft version of Neighbourhood Plan

21. The Steering Group may propose to the Forum that it submit a Final Draft version of the Neighbourhood Plan to the three local authorities, with the approval of the Steering Group.
22. Proposals to submit a Final Draft version of the Neighbourhood Plan to the three local authorities shall be approved or rejected by the Forum.

Expressing views on planning applications

23. Until the Neighbourhood Plan is adopted by Hackney, Haringey and Islington Councils, the Forum shall only express views on any planning application (other than those it makes itself) in compliance with the latest published Emerging Draft Neighbourhood Plan. Any such representations shall be made by the Steering Group on behalf of the Forum. Individual Forum Members may comment on planning applications, but not in the name of the Forum.

Dissolution of the Neighbourhood Forum

24. The Steering Group may propose to the Forum that it be dissolved before its duration, with the approval of the Steering Group. Any proposal by the Steering Group to dissolve the Forum before its duration shall be accompanied by the accounts of the Forum and a proposed distribution of any remaining funds / assets held by the Forum to its Affiliated Organisations.
25. Proposals to dissolve the Forum shall be approved or rejected by the Forum, and be carried out in accordance with Section 12 of the Neighbourhood Planning (General) Regulations 2012.

General provisions

Conflict of terms

26. In the event of any inconsistency or conflict between this annex and the Constitution, the Constitution shall prevail.

Conflicts of interest

27. All Forum Officers and Steering Group Members shall strive to avoid any conflict of interest between the interests of the Forum on the one hand, and personal, professional, and business interests on the other. This includes avoiding actual conflicts of interest as well as the perception of conflicts of interest.
28. Each Forum Officer and Steering Group Member shall make a full, written disclosure of interests, such as relationships, and posts held, that could potentially result in a conflict of interest. This written disclosure shall be updated as appropriate, and made available to all Forum Officers and Steering Group Members.
29. In the course of meetings or activities, Forum Officers and Steering Group Members will disclose any interests in a transaction or decision where there may be a conflict between the Forum's best interests and the Forum Officer's and Steering Group Member's best interests, or a conflict between the best interests of two organisations that the Forum Officers or Steering Group Member is involved with. In such instances, Forum Officers or Steering Group Members shall excuse themselves from any reporting, discussions and vote on the matter that gave rise to the potential conflict of interest and, if necessary, from the meeting, or applicable part thereof.
30. The Steering Group shall maintain and make publicly available a document providing further guidance on Conflicts of Interest, which shall be in accordance with this Constitution and its annex(es).

Equalities monitoring data

31. After a change in the composition of the Steering Group, the Membership Secretary shall invite Steering Group Members to provide equalities monitoring data, to be made publicly available on an aggregated and anonymised basis whereby no individual Steering Group Member can be identified.

Complaints against Forum Members

32. The Chair of the Forum, Membership Secretary, and Head of the Steering Group shall together consider complaints made by any person that a Forum Member:
 - a. has refused or neglected to comply with a provision or provisions of this Constitution or its annex(es), or;
 - b. has wilfully acted in a manner prejudicial to the interests of the Forum
33. In the event of a complaint about a Forum Member, the member concerned shall be informed, and given an opportunity to be heard. If the complaint is upheld, the forum member will be unable to participate in any active work of the forum for a fixed period of no longer than six months, during which time the forum member will retain voting rights at Full Forum Meetings.
34. If the complaint concerns the Chair of the Forum, Membership Secretary, or Head of the Steering Group themselves, then that person shall be excluded from the decision whether to suspend them.

Appendix 5

Equality, Diversity and Inclusivity Statement

Equality

We recognise the need to eliminate discrimination, advance equality of opportunity and foster good relations between different people when carrying out our activities.

The constitution for the Finsbury Park and Stroud Green Neighbourhood Forum states the following objectives (amongst others):

- Ensure that development contributes towards reducing economic inequality within the Neighbourhood Area, and;
- Work with Hackney, Haringey and Islington Councils and other organisations to explore delivery models that reward patient capital, increase human capital, increase community assets, and/or increase not for profit enterprise within the Neighbourhood Area.

In making decisions, the Neighbourhood Forum and Steering Group shall actively seek to meet the needs of those who have the poorest health and wellbeing outcomes within the Neighbourhood Area, as identified in the Neighbourhood Plan.

The vision, policies, masterplans and projects in the Neighbourhood Plan will be drafted based upon a robust evidence base and engagement with the local community. Without prejudice to this, we anticipate that the Neighbourhood Plan initiative will focus on (amongst other areas of focus):

- **Ensuring the delivery of community facilities in line with growth:** Our local area has a diverse population, each with different needs – and newcomers will increase demands on existing services. Planning policy can highlight need for community facilities, and outline expectations for developers to contribute towards meeting these.
- **Ensuring that change benefits everyone:** Finsbury Park's convenient transport links and vibrant amenities have attracted new investment and development. But rising rents and living costs have meant that existing residents and businesspeople have sometimes lost out. A Neighbourhood Plan can promote affordability and diversity in its housing policies, and the creation of employment opportunities in line with housing growth.

Diversity

We recognise that our local area has a diverse population, each with different needs.

The constitution for the Finsbury Park and Stroud Green Neighbourhood Forum states the following objectives (amongst others):

- Build and maintain a diverse Forum Membership, and;
- Ascertain, co-ordinate and reflect the views of the community that it represents, to liaise with other community groups within the Neighbourhood Area, and to fairly express the diversity of opinions and outlooks of the people.

In making decisions, the Neighbourhood Forum and Steering Group shall actively seek to understand how changes may affect people in different ways depending on their particular circumstances.

Throughout the preparation of the Neighbourhood Plan, we will continuously engage with the local community – including non-members of the Forum, and those outside of the Neighbourhood Area. This engagement will be via a variety of methods – including but not limited to street stalls and surveys, door knocking, attending community events, online Discussion Board, posters and newsletters, as well as hosting our own meetings, workshops, socials and themed events. We will use techniques to engage those who do not typically take part in planning policy development, such as incorporating consultation into cultural, sports and leisure activities. We will ensure that meetings and events are held in accessible venues, and key information is provided in a variety of formats.

Inclusivity

We recognise the importance of community engagement in terms of: empowerment and capacity building; increasing understanding of the Neighbourhood Area, leading to better outcomes from policies, masterplans and projects; avoiding unconstructive conflict, and; ensuring legitimacy.

The constitution for the Finsbury Park and Stroud Green Neighbourhood Forum states the following objectives (amongst others):

- Promote and improve joint working between Hackney, Haringey and Islington Councils and residents and workers within the Neighbourhood Area, and;
- Remain independent of any party political, religious, trade or campaign organisation.

In making decisions, the Neighbourhood Forum and Steering Group shall actively seek to consider the role of the Neighbourhood Area within London as a whole.

We will continue to make considerable efforts to ensure that membership is drawn from all places of our Neighbourhood Area and sections of our community. The Neighbourhood Forum shall elect from its Resident, Worker and Elected Official members a Steering Group with an equal number of positions from each Borough.

Appendix 6



**London Borough of Hackney
Application for a Proposed Neighbourhood Forum**

Purpose of Assessment

The proposed forum must include a statement in their application explaining how the proposed forum meets the conditions as outlined in section 61F (5) of the 1990 Act. The following will be used as an assessment checklist by Council Officers when making their assessment to designate a Neighbourhood Forum.

The following is to be completed by the proposed Neighbourhood Forum. Guidance notes where applicable are included in italics within the comments boxes provided. These outline minimum requirements.

Responsible group: (to be completed by the report author)

Name: Finsbury Park and Stroud Green Neighbourhood Plan Working Group	Contact: Ben Myring, Co-Chair (finsburyparkstroudgreen@gmail.com)
Website: www.finsburyparkstroudgreen.com	

Date of Assessment:
 April 2018

1. Does the Forum have a minimum of 21 members?

Yes	No
✓	

1a. is membership of the Forum open to (✓ or*):

Individuals who live in the neighbourhood area?	✓
Individuals who work in the neighbourhood area?	✓
Individuals who are elected members of a London Borough Council, any of whose area falls within the neighbourhood area?	✓

2. Does the Forum have a Constitution? Please attach a copy to this Form. NB: the constitution should be clear and concise in outlining how the Forum will be run and managed, and address any issues raised in this assessment.

Yes	No
✓	

3. Understanding the proposed Neighbourhood Forum. Describe the key objectives and outcomes you expect.

Outline the purpose and objectives of the Neighbourhood Forum including desired outcomes, including its aims, objectives and purpose. Also demonstrate how these aims and objectives and the Forum constitution address identified need/issues prevalent in the related Neighbourhood Area.

The proposed constitution for the Finsbury Park and Stroud Green Neighbourhood Forum states the following objectives:

- a. Promote or improve the social, economic and environmental well-being of the Finsbury Park and Stroud Green Neighbourhood Area, through the preparation and implementation of a Neighbourhood Plan, in accordance with the Localism Act 2011;
- b. Build and maintain a diverse Forum Membership;
- c. Ascertain, co-ordinate and reflect the views of the community that it represents, to liaise with other community groups within the Neighbourhood Area, and to fairly express the diversity of opinions and outlooks of the people;
- d. Remain independent of any party political, religious, trade or campaign organisation;
- e. Promote and improve joint working between Hackney, Haringey and Islington Councils and residents and workers within the Neighbourhood Area;
- f. Direct development towards areas identified in the Neighbourhood Plan as being most appropriate for regeneration, and promote the preservation and restoration of areas identified in the Neighbourhood Plan as justifying conservation;
- g. Ensure that development contributes towards reducing economic inequality within the Neighbourhood Area;
- h. Ensure that development is appropriate to the character of its surrounding area, as defined in the Neighbourhood Plan, and;
- i. Work with Hackney, Haringey and Islington Councils and other organisations to explore delivery models that reward patient capital, increase human capital, increase community assets, and/or increase not for profit enterprise within the Neighbourhood Area

As set out in our application letter, in due course, we will conduct a Scoping Review and gather a robust evidence base to inform our vision, policies and projects; however, based on engagement with the local community to date, we expect these to focus on the following:

- **Creating a coherent vision for the future:** Finsbury Park spans multiple administrative boundaries. Whilst an accord was signed by the three local councils in June 2012, there are opportunities to make coordination more effective. A Neighbourhood Plan will provide a single set of coherent planning policies for the area.
- **Bringing together community champions:** Enthusiasm for a Neighbourhood Plan was first revealed at an event in February 2015. Since then, a working group has emerged, with increasing interest and support from local residents and other stakeholders. The new relationships formed whilst, and skills gained from, preparing a Neighbourhood Plan may also help the community in other ways in future.
- **Designating areas for regeneration and conservation:** Neighbourhood Plans can help to focus new development in the most appropriate locations, whilst protecting assets such as local green spaces and buildings with heritage value.
- **Improving the environment:** Finsbury Park itself is a great asset to the area, but heavy traffic flows detract from the local environment. Planning policies can directly and indirectly affect public realm and landscape, green infrastructure (such as street trees, parks, and water courses), car parking, drainage, air quality, energy and water consumption, and noise.
- **Transport and connectivity:** Despite excellent public transport links, areas of Finsbury Park are dominated by motor vehicles. The railway lines and roads with heavier traffic disconnect parts of the community from one another. A Neighbourhood Plan can set out a vision for land use, public realm, and transport infrastructure. This could include proposals to improve accessibility for pedestrians and cyclists – although some elements of this vision may not form planning policy.
- **Delivering community facilities in line with growth:** Our local area has a diverse population, each with different needs – and newcomers will increase demands on existing services. Planning policy can highlight need for community facilities, and outline expectations for developers to contribute towards meeting these.
- **Ensuring that change benefits everyone:** Finsbury Park's convenient transport links and vibrant amenities have attracted new investment and development. But rising rents

and living costs have meant that existing residents and businesspeople have sometimes lost out. A Neighbourhood Plan can promote affordability and diversity in its housing policies, and the creation of employment opportunities in line with housing growth.

- **Directing funding for local projects:** Neighbourhood Forums have powers to direct the investment of the neighbourhood element of Community Infrastructure Levy (CIL) funding.

How will your forum deal with equalities issues?

The Neighbourhood Forum will assist the three councils in meeting their duties under the Equality Act 2010.

The proposed constitution for the Finsbury Park and Stroud Green Neighbourhood Forum provides several mechanisms for dealing with equalities issues:

- Objectives include, amongst others:
 - Promote or improve the social, economic and environmental well-being of the Finsbury Park and Stroud Green Neighbourhood Area, through the preparation and implementation of a Neighbourhood Plan, in accordance with the Localism Act 2011;
 - Build and maintain a diverse Forum Membership;
 - Ascertain, co-ordinate and reflect the views of the community that it represents, to liaise with other community groups within the Neighbourhood Area, and to fairly express the diversity of opinions and outlooks of the people;
 - Ensure that development contributes towards reducing economic inequality within the Neighbourhood Area;
 - Work with Hackney, Haringey and Islington Councils and other organisations to explore delivery models that reward patient capital, increase human capital, increase community assets, and/or increase not-for-profit enterprise within the Neighbourhood Area
- The Forum shall consist of four types of member drawn from different places in the Neighbourhood Area and different sections of its community: Resident Member – a person whose usual residence is within the Neighbourhood Area; Worker Member – an employee / self-employed person whose usual workplace is within the Neighbourhood Area; Elected Official Member – a ward councillor, Member of Parliament, or London Assembly Member whose constituency forms part of the Neighbourhood Area, and; Affiliated Organisation – a formally constituted community group that has an interest in the Neighbourhood area. The Forum shall elect from its Resident, Worker and Elected Official members a Steering Group of no more than 15 Members (no more than five from each Borough).
- Resident and Worker Forum Members may volunteer to join a Residents and Workers Panel, by providing equalities monitoring data to the Membership Secretary. The Membership Secretary shall be responsible for maintaining equalities monitoring data of the Residents and Workers Panel, in accordance with the Data Protection Act 1998. Forum Officers shall be jointly responsible for ensuring that the Residents and Workers Panel includes people from across the nine protected characteristics of the Equality Act 2010.
- In making decisions, the Forum and Steering Group shall actively seek to (amongst other principles):
 - Meet the needs of those who have the poorest health and wellbeing outcomes within the Neighbourhood Area, as identified in the Neighbourhood Plan;
 - Understand how changes may affect people in different ways depending on their particular circumstances, and;
 - Have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations between different people when carrying out their activities.

Our application letter proposes a process towards adoption of the Neighbourhood Plan by the three local councils. With regards to equalities issues:

- We recognise the importance of community engagement in terms of empowerment and capacity building; increasing understanding of the Neighbourhood Area, leading to better outcomes from policies, masterplans and projects; avoiding unconstructive conflict, and; ensuring legitimacy. As such, we will engage continuously with the community throughout the process, to ensure that all voices are heard.
- We will prepare a Scoping Review document, upon which we will consult informally.
- We will gather a robust evidence base to inform our vision, policies and projects. This will include the preparation of a socioeconomic baseline, drawing upon publicly available datasets and needs assessments prepared by public bodies.
- The Consultation Version of our Neighbourhood Plan will enable community, voluntary and charity organisations to make formal representations on the document.
- The Submission Version of our Neighbourhood Plan will be accompanied by an Equalities Impact Assessment.

4. Determining Membership of the Forum

Outline the process undertaken to date of establishing membership of the Forum including area analysis, consultation and advertising.

At the Finsbury Park Regeneration Conference in 2015, a group of local residents and workers were enthused by the idea that a Neighbourhood Plan for Finsbury Park could help secure a more coherent and prosperous future for the area. Since that time, a comprehensive programme of activity has been undertaken to establish the membership of the Forum across the four types of member: Residents, Workers, Elected Officials and Affiliated Organisations.

Area analysis and consultation

- Conducted a Boundary Survey carried out between 26 November 2016 and 28 August 2017, via two methods:
 - Online survey – generating 490 valid responses, and;
 - Face to face surveys at nine street stalls; when hosting and attending community events; and through targeted door knocking – generating 607 valid responses.
- Held the first two in a series of themed events, with speakers including Transport for London and the Park Theatre
- Organised two boundary walkarounds
- Prepared a Neighbourhood Area study, including high level review of social infrastructure and local amenities
- Prepared a Protected Characteristics Study (see Appendix 4)
- Held a Neighbourhood Planning workshop at the Finsbury Park Regeneration Conference 2017
- Held two briefing sessions with relevant ward councillors
- Invited local community, voluntary and faith organisations to become Affiliated Organisations – including Residents’ and Traders’ Associations
- Discussed key issues relating to the Neighbourhood Plan at open meetings throughout
- Held a two-week informal consultation on final drafts of the proposed Neighbourhood Forum Constitution and Neighbourhood Area Study

Advertising

- Sent email bulletins and newsletters to a mailing list, which now comprises over 400 subscribers
- Handed out leaflets at local community meetings and events such as Manor Gardens Centre Wellbeing Service summer street stall and Muslim Welfare House Neighbourhood Open Day
- Created a dedicated website in March 2016, which has been expanded to include an

online Discussion Board

- Created a Facebook Page in June 2016, which now has 170 followers
- Engaged in online forums such as StroudGreen.org and HarringayOnline and Streetlife
- Held and attended community events

4a. Inclusivity

How inclusive is your proposed Forum? What measures are you taking to make Your Forum inclusive? Identify the make up of residents, community and Business in the Neighbourhood Area

*Please also consider whether the proposed Forum will affect **good relations and cohesion** - people from different backgrounds living and working together comfortably? For example, might it:*

- *bring people from different backgrounds together;*
- *support residents to get involved in their local community or area;*
- *build trust and confidence in local organisations and services; or*
- *Risk tension or conflict between different groups of people.*

Please also consider whether there are other specific groups in the community who may be affected.

Before an assessment can be made that the Forum is representative of the Neighbourhood Area community, its make-up needs to be identified and analysed. One preferred way for this analysis to be presented is outlined in Appendix 4.

Inclusivity of the Neighbourhood Forum – Measures taken to date

The process carried out in establishing the Neighbourhood Area boundary was designed to ensure inclusivity. The boundary was defined in consultation with the community, including engagement with over one thousand residents – through both online and face to face methods. The Neighbourhood Area Study submitted as part of our application includes a high-level analysis of social infrastructure, transport interchanges and local amenities.

As outlined in our response to Question 4, a comprehensive programme of activity has been undertaken to establish the membership of the Forum across the four types of member: Residents, Workers, Elected Officials and Affiliated Organisations.

As outlined in our response to Question 1, the constitution for the Neighbourhood Forum and our proposed process towards adoption of the Neighbourhood Plan by the three local councils both contain various mechanisms to ensure inclusivity in membership and decision making. For example:

- The following objective requires us to bring people from different backgrounds together: “Ascertain, co-ordinate and reflect the views of the community that it represents, to liaise with other community groups within the Neighbourhood Area, and to fairly express the diversity of opinions and outlooks of the people”.
- The following objective will build trust and confidence in local organisations and services: “Work with Hackney, Haringey and Islington Councils and other organisations to explore delivery models that reward patient capital, increase human capital, increase community assets, and/or increase not-for-profit enterprise within the Neighbourhood Area”.
- In making decisions, the Forum and Steering Group shall “actively seek to understand how changes may affect people in different ways depending on their particular circumstances” and “have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations between different people when carrying out their activities”.

Inclusivity of the Neighbourhood Forum – Proposed measures

The proposed constitution states that “Forum Officers shall be jointly responsible for [...] Ensuring that the Residents and Workers Panel includes people from across the nine protected characteristics of the Equality Act 2010.” This, in turn, will widen participation in the Neighbourhood Forum.

Once the Neighbourhood Forum is approved by the three local councils, and a Treasurer appointed, we will secure funding to support residents to get involved in their local community and area. Resources will be focused on proactive engagement with those who do not typically take part in planning policy development.

Once the Neighbourhood Area is approved by the three local councils, and the Neighbourhood Forum is registered as a Data Controller with the Information Commissioner’s Office, we will ask members to voluntarily provide equalities monitoring data. This data will allow us to assess how the makeup of the Neighbourhood Forum compares to the makeup of the Neighbourhood Area, and inform the deployment of resources to engage under-represented groups.

Throughout the preparation of the Neighbourhood Plan, we will continuously engage with the local community – including non-members of the Forum, and those outside of the Neighbourhood Area. This engagement will be via a variety of methods – including but not limited to street stalls and surveys, door knocking, attending community events, online Discussion Board, posters and newsletters, as well as hosting our own meetings, workshops, socials and themed events. We will use techniques to engage those who do not typically take part in planning policy development, such as incorporating consultation into cultural, sports and leisure activities.

We will ensure that meetings and events are held in accessible venues, and key information is provided in a variety of formats.

Makeup of residents, community organisations and businesses in the Neighbourhood Area

Please see Appendix 4 for analysis of the makeup of residents in the Neighbourhood Area, across each of the nine characteristics protected by the Equalities Act 2010.

The Neighbourhood Area Study submitted as part of our application includes a high-level analysis of social infrastructure and clusters of businesses.

Further analysis will be undertaken as part of the evidence base for the Neighbourhood Plan; the proposed constitution requires the Forum to identify “those who have the poorest health and wellbeing outcomes within the Neighbourhood Area”.

4b. Monitoring Forum Membership – What systems do you have in place to find out who attends the Forum meetings, what they think and any monitoring you have in place with regards to equality and cohesion issues. How will you ensure that your Forum does not discriminate against protected groups, as outlined below?

Equalities monitoring

Once the Neighbourhood Area is approved by the three local councils, and the Neighbourhood Forum is registered as a Data Controller with the Information Commissioner’s Office, we will ask members to voluntarily provide equalities monitoring data. This data will allow us to assess how the makeup of the Neighbourhood Forum compares to the makeup of the Neighbourhood Area, and inform the deployment of resources to engage under-represented groups. The provision of equalities monitoring data will be optional, rather than a pre-requisite to membership.

Names of attendees at Full Forum Meetings will be recorded, and can be cross-referenced

against equalities monitoring data where this has been provided. Again, this data will allow us to inform the deployment of resources to engage under-represented groups.

Consultation

As outlined in our response to Question 4a, throughout the preparation of the Neighbourhood Plan, we will continuously engage with the local community to understand their needs and preferences.

Discrimination of protected groups

Rather than negatively discriminating against protected groups, the proposed constitution of the Neighbourhood Forum ensures positive discrimination in their favour. For example:

- The following objective requires us to bring people from different backgrounds together: “Ascertain, co-ordinate and reflect the views of the community that it represents, to liaise with other community groups within the Neighbourhood Area, and to fairly express the diversity of opinions and outlooks of the people”.
- The following objective will build trust and confidence in local organisations and services: “Work with Hackney, Haringey and Islington Councils and other organisations to explore delivery models that reward patient capital, increase human capital, increase community assets, and/or increase not-for-profit enterprise within the Neighbourhood Area”.
- In making decisions, the Forum and Steering Group shall “have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations between different people when carrying out their activities”.

Our response to Question 4a outlines our proposed measures to ensure inclusivity of the Neighbourhood Forum.

4c. what is the overall impact of the Forum on the following equality strands NB: Equality Impacts

Initiatives will have different impacts on different equality groups. You must consider the ways in which the initiative may positively or negatively affect each of the different protected groups, using evidence (such as consultation data, monitoring reports and research information) to support your analysis.

The protected characteristics you must consider are:

- age
- disability, includes those associated with disability i.e. careers
- gender reassignment
- pregnancy and maternity, includes those who are pregnant or have been on maternity leave during the last 2 years
- race
- religion/belief
- sex
- Sexual orientation.

Please also consider whether there are other specific groups in the community who may be affected (indicate Low/Medium/High):

Age	Disability	Gender reassignment	Race	Religion/ Belief	Pregnancy/ maternity	Sexual Orientation
Medium	Medium	Low	Medium	Low	Medium	Low

4d. Identifying the Impact. Where you have indicated a medium or high impact on an equality strand, please outline below the positive and negative impacts you envisage

Age Equality – does the Forum impact upon any of the following:

1. Eliminating unlawful discrimination and harassment based on someone's age	Yes		No	✓
2. Promoting equality of opportunity between different age groups	Yes	✓	No	

Please provide an explanation of the impact below:

Positive Impact

As outlined in our response to Question 3, the Neighbourhood Forum shall:

- Ensure that development contributes towards reducing economic inequality within the Neighbourhood Area
- Work with Hackney, Haringey and Islington Councils and other organisations to explore delivery models that reward patient capital, increase human capital, increase community assets, and/or increase not for profit enterprise within the Neighbourhood Area

In making decisions, the Forum and Steering Group shall actively seek to (amongst other principles):

- Meet the needs of those who have the poorest health and wellbeing outcomes within the Neighbourhood Area, as identified in the Neighbourhood Plan;
- Understand how changes may affect people in different ways depending on their particular circumstances, and;
- Have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations between different people when carrying out their activities.

Policies, masterplans and projects in the Neighbourhood Plan will be drafted based upon a robust evidence base and engagement with the local community. The Neighbourhood Plan must also be compliant with strategic policies within the Local Plans of the three councils, and our Neighbourhood Area Study outlines the current planning policy framework for the area. Without prejudice to this, we anticipate that the Neighbourhood Plan initiative will:

- Bring together community champions
- Improve the local environment in terms of air quality, energy and water consumption, and noise levels
- Improve transport and connectivity
- Ensure delivery of community facilities in line with growth
- Ensure that change benefits everyone, promoting affordability and diversity
- Direct funding for local projects

We foresee that these outcomes, if achieved, would have a Medium positive impact on promoting equality of opportunity between different age groups.

Negative Impact

The Submission Version of the Neighbourhood Plan will be accompanied by an Equalities Impact Assessment, with any identified negative impacts having been mitigated by adapting and changing the vision, policies, masterplans and projects before submission to the three local councils.

Disability Equality – does the Forum impact upon any of the following:

1. Promoting equality of opportunity between disabled persons and other persons	YES	✓	NO	
2. Eliminating disability discrimination that is unlawful under the Disability Discrimination Act	YES		NO	✓
3. Eliminating harassment of disabled persons that is related to their disability	YES		NO	✓
4. Promoting positive attitudes towards disabled persons	YES	✓	NO	
5. Encouraging participation by disabled persons in public life	YES	✓	NO	
6. Taking steps to take account of disabled persons disabilities, even where that involves treating disabled persons more favourably than other persons	YES	✓	NO	

Please provide an explanation of the impact below:

Positive impact:

As outlined in our response to Question 3, the Neighbourhood Forum shall:

- Ensure that development contributes towards reducing economic inequality within the Neighbourhood Area
- Work with Hackney, Haringey and Islington Councils and other organisations to explore delivery models that reward patient capital, increase human capital, increase community assets, and/or increase not for profit enterprise within the Neighbourhood Area

In making decisions, the Forum and Steering Group shall actively seek to (amongst other principles):

- Meet the needs of those who have the poorest health and wellbeing outcomes within the Neighbourhood Area, as identified in the Neighbourhood Plan;
- Understand how changes may affect people in different ways depending on their particular circumstances, and;
- Have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations between different people when carrying out their activities.

Policies, masterplans and projects in the Neighbourhood Plan will be drafted based upon a robust evidence base and engagement with the local community. However, we anticipate that the Neighbourhood Plan initiative will:

- Bring together community champions
- Improve the local environment in terms of air quality, energy and water consumption, and noise levels
- Improve transport and connectivity
- Ensure delivery of community facilities in line with growth
- Ensure that change benefits everyone, promoting affordability and diversity
- Direct funding for local projects

Several of the above aspects may result in widened accessibility of public buildings and spaces, private dwellings and non-residential floorspace.

We foresee that these outcomes, if achieved, would have a Medium positive impact on promoting quality of opportunity between disabled persons and other persons, promoting positive attitudes towards disabled persons, encouraging participation by disabled persons in public life, and taking steps to take account of disabled persons' disabilities, even where that involves treating disabled persons more favourably than other persons.

Negative impact:

The Submission Version of the Neighbourhood Plan will be accompanied by an Equalities Impact Assessment, with any identified negative impacts having been mitigated by adapting and changing the vision, policies, masterplans and projects before submission to the three

local councils.

Gender Equality – does the Forum impact upon any of the following:

1. Eliminating unlawful discrimination and harassment based on someone's gender	YES		NO	✓
2. Promoting equality of opportunity between men and women	YES	✓	NO	

Please provide an explanation of the impact below:

Positive impact:

As outlined in our response to Question 3, the Neighbourhood Forum shall:

- Ensure that development contributes towards reducing economic inequality within the Neighbourhood Area
- Work with Hackney, Haringey and Islington Councils and other organisations to explore delivery models that reward patient capital, increase human capital, increase community assets, and/or increase not for profit enterprise within the Neighbourhood Area

In making decisions, the Forum and Steering Group shall actively seek to (amongst other principles):

- Meet the needs of those who have the poorest health and wellbeing outcomes within the Neighbourhood Area, as identified in the Neighbourhood Plan;
- Understand how changes may affect people in different ways depending on their particular circumstances, and;
- Have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations between different people when carrying out their activities.

Policies, masterplans and projects in the Neighbourhood Plan will be drafted based upon a robust evidence base and engagement with the local community. However, we anticipate that the Neighbourhood Plan initiative will:

- Bring together community champions
- Improve transport and connectivity
- Ensure delivery of community facilities in line with growth
- Ensure that change benefits everyone, promoting affordability and diversity
- Direct funding for local projects

We foresee that these outcomes, if achieved, would have a Medium positive impact on promoting equality of opportunity between men and women.

Negative impact:

The Submission Version of the Neighbourhood Plan will be accompanied by an Equalities Impact Assessment, with any identified negative impacts having been mitigated by adapting and changing the vision, policies, masterplans and projects before submission to the three local councils.

Race Equality – does the Forum impact upon any of the following:

1. Eliminating racial discrimination	YES		NO	✓
2. Promoting equality of opportunity	YES	✓	NO	
3. Promoting good race relations	YES	✓	NO	

Please provide an explanation of the impact below:

Positive impact:

As outlined in our response to Question 3, the Neighbourhood Forum shall:

- Ensure that development contributes towards reducing economic inequality within the Neighbourhood Area
- Work with Hackney, Haringey and Islington Councils and other organisations to explore delivery models that reward patient capital, increase human capital, increase community assets, and/or increase not for profit enterprise within the Neighbourhood Area

In making decisions, the Forum and Steering Group shall actively seek to (amongst other principles):

- Meet the needs of those who have the poorest health and wellbeing outcomes within the Neighbourhood Area, as identified in the Neighbourhood Plan;
- Understand how changes may affect people in different ways depending on their particular circumstances, and;
- Have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations between different people when carrying out their activities.

Policies, masterplans and projects in the Neighbourhood Plan will be drafted based upon a robust evidence base and engagement with the local community. However, we anticipate that the Neighbourhood Plan initiative will:

- Bring together community champions
- Improve transport and connectivity
- Ensure delivery of community facilities in line with growth
- Ensure that change benefits everyone, promoting affordability and diversity
- Direct funding for local projects

We foresee that these outcomes, if achieved, would have a Medium positive impact on promoting equality of opportunity between different races, and promoting good relations.

Negative impact:

The Submission Version of the Neighbourhood Plan will be accompanied by an Equalities Impact Assessment, with any identified negative impacts having been mitigated by adapting and changing the vision, policies, masterplans and projects before submission to the three local councils.

Religion and/or Belief Equality – does the Forum impact upon any of the following:

1. Eliminating unlawful discrimination and harassment based on someone’s actual or perceived religion	YES		NO	✓
2. Promoting equality of opportunity between religious/belief groups	YES	✓	NO	

Please provide an explanation of the impact below:

Positive impact:

In making decisions, the Forum and Steering Group shall actively seek to (amongst other principles):

- Understand how changes may affect people in different ways depending on their particular circumstances, and;
- Have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations between different people when carrying out their activities.

Policies, masterplans and projects in the Neighbourhood Plan will be drafted based upon a robust evidence base and engagement with the local community. However, we anticipate that the Neighbourhood Plan initiative will:

- Bring together community champions
- Improve transport and connectivity
- Ensure delivery of community facilities in line with growth
- Ensure that change benefits everyone, promoting affordability and diversity
- Direct funding for local projects

We foresee that these outcomes, if achieved, would have a Low positive impact on promoting equality of opportunity between different races, and promote good relations.

Negative impact:

The Submission Version of the Neighbourhood Plan will be accompanied by an Equalities Impact Assessment, with any identified negative impacts having been mitigated by adapting and changing the vision, policies, masterplans and projects before submission to the three local councils.

Sexual Orientation Equality - does the Forum impact upon any of the following:

1. Eliminating unlawful discrimination and harassment based on someone's actual or perceived sexual orientation	YES		NO	✓
2. Promoting equality of opportunity between people with different sexual orientation	YES	✓	NO	

Please provide an explanation of the impact below:

Positive impact:

In making decisions, the Forum and Steering Group shall actively seek to (amongst other principles):

- Understand how changes may affect people in different ways depending on their particular circumstances, and;
- Have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations between different people when carrying out their activities.

Policies, masterplans and projects in the Neighbourhood Plan will be drafted based upon a robust evidence base and engagement with the local community. However, we anticipate that the Neighbourhood Plan initiative will:

- Bring together community champions
- Improve transport and connectivity
- Ensure that change benefits everyone, promoting affordability and diversity
- Direct funding for local projects

We foresee that these outcomes, if achieved, would have a Low positive impact on promoting equality of opportunity between people with different sexual orientation.

Negative impact:

The Submission Version of the Neighbourhood Plan will be accompanied by an Equalities Impact Assessment, with any identified negative impacts having been mitigated by adapting and changing the vision, policies, masterplans and projects before submission to the three local councils.

4e. Addressing any negative impacts identified above. Where you have indicated negative impacts on an equality strand, please outline your action plan including any strategies or systems to address these equality or cohesion issues within your Forum. Include any outcomes you expect

No negative impacts are currently anticipated in relation to any of the protected characteristics. The Submission Version of the Neighbourhood Plan will be accompanied by an Equalities Impact Assessment, with any identified negative impacts having been mitigated by adapting and changing the vision, policies, masterplans and projects before submission to the three local councils.

Appendix 4: Inclusivity Matrix based on Ward Characteristics (Ward profiles to be sent out with application forms)

In determining an application for a Neighbourhood Forum, the Council must have regard to the desirability of designating that organisation or body:

- (i) Whose membership is drawn from different places in the neighbourhood area concerned
- (ii) Whose membership is drawn from different sections of the community
- (iii) Which has taken reasonable steps to ensure its membership is inclusive

Characteristics of Neighbourhood Area
A Protected Characteristics Study is appended to this Equalities Assessment.

Targeted groups for membership of Forum and future targeted consultation		
Identify groups to be targeted for Forum based on % outlined above:	Engagement to date	Proposed engagement
Tenants and Residents Associations		<p>We will engage with representatives from relevant organisations, including:</p> <ul style="list-style-type: none"> • Stroud Green Residents Association • Andover Estate Tenants and Residents Association
Community and Voluntary Groups/ Organisations	<p>The following organisations have applied to become Affiliated Organisation Forum Members:</p> <ul style="list-style-type: none"> • Crouch End Neighbourhood Forum • Hermitage New River Association • Stroud Green Conservation Area Advisory Committee <p>We have engaged with representatives from:</p> <ul style="list-style-type: none"> • Emerging Crouch Hill and Hornsey Rise 	<p>We will continue to engage with representatives from relevant organisations, including:</p> <ul style="list-style-type: none"> • Arab Advice Bureau • Arsenal in the Community • Caris Islington • Edible Landscapes • Elizabeth House Community Centre • Finsbury Park Community Hub • Hackney Council for Voluntary Service • Hanley Crouch Community Association (The Laundry)

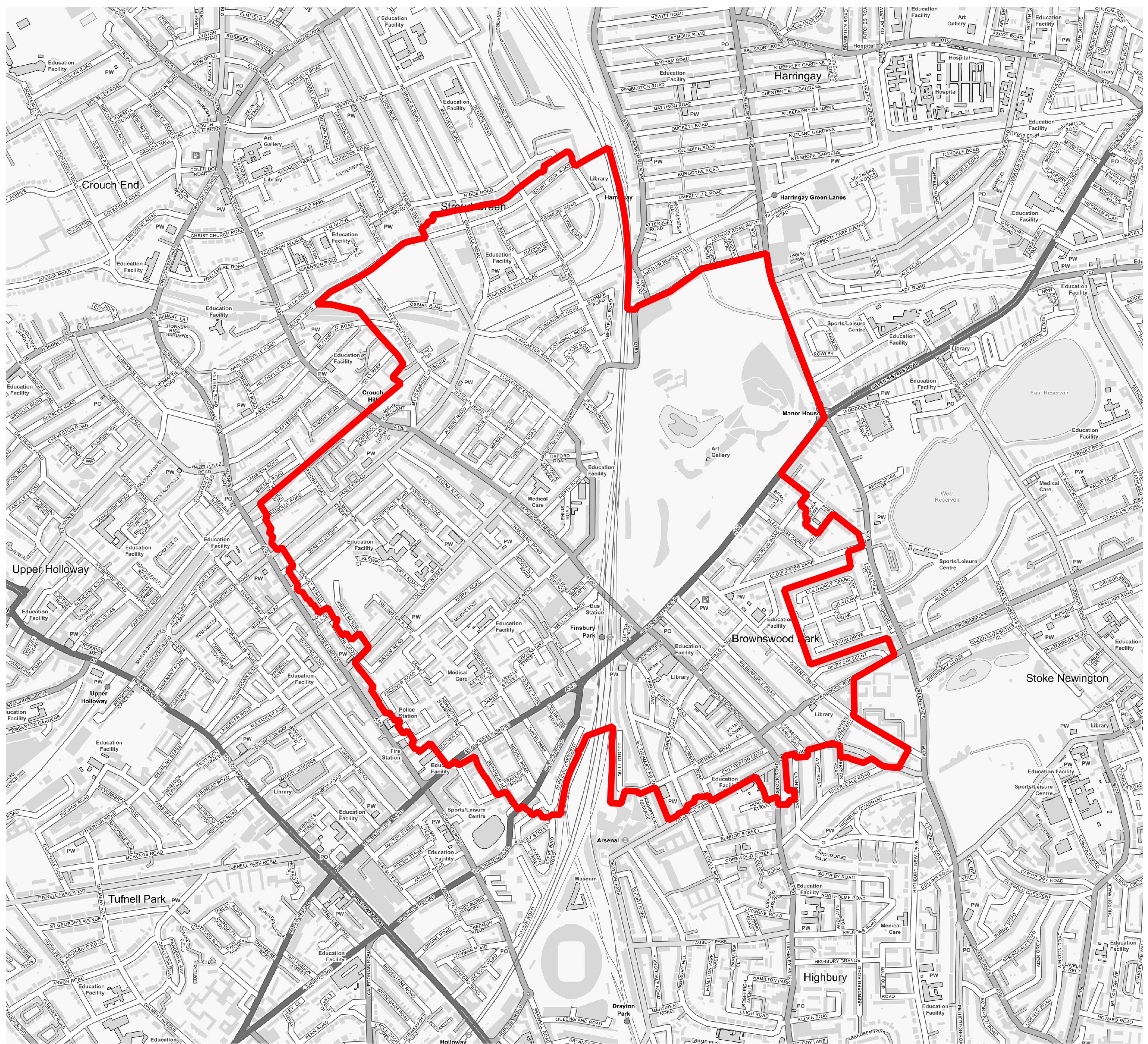
	<p>Neighbourhood Plan group</p> <ul style="list-style-type: none"> • Finsbury Park Town Centre Management Group • Finsbury Park Trust • Friends of Finsbury Park • Friends of Gillespie Park • Highbury Community Association • Ladder Community Safety Partnership 	<ul style="list-style-type: none"> • Help on Your Doorstep (HOYD) • Holloway Neighbourhood Group • Islington Citizens • Islington Giving/Cripplegate Foundation • Islington Law Centre • Local Transition Network members • Safer Neighbourhoods Team • Stephens Ink Community Centre • Voluntary Action Islington • WoodCo
Traders Associations and other business groups	<p>We have engaged with representatives from:</p> <ul style="list-style-type: none"> • Manor House Development Trust / • Redmond Community Centre Stroud Green Traders' Association 	<p>We will continue to engage with representatives from relevant organisations, including:</p> <ul style="list-style-type: none"> • Blackstock Road Traders Association • Bright Sparks • Fonthill Road Traders Association • Hornsey Road Traders Association • Stroud Green Market
Health centres	<p>We have engaged with representatives from:</p> <ul style="list-style-type: none"> • Torrance Dental Care 	<p>We will continue to engage with representatives from relevant organisations, including:</p> <ul style="list-style-type: none"> • BPAS Finsbury Park • Hanley Primary Care Centre • Hornsey Dental Centre • Smile and Shine Dental Practice • Stroud Green Clinic • Stroud Green Medical Centre • Village Practice
Age		<p>We will engage with representatives from relevant organisations, including:</p> <ul style="list-style-type: none"> • Alsen Day Centre for the Elderly • Ambler primary school • Arts & Media School Islington (IAMS) • City and Islington College

		<ul style="list-style-type: none"> • Christ the King primary school • Lennox House Care Home • Parkside Youth Club • Parkwood primary school • Pooles Park primary school • Pure Student Living • Sketch House • Sotheby Mews Day Centre • St Aidan's primary school • St Anne's Care Home • St Mark's Church • Stroud Green primary school • Younger People (Platform Youth Hub)
Ethnicity		<p>We will continue to engage with representatives from relevant organisations, including:</p> <ul style="list-style-type: none"> • Caribbean Community Centre • Community Language Support Services (CLSS) • Islington Chinese Association • One True Voice (Somali women's organisation) • Turkish, Kurdish and Cypriot Women's Welfare Group
Religion	<p>We have engaged with representatives from:</p> <ul style="list-style-type: none"> • Islington Faiths Forum • Muslim Welfare House • St Thomas the Apostle, Finsbury Park 	<p>We will continue to engage with representatives from relevant organisations, including:</p> <ul style="list-style-type: none"> • Places of worship • Inter-faith / multi-faith organisations
Sex		<p>We will engage with representatives from relevant organisations, including:</p> <ul style="list-style-type: none"> • Relevant Safer Neighbourhoods Teams

Disability	We have engaged with representatives from: <ul style="list-style-type: none"> • Pedal Power Cycling Club • Transport for London 	We will engage with representatives from relevant organisations, including: <ul style="list-style-type: none"> • Mind
Sexual Orientation		We will engage with representatives from relevant organisations, including: <ul style="list-style-type: none"> • Circle / Stonewall Housing
Cultural, leisure and sporting organisations	We have engaged with representatives from: <ul style="list-style-type: none"> • Friends of Finsbury Park • Park Theatre • Silver Bullet Forum Members include workers from: <ul style="list-style-type: none"> • Furtherfield Gallery and Commons 	We will continue to engage with representatives from relevant organisations, including: <ul style="list-style-type: none"> • Blackstock Triangle Gardeners • Blighty Coffee • British Military Fitness • Finsbury Park Boats • Finsbury Park Parkrun • Finsbury Park Sports Partnership • Friends of Grenville Gardens • Friends of the Parkland Walk • Live music venues, including The World's End, Zelman Drinks, Orleans Wine Bar, and WB Yeats • Live Nation (Wireless Festival) • Live Nation (music event promoters) • Rowans Tenpin Bowl • Sobell Leisure Centre • Wilberforce Gardeners

Appendix 7

Finsbury Park and Stroud Green Neighbourhood Area



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